



El Dorado County
Water Agency

2019 Water Resources
Development and
Management Plan

Board Workshop

October 9, 2019



Safety Moment

Exercise extra caution and awareness for all outdoor activities as the wildfire risk level increases in the fall.



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www.facebook.com/onfirephotos

The King Fire (2014), caused by arson, was the largest wildfire in El Dorado County history.





Workshop Objectives

1. Provide the Board with a review of Agency's 2019 Water Resources Development and Management Plan (WRDMP), including the development process, findings, and recommendations
2. Solicit the Board's guidance for Agency implementation of the WRDMP

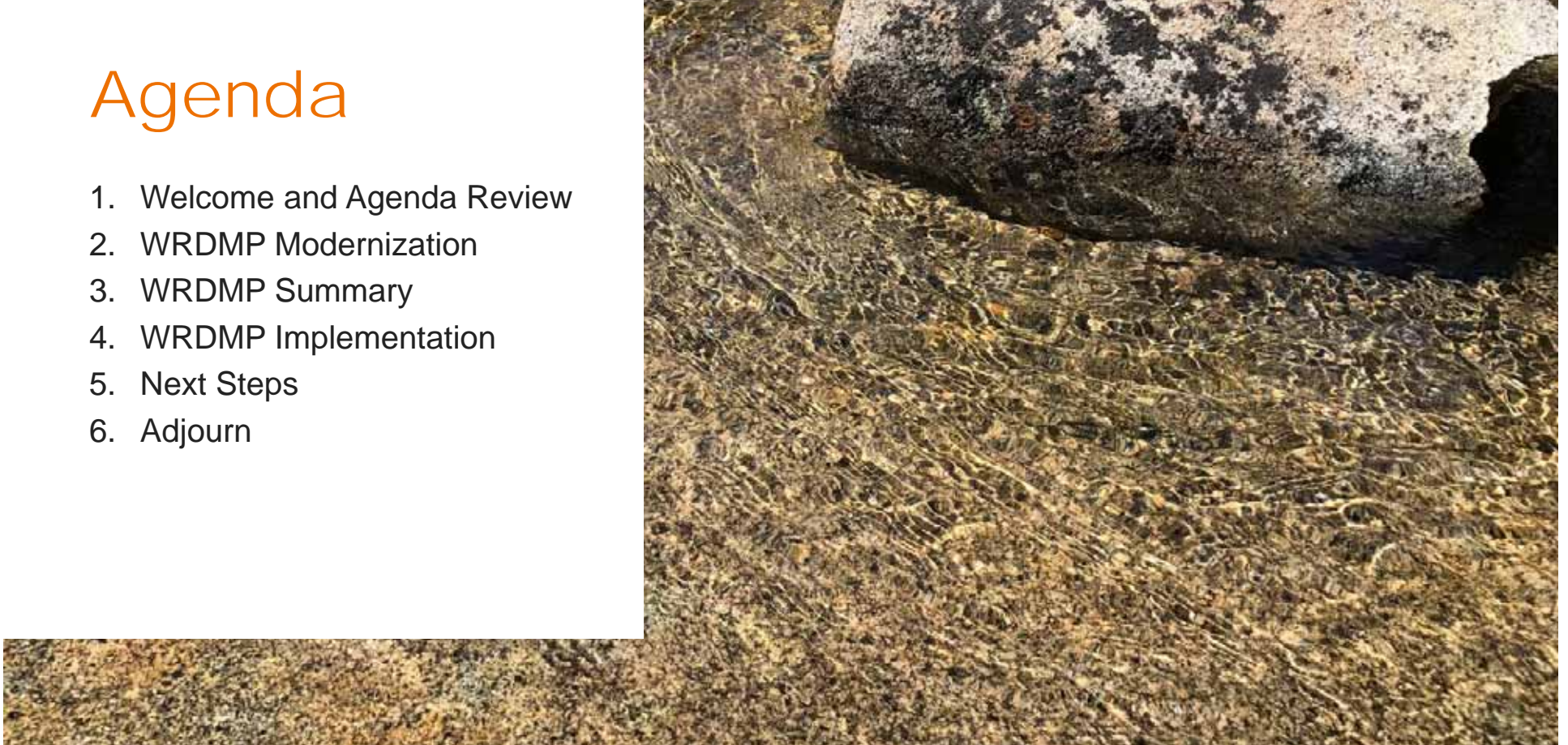
Agenda Item 1

Welcome and Agenda Review



Agenda

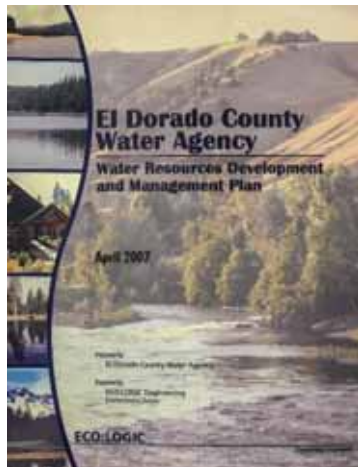
1. Welcome and Agenda Review
2. WRDMP Modernization
3. WRDMP Summary
4. WRDMP Implementation
5. Next Steps
6. Adjourn



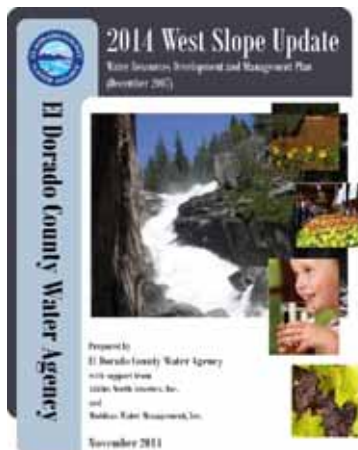
Agenda Item 2

Modernization of the WRDMP

Previous Versions of the WRDMP had a Single Focus on Water Supply



- 2007 Version focused on quantity of additional water supply need in the near future and under long-term climate change conditions
- 2014 Version was limited to West Slope demand update



Need for a New Perspective



**MAKING WATER CONSERVATION
A CALIFORNIA WAY OF LIFE**

Refocus on Agency's Mission and Role in El Dorado County

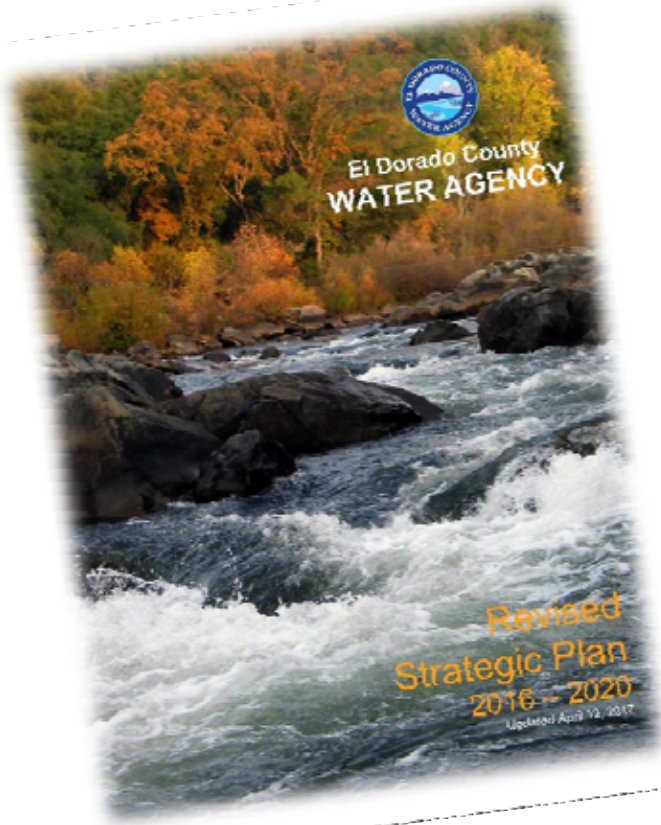
CHAPTER 96 EL DORADO COUNTY WATER AGENCY ACT

| Section | Short title. |
|---------|--|
| 96-1. | Creation; name; boundaries. |
| 96-2. | Definitions. |
| 96-3. | Body points and corporate; general powers; exercise of powers. |
| 96-4. | Perpetual succession. |
| 96-5. | Seal. |
| 96-6. | Actions. |
| 96-7. | Eminent domain. |
| 96-8. | Property acquisition; use; disposal. |
| 96-9. | Contracts; employment of labor; necessary acts; construction. |
| 96-10. | Availability of water. |
| 96-11. | Powers, development, sale. |
| 96-12. | Flood control; water conservation and reclamation; appropriation; actions. |
| 96-13. | Storage of water; conservation and reclamation; contamination or pollution. |
| 96-14. | Prevention of unlawful exportation; contamination or pollution. |
| 96-15. | Acquisition of works, waters and water rights. |
| 96-16. | Operation, maintenance, etc. of works. |
| 96-17. | Investigations. |
| 96-18. | Construction along or across streets, railroads, ditches, etc. |
| 96-19. | Right of way over public lands. |
| 96-20. | Repealed. |
| 96-21. | Reimbursement of county for expenses. |
| 96-22. | Contracts; sale of right to use falling water for power purposes. |
| 96-23. | Contracts; sale of right to use works to member units; rates and |
| 96-24. | Sale or lease of water or right to use works to member units; rates and |
| 96-25. | charges. |
| 96-26. | Contracts with member units. |
| 96-27. | Suspension of water delivery to delinquent member unit. |
| 96-28. | Liability of member units. |
| 96-29. | Reduction of obligations. |
| 96-30. | Assignment of rights by member units. |
| 96-31. | Sale of capital assets; disposition of proceeds. |
| 96-32. | Cooperation with the United States; reclamation. |
| 96-33. | United States contract fund. |
| 96-34. | Cooperation with United States, state, municipalities, etc.; contracts. |
| 96-35. | United States contract fund. |
| 96-36. | Cooperation with United States, state, municipalities, etc.; contracts. |
| 96-37. | Board of directors; composition; roles and regulations; compensation of |
| 96-38. | members; chairman; administration of oaths; quorum. |
| 96-39. | Repealed. |
| 96-40. | County officers and employees as officers and employees of agency; perfor- |
| 96-41. | mance of duties. |
| 96-42. | Employment of additional personnel. |
| 96-43. | Ordinances, resolutions and other legislative acts; initiative and referendum. |
| 96-44. | Claims against agency; law governing; preparation; prosecution; audit. |
| 96-45. | Title to property. |
| 96-46. | Repealed. |
| 96-47. | Debt limit. |
| 96-48. | Bonded debt limit. |
| 96-49. | Zones. |

1959 Water Agency Act

- *Broad authority*
- *Developing countywide water plan*
- *Leading the negotiation with federal and state agencies for water management and facility construction*

Agency's Strategic Plan 2016-2020



Mission Statement:

***Ensure that El Dorado County
has adequate water for today
and in the future***

Agency's Many Activities

Ongoing, Planned, and Newly Identified/Proposed

Federal

- CVP (Fazio) Water Service Contract
- El Dorado Water Reliability Project

State

- Integrated Regional Water Management Plan

Federal

- American River Basin Study

State

- Stormwater Resources Plan

Federal

- Regional Drought Contingency Plan

Federal

- Water Marketing Strategy Project

Federal

- Alder Creek Conservation and Storage Project

...



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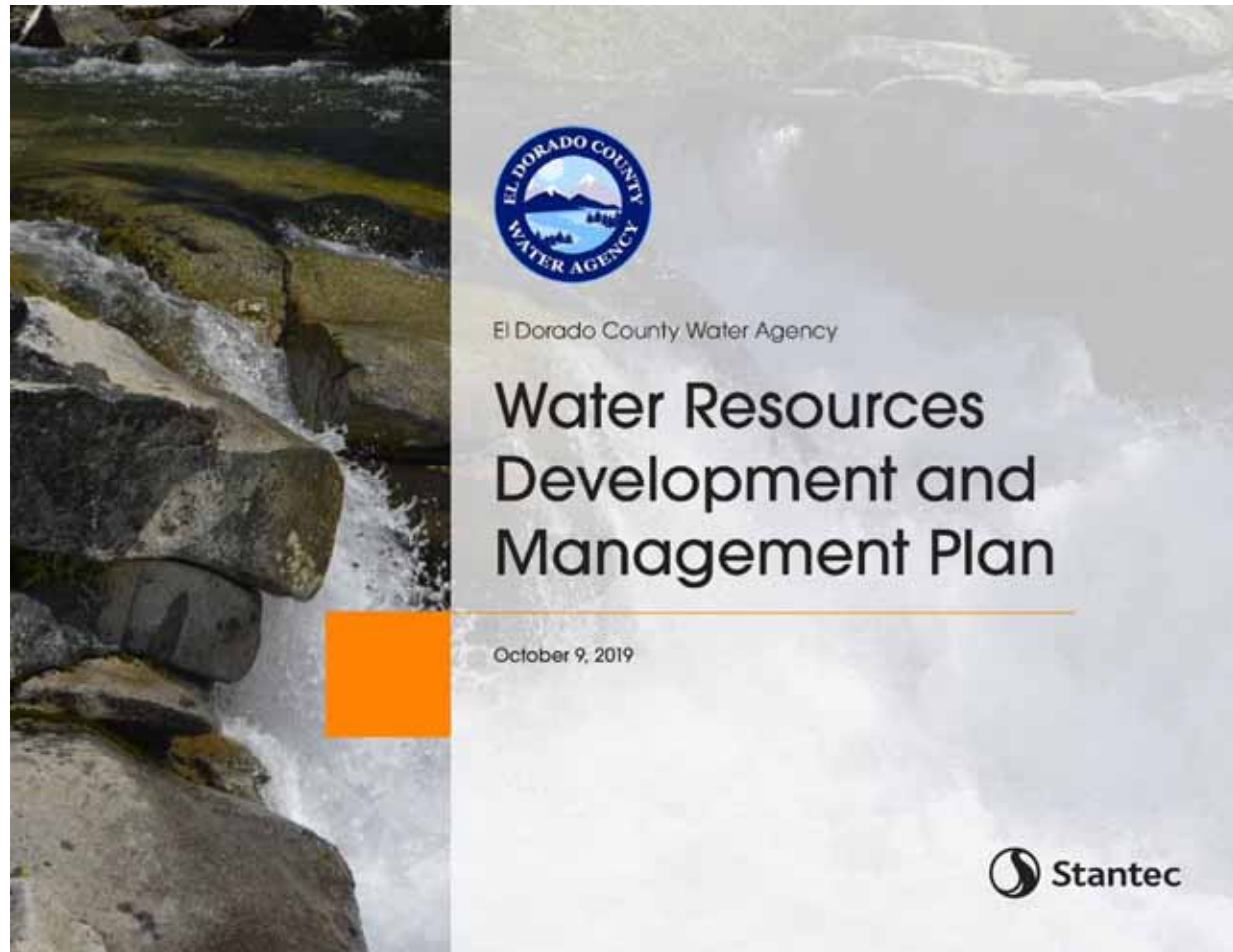
- Alder Creek Conservation and Storage Project

What guides the Agency's involvement and corresponding role and responsibilities?



WRDMP
Modernization

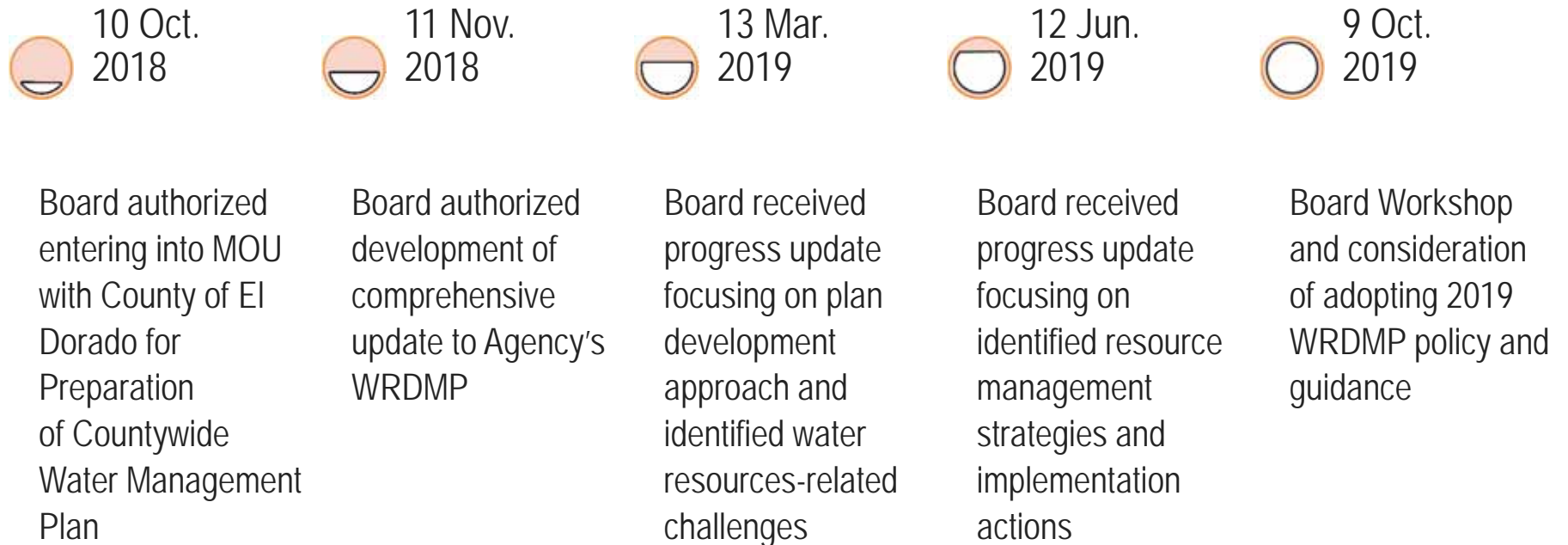
2019 WRDMP



Agenda Item 3

Summary of the WRDMP

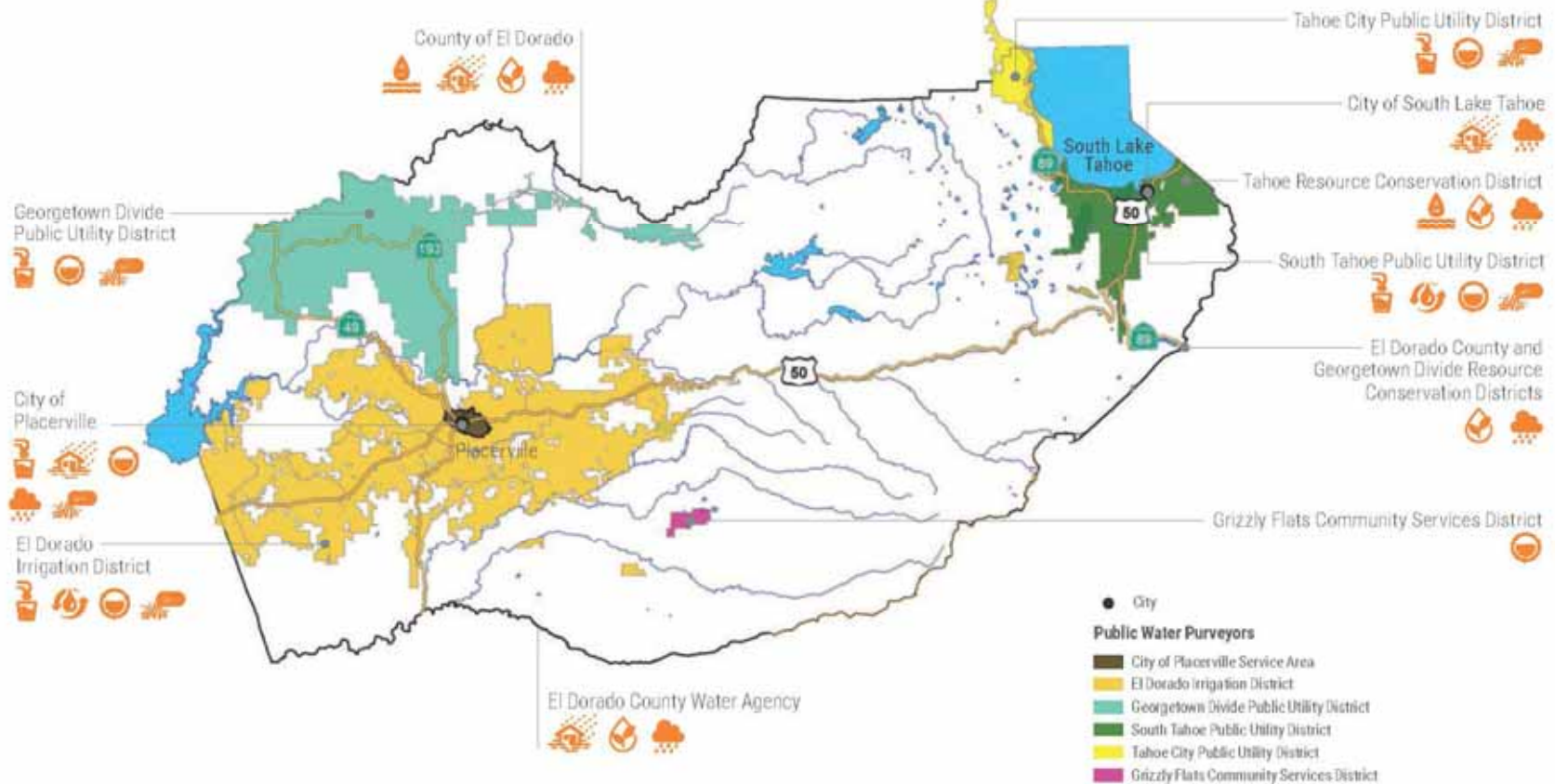
Timeline of 2019 WRDMP



SERVICES

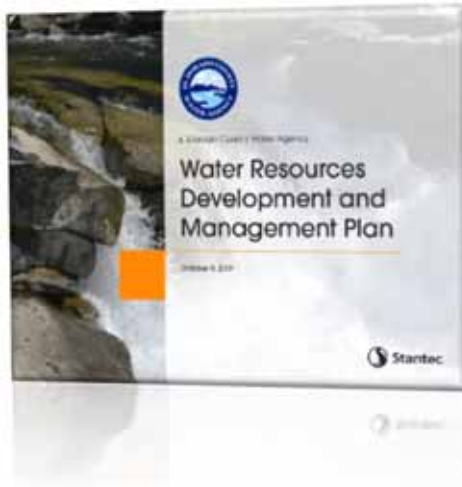


El Dorado County Water Agency, cities and the County of El Dorado, public water purveyors, small private water companies, and self-supplied entities have active water resources management roles across El Dorado County.



What's the best value of the Agency's service to County residents?

Agency's 2019 WRDMP



Supports realization of the vision of the County General Plan for economic development, environmental protection, and quality of life

Promotes the integrated water management approach for countywide benefits and resilience

Provides policy guidance for the Agency's investment for and actions that are collaboratively and observe respecting roles and responsibilities

Agency's 2019 WRDMP



Why We Do It

- Reasons for change
- Vision and principles for development



Who Are Responsible

- General Plan Vision
- Who is doing what in El Dorado County
- Major raw water facilities
- Environmental protection



What Is Ahead

- Water resource-related challenges
- Review from perspective of integrated water management



How We Do It

- Broad resource management strategies
- Role and responsibilities based on collaborative implementation



What We Do

- Implementation programs
- Policies and guidance
- Accomplishments and near-term actions in 5-year cycle

WRDMP Advisory Groups

Plan Advisory Group



- Plan content and recommendations
- General Plan consistency and capacity level focus
- Countywide focus (Tahoe Basin and West Slope)
- Participation by water purveyors and County

Agricultural Advisory Group





















- Opportunity and water use for agricultural economics
- Following the County General Plan policies and practices
- Participation by growers, County, and subject matter experts

M&I Advisory Group



- Opportunity and water use for community and business development
- Following County General Plan policies and practices
- Participation by water purveyors and County

Major Engagement Activities for WRDMP Development

| Nov 18 | Dec 18 | Jan 19 | Feb 19 | Mar 19 | Apr 19 | May 19 | Jun 19 | Jul 19 | Aug 19 | Sep 19 | Oct 19 |
|---|--|--|---|--|---|--|---|---|---|--|---|
|  |   |   |  |   PD |  EMD HHSA |    PD |   EMD |   |   HHSA |   |  |

* Numerous individual communications and consultations throughout the WRDMP development process are not mapped.

Key:

PD: Planning Department

EMD: Environmental Management Department

HHSA: Department of Health and Human Services Agency



Acknowledgements



Plan Advisory Group Members

Brian Mueller – El Dorado Irrigation District
Charlene Carveth (LeeAnne Mila: Alternate) – County of El Dorado
Jodi Lauther – Grizzly Flats Community Services District
Kenneth Payne – El Dorado County Water Agency
Sean Barclay – Tahoe City Public Utility District
Shannon Cotulla (John Thiel: Alternate) – South Tahoe Public Utility District
Steve Palmer (Adam Brown: Alternate) – Georgetown Divide Public Utility District
Tiffany Schmid (Anne Novotny, Brenden Ferry: Alternates) – County of El Dorado



Agricultural Advisory Group Members

Brian Mueller – El Dorado Irrigation District
Charlene Carveth (LeeAnne Mila: Alternate) – County of El Dorado
Christa Campbell (Tom Heflin: Alternate) – Rainbow Orchards, El Dorado County Chamber of Commerce
Dave Pratt – El Dorado County Farm Bureau
Dedrian Kobervig – El Dorado Agricultural Water Quality Management Corporation
Doug Leisz – Citizens for Water; El Dorado County Chamber of Commerce
Greg Boeger – Boeger Winery, El Dorado Wine Grape Growers Association
Kenneth Payne – El Dorado County Water Agency
Lloyd Walker – Walker Vineyard, El Dorado Wine Grape Growers Association
Lynn Wunderlich – University of California Cooperative Extension
Merv de Haas – El Dorado County Farm Bureau



Municipal and Industrial Advisory Group Members

Brian Mueller – El Dorado Irrigation District
Jodi Lauther – Grizzly Flats Community Services District
Kenneth Payne – El Dorado County Water Agency
Sean Barclay (Matt Homolka: Alternate) – Tahoe City Public Utility District
Shannon Cotulla – South Tahoe Public Utility District
Steve Palmer (Adam Brown: Alternate) – Georgetown Divide Public Utility District
Tiffany Schmid (Anne Novotny, Brendan Ferry: Alternates) – County of El Dorado

EDCWA Board of Directors

| | |
|----------------------------|-----------------------------|
| Brian Veerkamp | County Board of Supervisors |
| Shiva Frentzen | County Board of Supervisors |
| Kelly Sheehan | County Board of Supervisors |
| Lori Parlin | Tahoe Basin Purveyor |
| George Osborne/Lori Anzini | West Slope Purveyor |

Topic-Specific Consultations

Cynthia Freeland – County of El Dorado
Frederic Schaefer – El Dorado County Water Agency
Greg Stanton – County of El Dorado
Jeffrey Warren – County of El Dorado
Jose Crummett – County of El Dorado
Kathryn Jeanfreau – County of El Dorado
Olivia Byron-Cooper – County of El Dorado
Patty Moley-Dunn – County of El Dorado

Plan Development Team

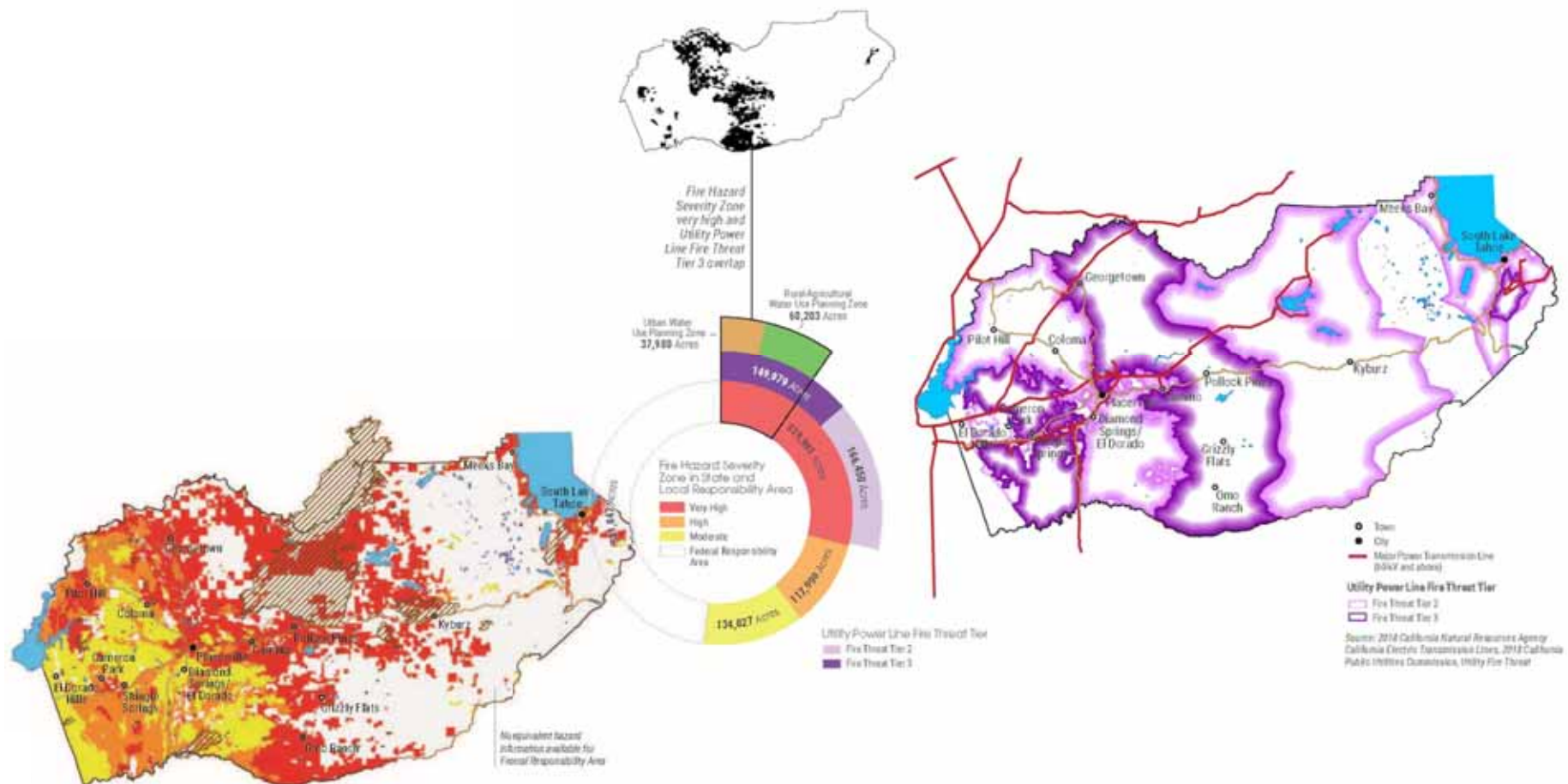
Kenneth Payne – El Dorado County Water Agency
Maritza Flores Marquez – Stantec
Rebecca Guo – Stantec
Vanessa Nishikawa – Stantec
Yung-Hsin Sun – Stantec

Technical Support

Brandon Ertis – Davids Engineering
Duncan MacEwan – ERA Economics
Grant Davids – Davids Engineering
Harriett Ross – ESA
Kimberly Clyma – Stantec
Kristen Hunter – EN2
Leslie Moulton-Post – ESA
Raymond Hoang – Stantec
Rick Lind – EN2
Robert Eckard – ESA
Sachi Itagaki – Kennedy Jenks
Samuel Price – Stantec
Tracey Eden-Bishop – EN2

Use of Infographics

Consistent use of countywide infographics to provide context on a landscape level



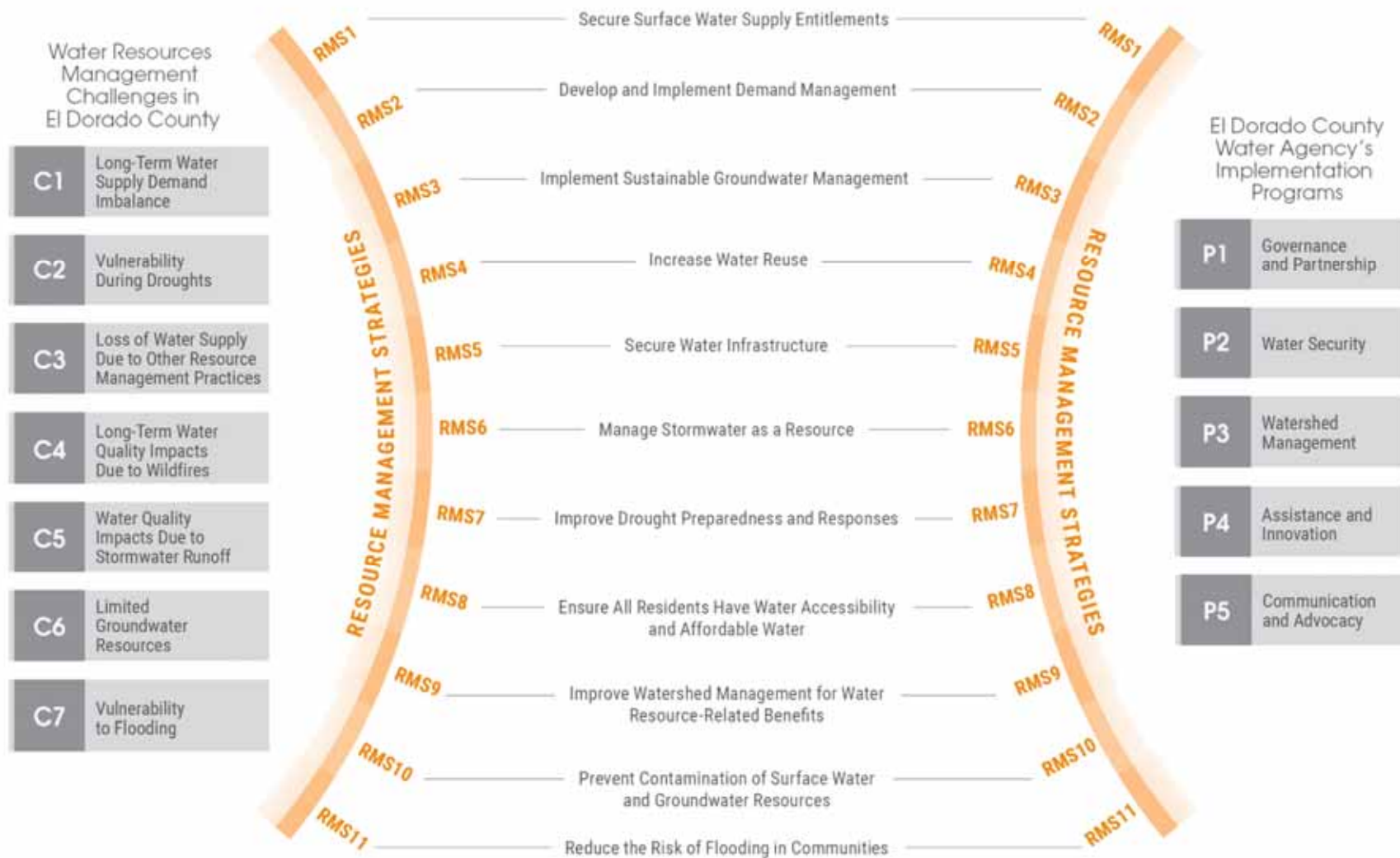
Identified Water Resource-Related Challenges

| Water-Resource Related Challenges in the West Slope | | | | | | |
|---|--|--|---|---|--|------------------------------------|
| Water Supply | | | Water Quality | | | Public Safety |
| C1 Long-Term Water Supply-Demand Imbalance (3.1) | C2 Vulnerability During Droughts (3.2) | C3 Loss of Water Supply Due to Other Resource Management Practices (3.3, 3.4, 3.5) | C4 Long-Term Water Quality Impacts Due to Wildfires (3.3) | C5 Water Quality Impacts Due to Stormwater Runoff (3.5) | C6 Limited Groundwater Resources (3.6) | C7 Vulnerability to Flooding (3.7) |

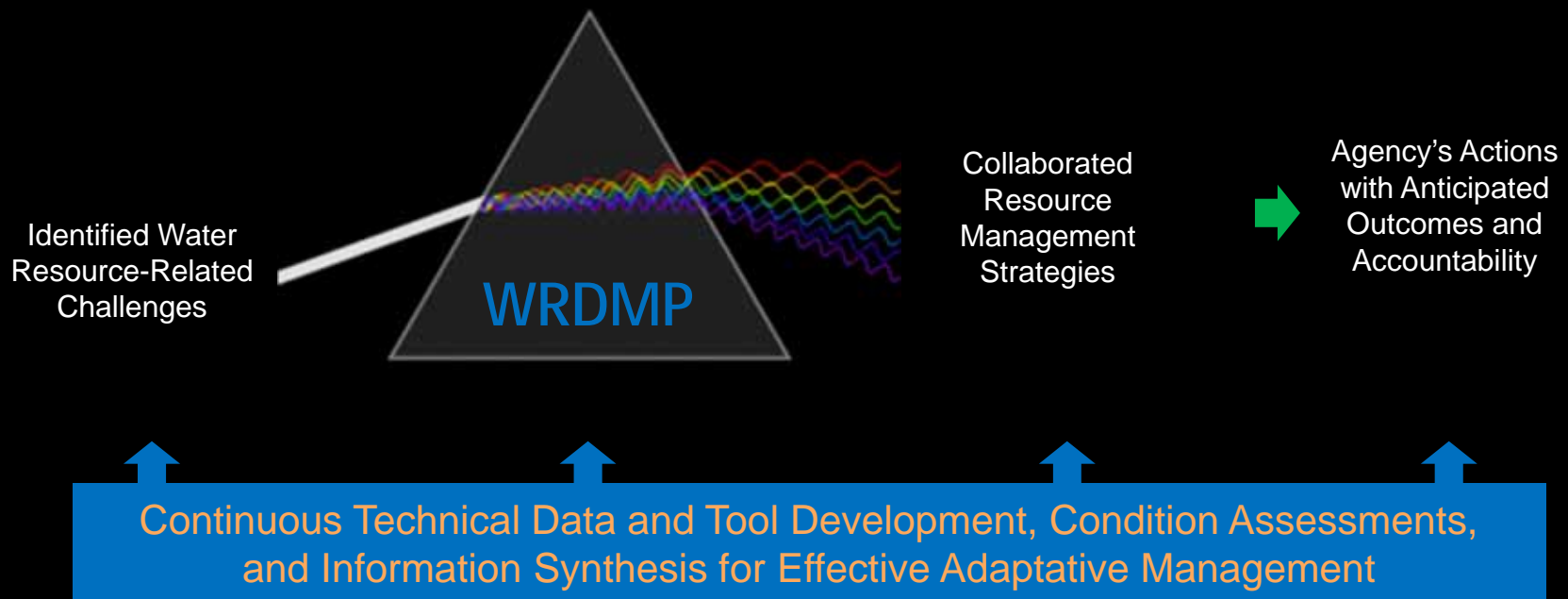
| Water-Resource Related Challenges in the Tahoe Basin | | | | | | |
|--|--|--|---|---|--|------------------------------------|
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***Challenges identified from a countywide,
integrated resource management viewpoint***

Resource Management Strategies Connect the Challenges and Agency's Programs



Intended Use of the 2019 WRDMP



Three Highlighted Areas



***Maintaining Consistency with
County General Plan***



***Leveraging but not Constrained
by Evolving Technical
Understanding and Regulatory
Changes***



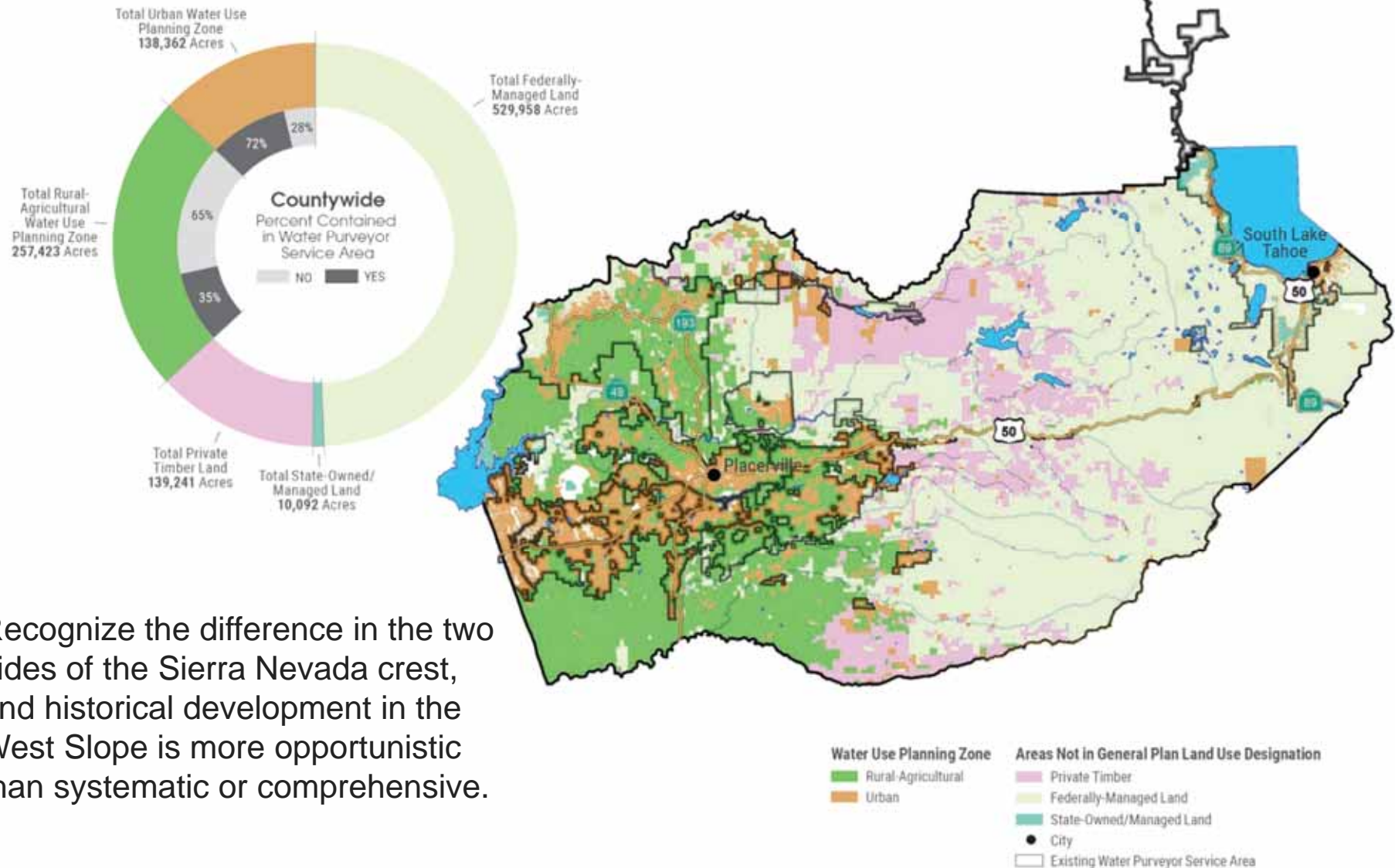
***Emphasizing Collaboration for
Collective Success***



Maintaining Consistency with County General Plan

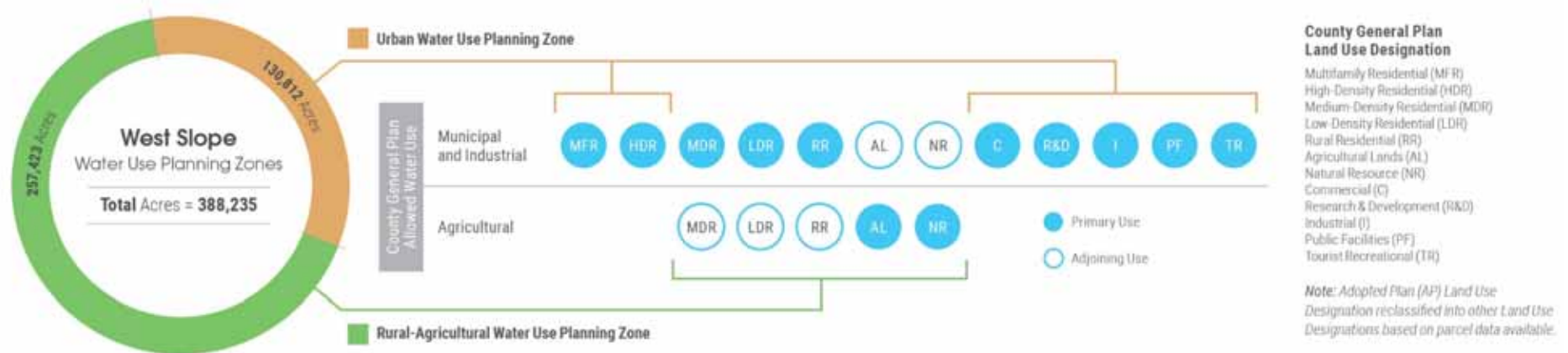


General Plan Vision at the Land Capacity Level



Recognize the difference in the two sides of the Sierra Nevada crest, and historical development in the West Slope is more opportunistic than systematic or comprehensive.

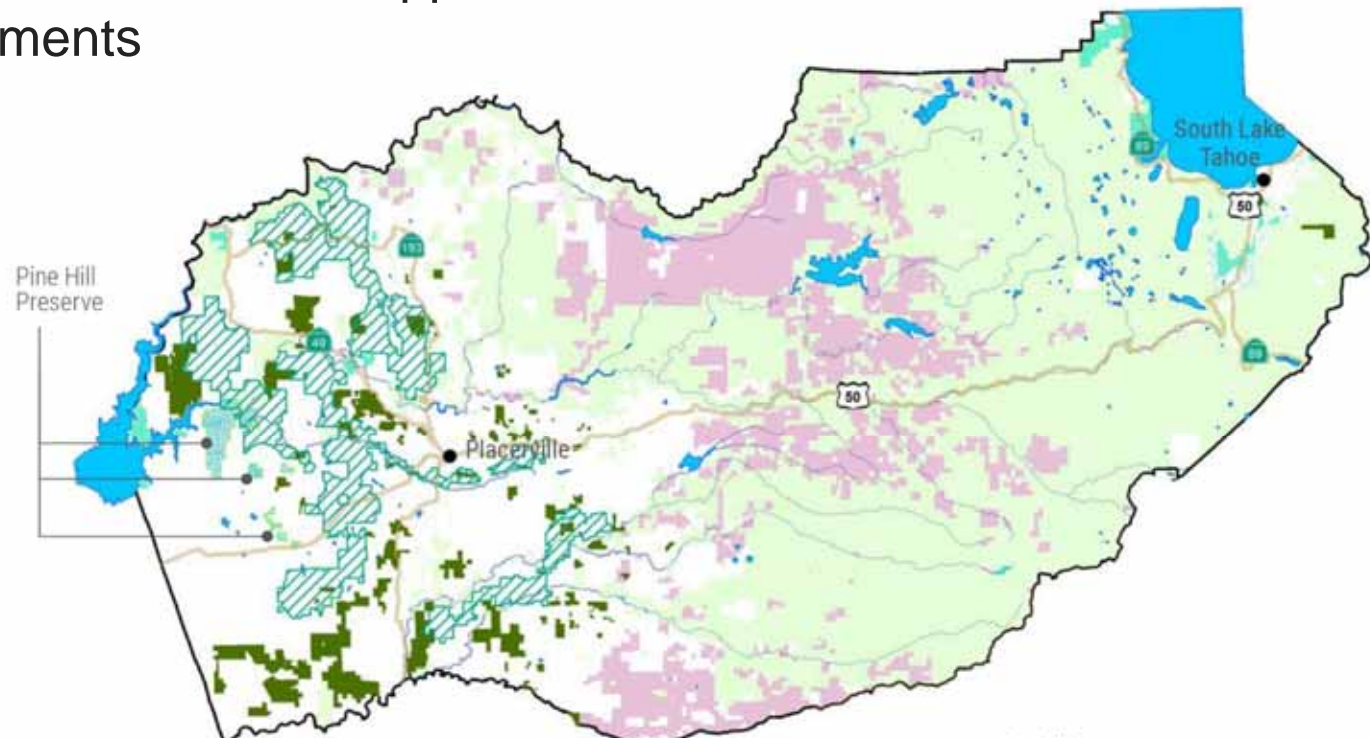
Align Land Use Policies, Requirements, and Practices



Project the view of the County when implementing its General Plan as the basis of water use planning zone delineation and subsequent planning

Consistency with the General Plan as a Whole

Include consistency with the integrated Natural Resources Management Plan and other relevant elements and applicable requirements



Working closely with the County is critical and rewarding.

State-Owned/Managed Land Biological Corridor

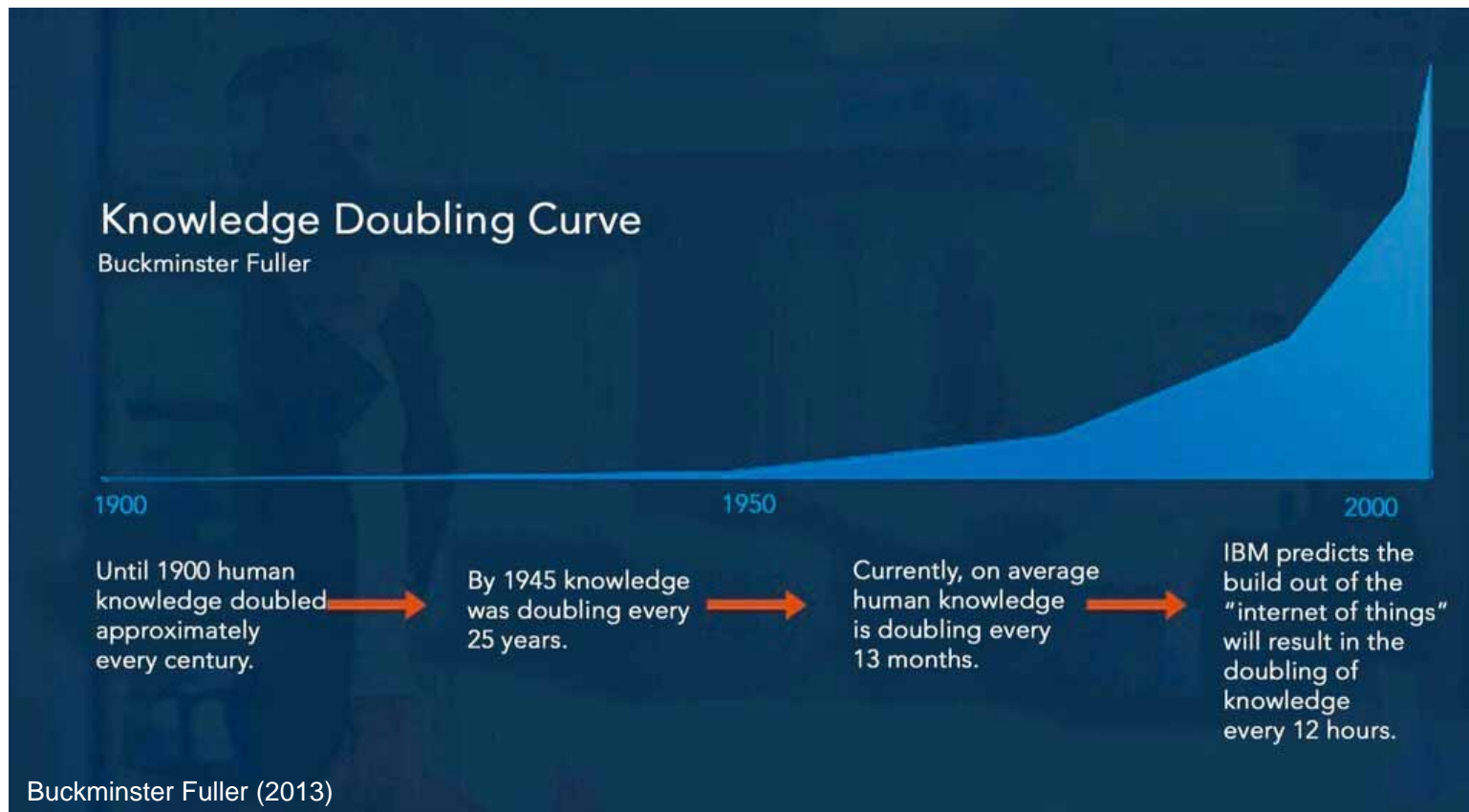
Source: County of El Dorado, January 2019



Leveraging but
not Constrained
by Evolving
Technical
Understanding
and Regulatory
Changes

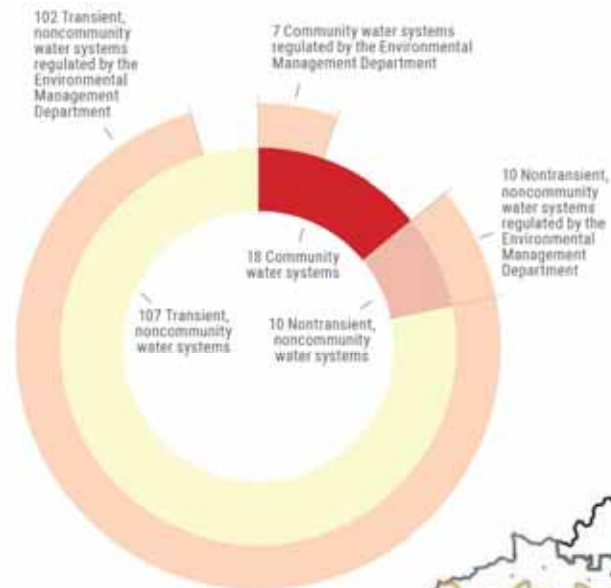


Change is the Only Constant

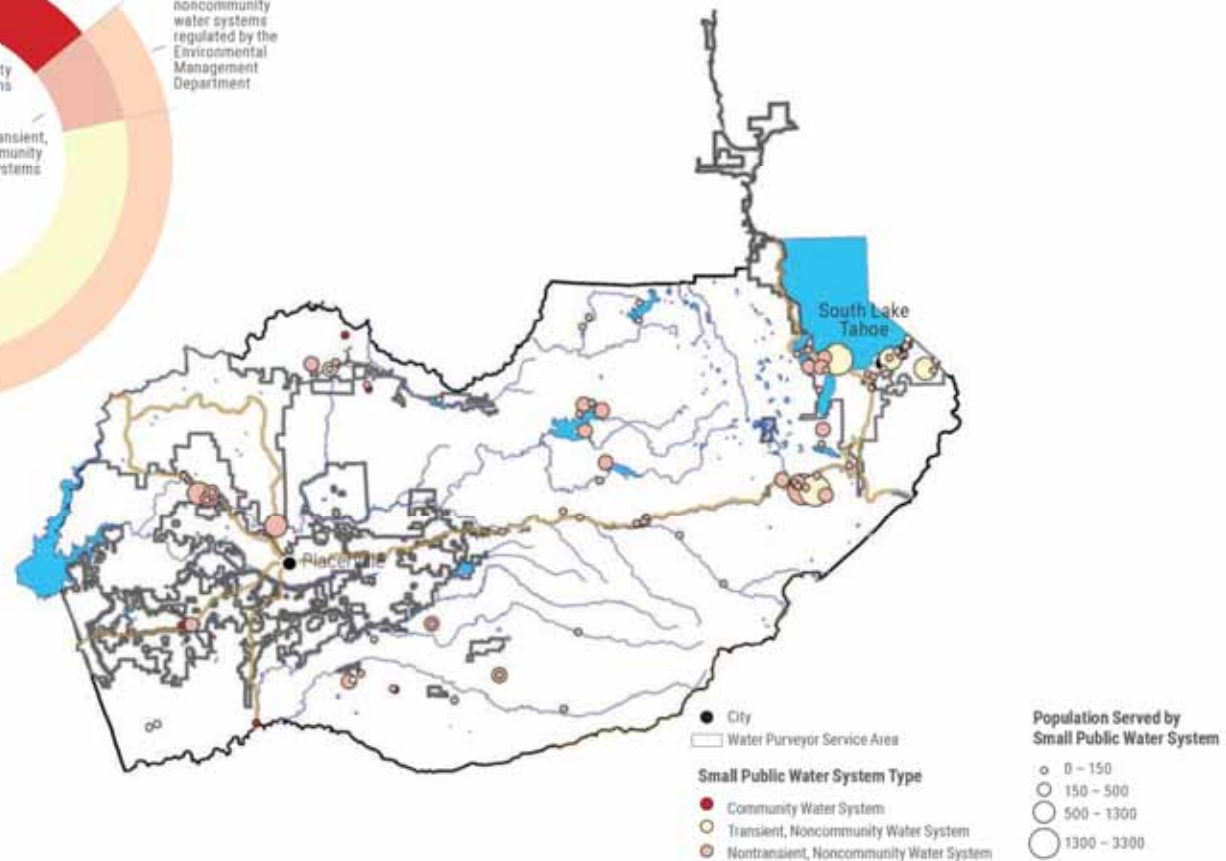


Evolving Changes – Vulnerability of Small Public Water Systems

A less complicated example of continued changes and adaptive management prompted by drought protection needs and regulatory requirements.

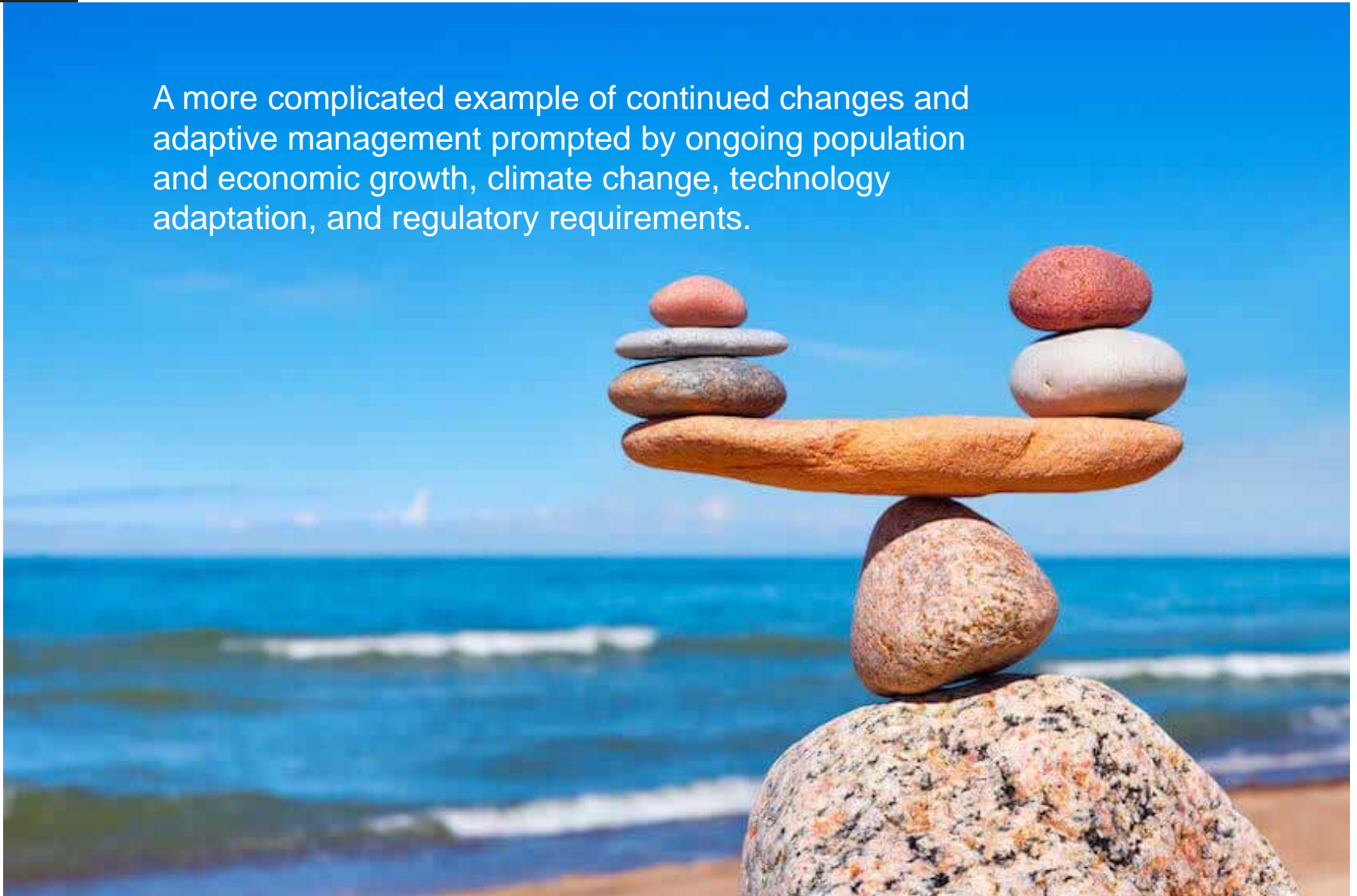


Source: June 2019 State Water Resources Control Board and County of El Dorado Environmental Management Department



Evolving Changes – Water Supply-Demand Imbalance

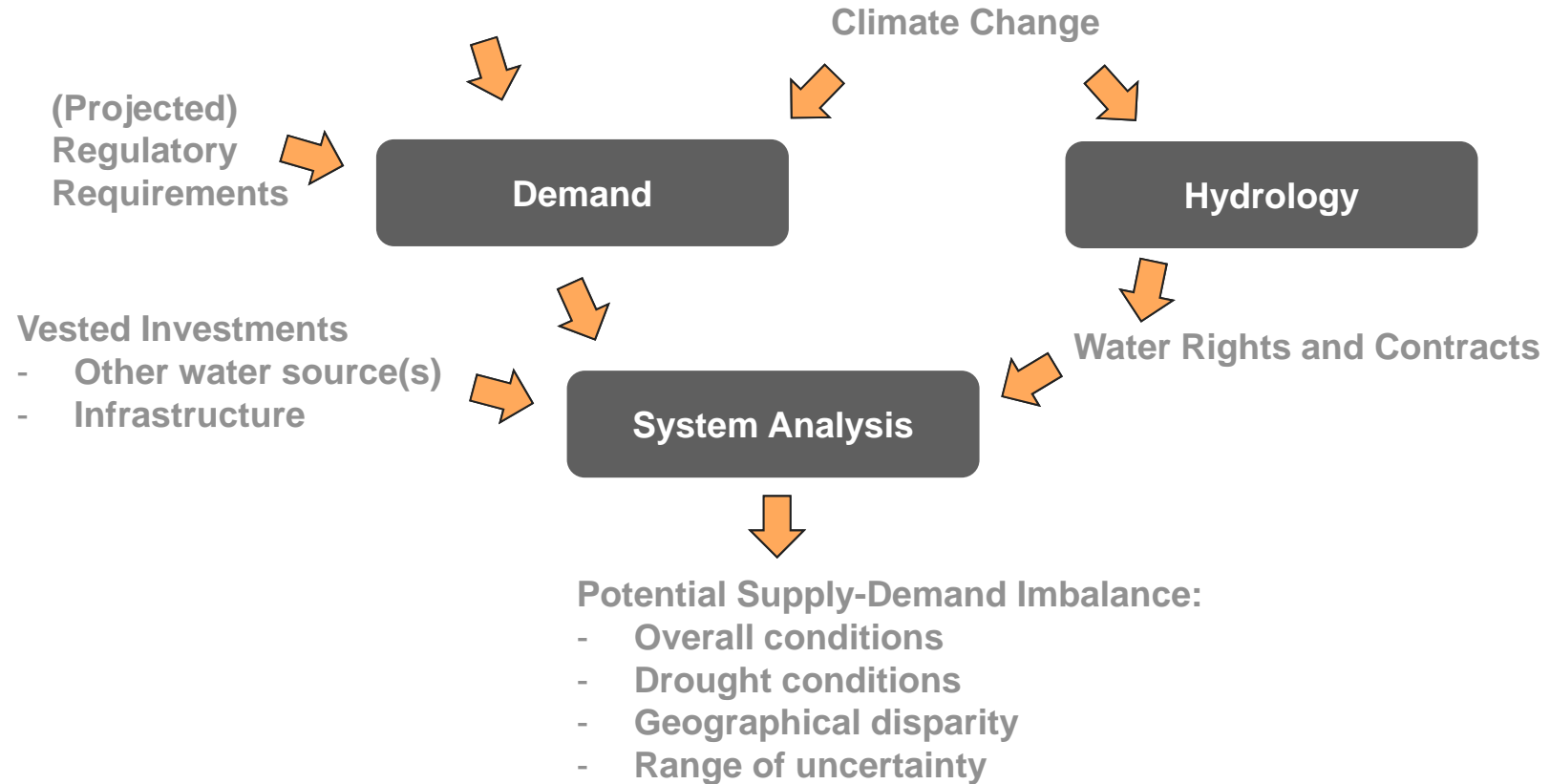
A more complicated example of continued changes and adaptive management prompted by ongoing population and economic growth, climate change, technology adaptation, and regulatory requirements.



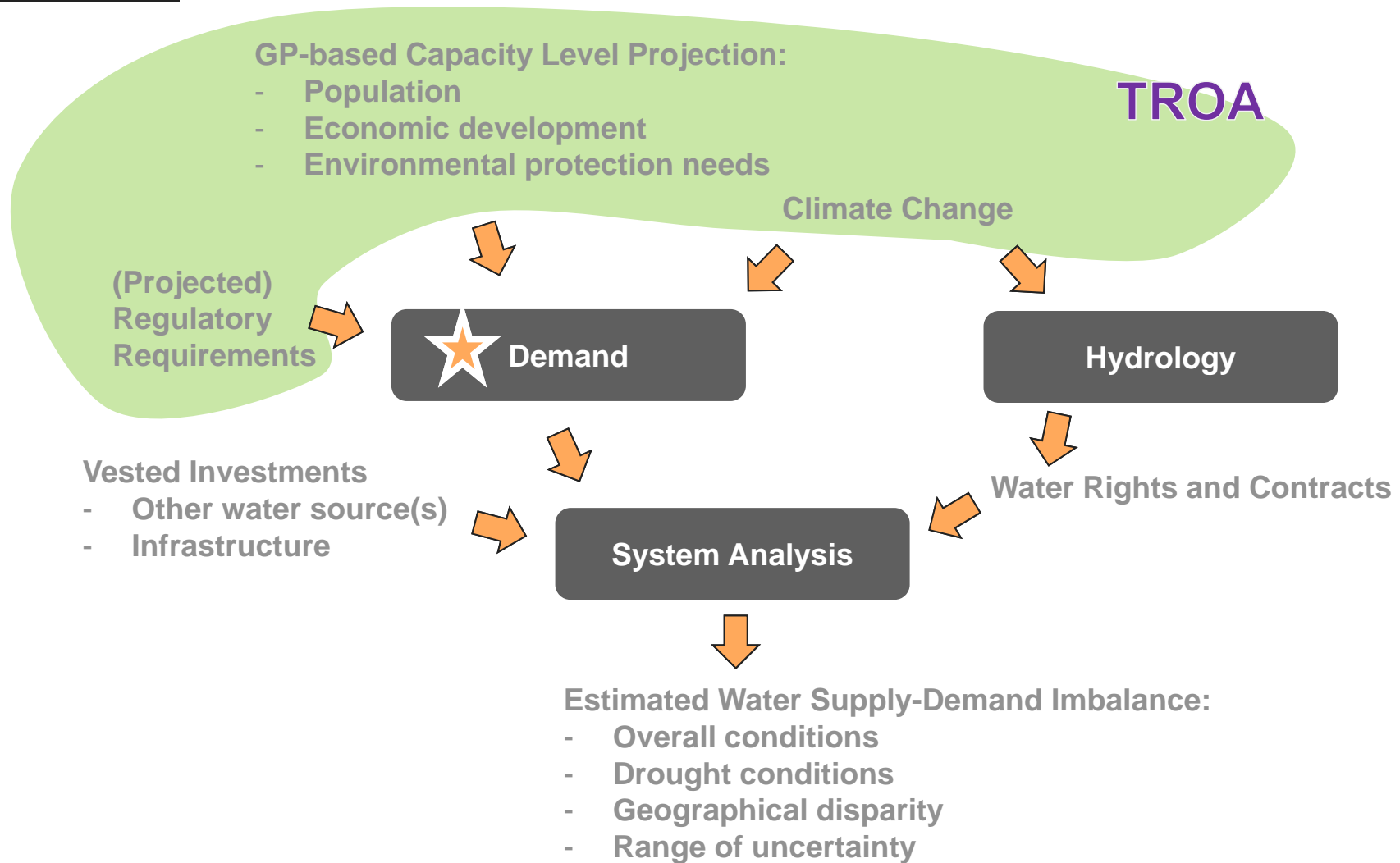
Supply-Demand Scenario (Conceptual Model)

GP-based Capacity Level Projection:

- Population
- Economic development
- Environmental protection needs

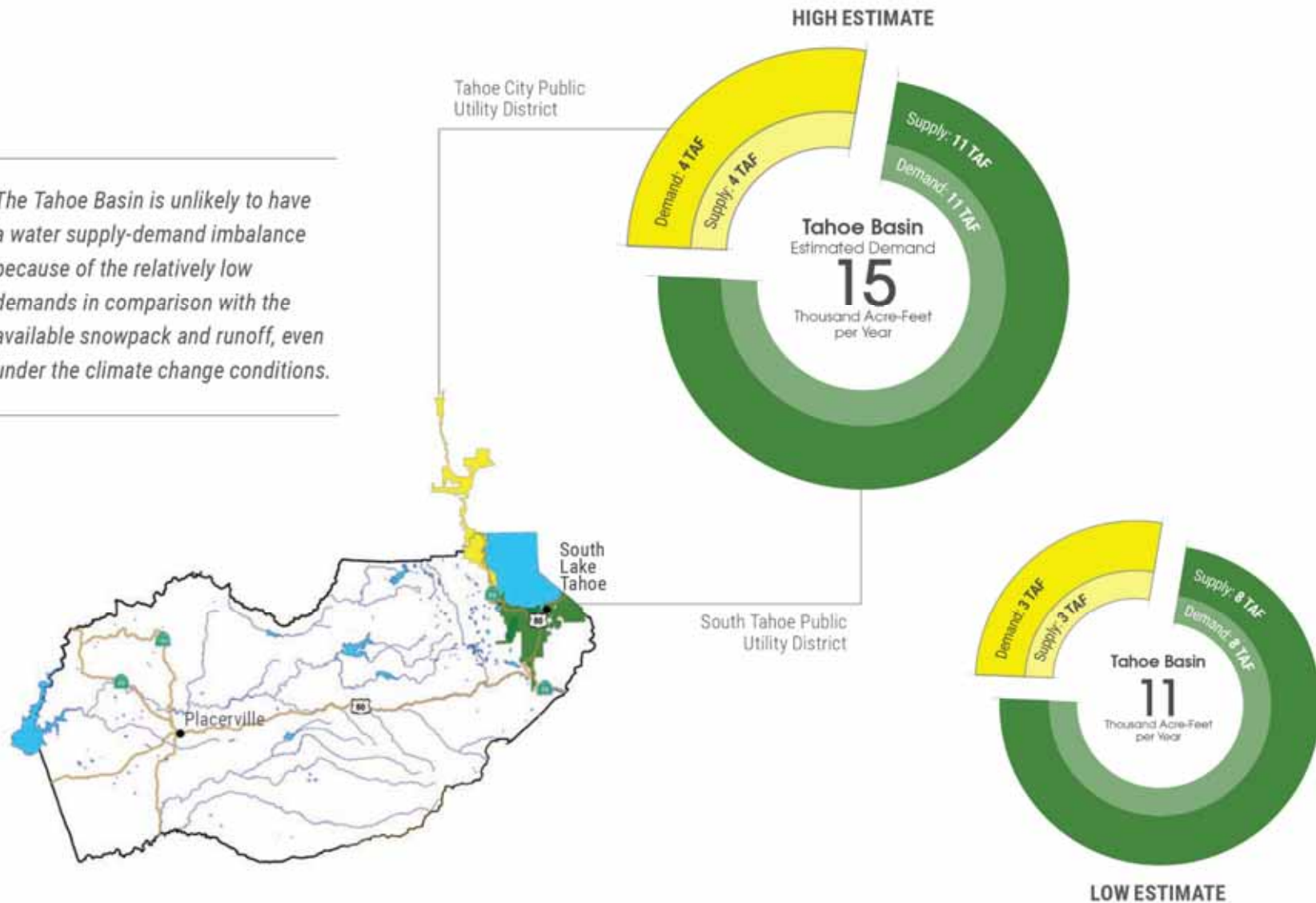


Supply-Demand Scenario (Conceptual Model_Tahoe Basin)

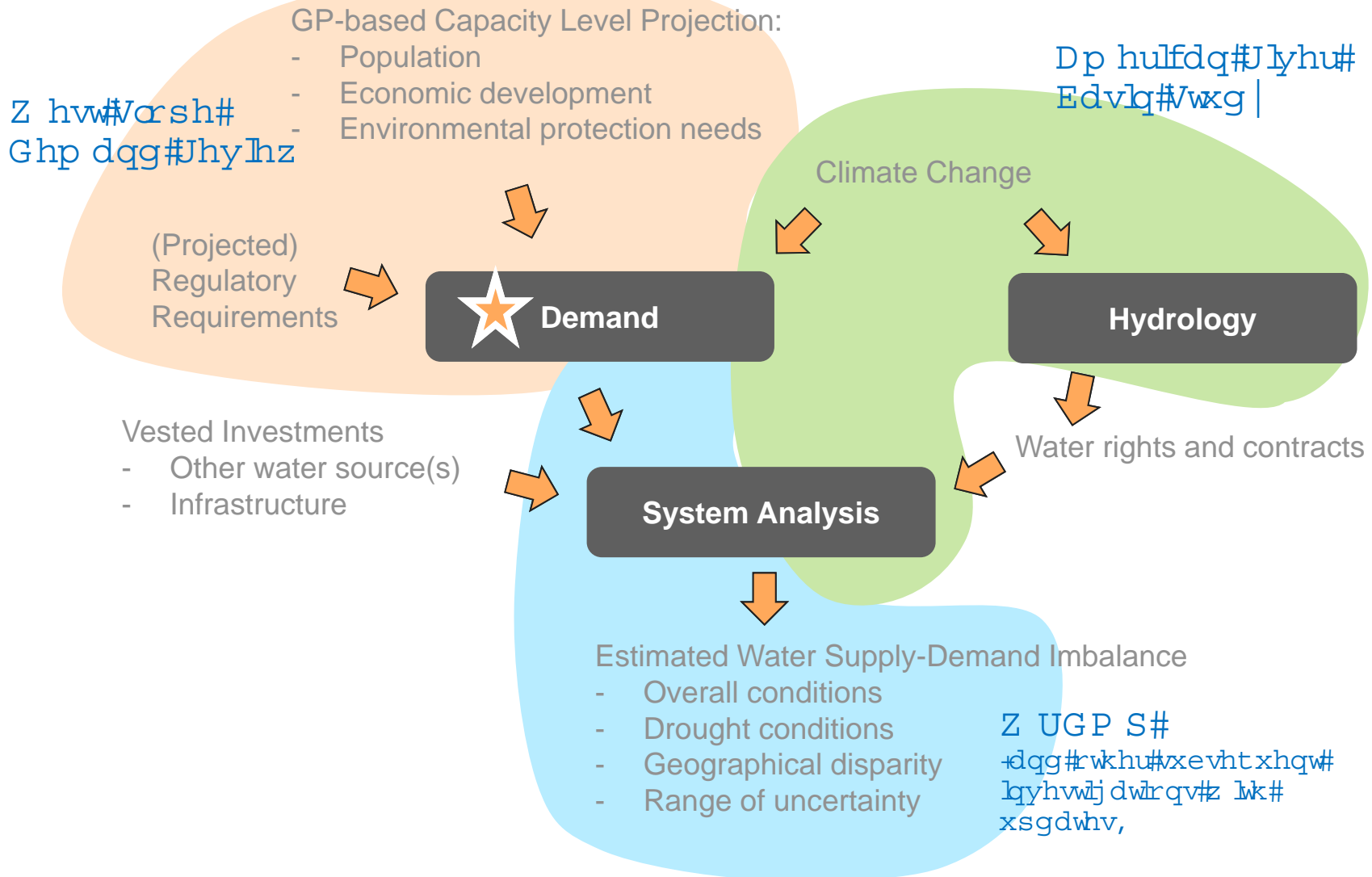


Evolving Changes – Water Supply-Demand Imbalance (Tahoe Basin)

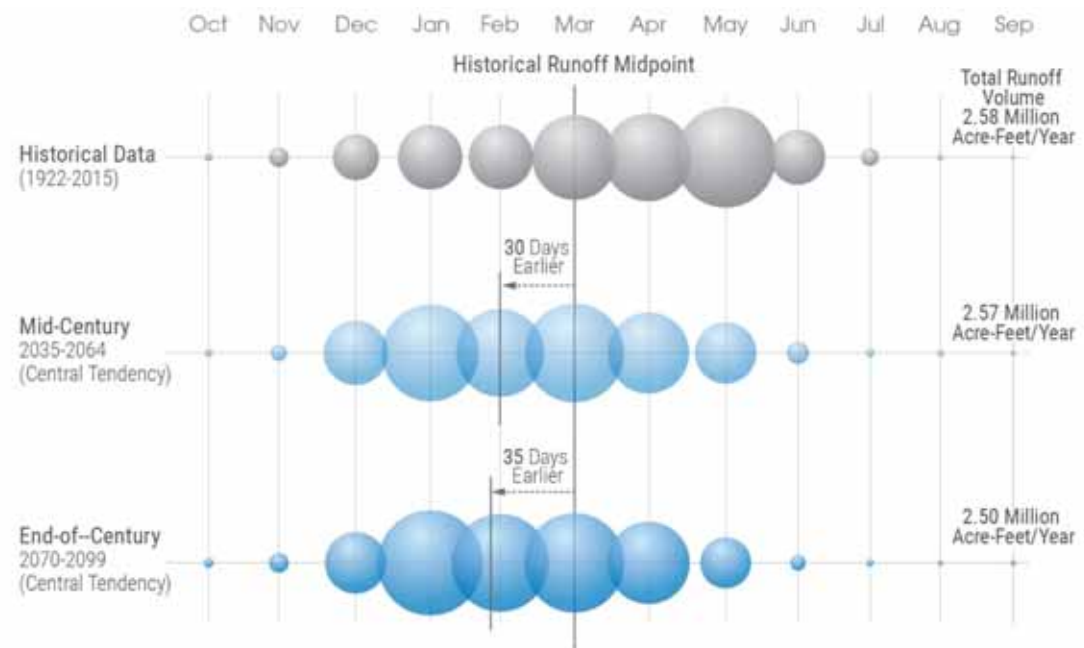
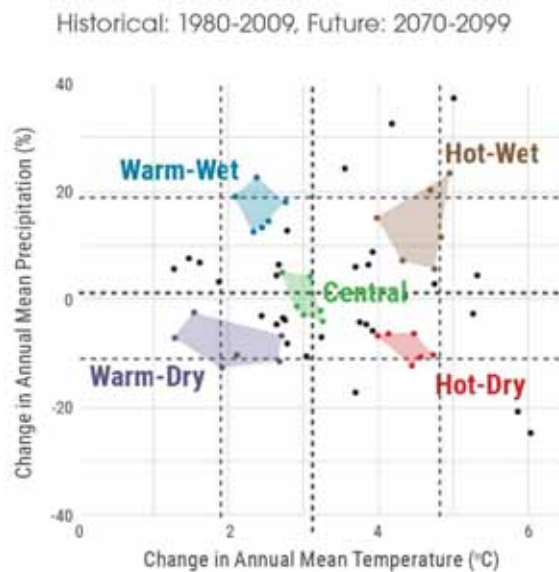
The Tahoe Basin is unlikely to have a water supply-demand imbalance because of the relatively low demands in comparison with the available snowpack and runoff, even under the climate change conditions.



Water Supply-Demand Scenario (Conceptual Model_West Slope)

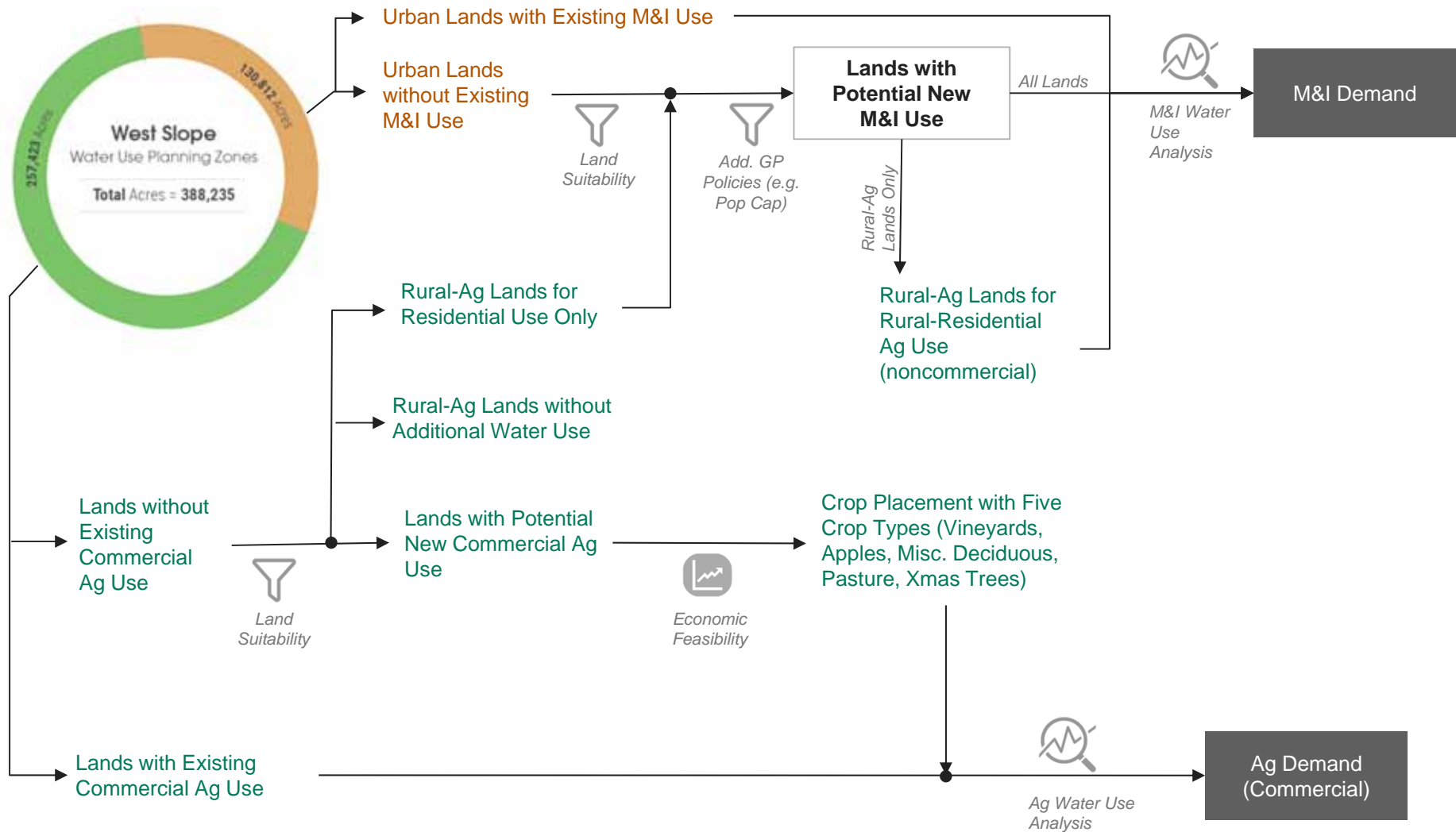


Evolving Changes – Hydrology under Climate Change (ARBS)



Source: American River Basin Study; Preliminary Information

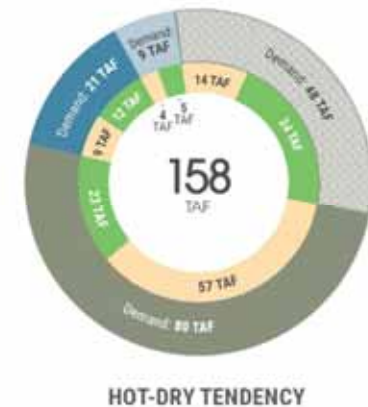
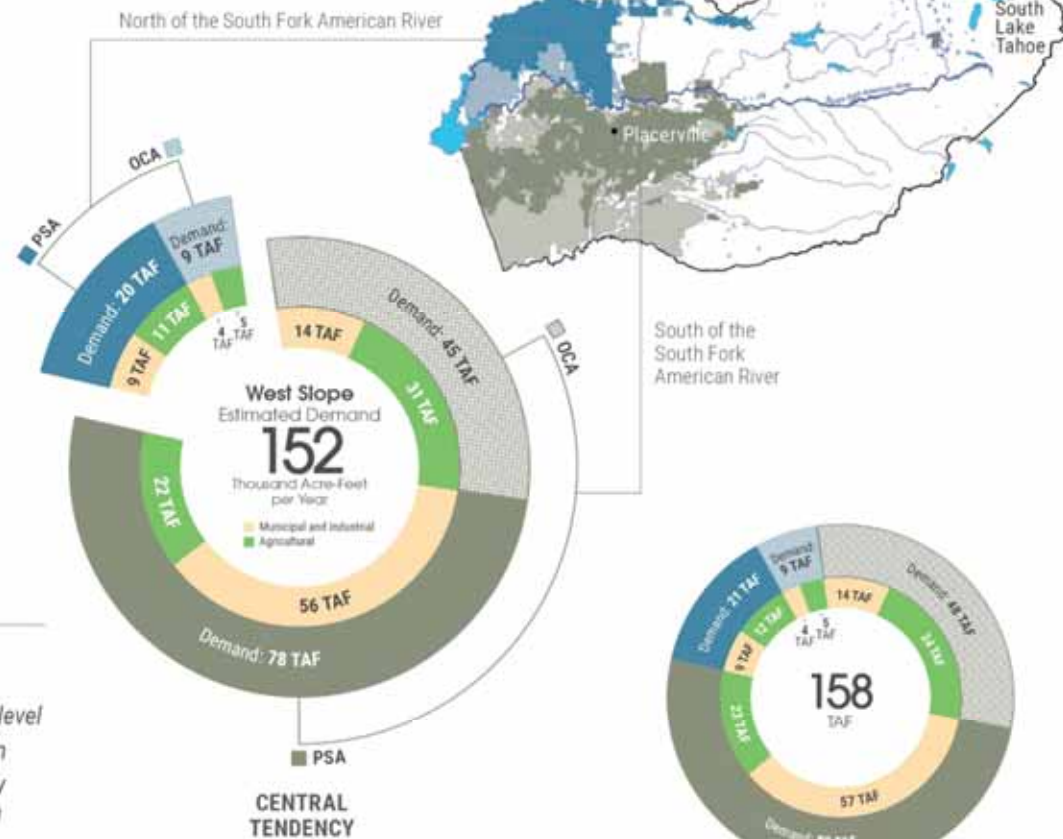
Evolving Changes – West Slope Demand Review



Evolving Changes - Water Supply- Demand Imbalance (West Slope)



The projected water demand associated with the economic activities and way of life at the capacity level envisioned in the County of El Dorado General Plan is assumed to be realized by 2070. The preliminary results from ongoing economic-based agricultural development opportunity and municipal and industrial demand review incorporates considerations of foreseeable demand management practices, technology advancement, and regulatory changes. The climate change also affects agricultural demands and municipal and industrial outdoor demands.

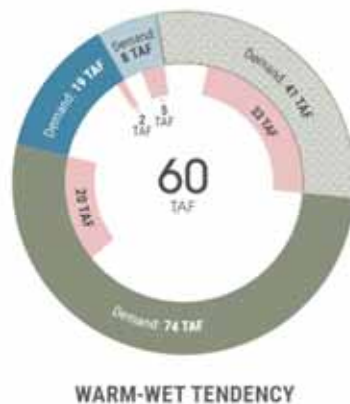


Key

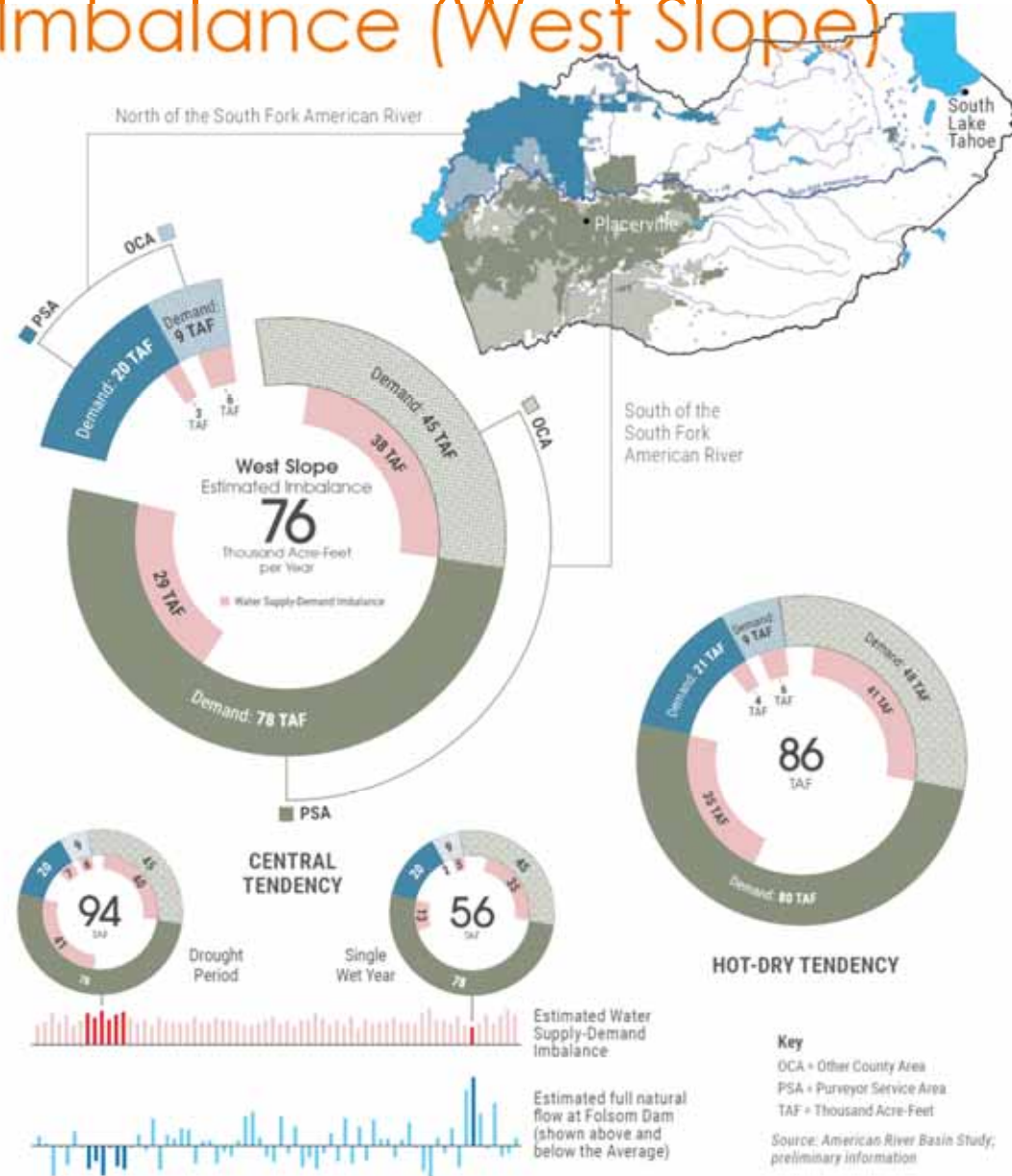
OCA = Other County Area
PSA = Purveyor Service Area
TAF = Thousand Acre-Feet

Source: West Slope Demand Review; preliminary information

Evolving Changes - Water Supply-Demand Imbalance (West Slope)



The preliminary results from applying the demand projection and climate hydrology in 2070 suggest a significant water supply-demand imbalance, especially during drought conditions, based on existing facilities and operations. Additional adaptation strategies are required for sustaining the socioeconomic conditions and way of life in the West Slope.



Evolving Changes and the Need for Adaptative Management

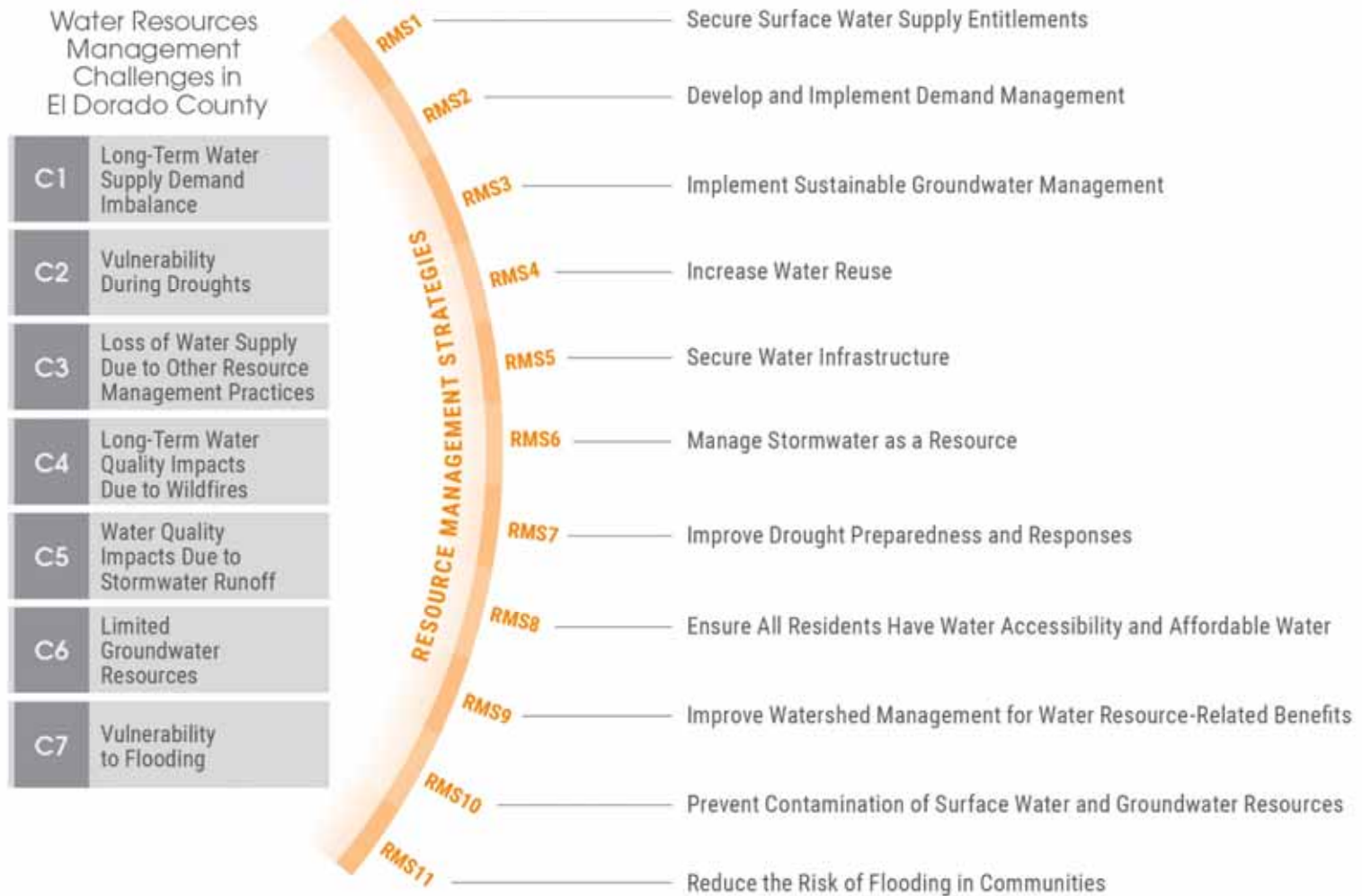
- 2019 WRDMP responds to the need for assertive adaptive management, including:
 - *Focusing on policies and guidance for steady implementation and change management*
 - *Using long-term trends for developing resources management strategies*
 - *Participating in outcome-oriented activities to influence changes and adopt to changes*
 - *Updating strategies periodically to stay current with changing conditions*

The Agency cannot do this alone.



Emphasizing
Collaboration
for Collective
Success

From Challenges to Resource Management Strategies



Collaboration is the Essence of Resource Management Strategies

- Resource Management Strategies (RMS) are broad strategies with expanded actions to address identified challenges with an integrated approach
- RMS development occurred through the collaboration efforts of the Plan Advisory Group
- RMS implementation requires the same principles of collaboration, and respect for each party's role and responsibilities
- Agency's role varies by strategy and by action:
 - **Lead:** Assuming responsibility in advancing an action
 - **Facilitate:** Organizing and assisting in advancing an action, but not directly responsible
 - **Support:** Providing as-needed coordination, advocacy, and occasional assistance

RMS Example with Significant Agency Role

RMS1 – Secure Surface Water Supply Entitlements

| RMS Actions | West Slope | Tahoe Basin | Principal Implementing Agencies | Agency's Role(s) |
|--|------------|-------------|---|---|
| 1a. Secure CVP long-term water service contracts with Reclamation | X | | EDCWA, EID, GDPUD | <p>L – Complete contract negotiation and execution for 15-TAF CVP (Fazio) Water Service Contract, and in coordination with water purveyors and regional partners, lead the development of additional plan and actions for full utilization</p> <p>S – Support water purveyors and regional partners in engagement with Reclamation and federal advocacy</p> |
| 1b. Secure water rights for projected needs | X | X | EDCWA, EID, GDPUD, GFCSD, STPUD, TCPUD | <p>L – Acquire 40-TAF water right and integrate with use of Sacramento Municipal Utility District storage agreement, and other opportunities that could contribute to long-term water supply reliability</p> <p>S – Support water purveyors in water right proceedings (e.g. surface water and groundwater rights) and advocacy</p> |
| 1c. Develop water infrastructure to meet projected needs | X | X | City of Placerville, EDCWA, EID, GDPUD, GFCSD, STPUD, TCPUD | <p>L – Represent OCA in water supply and infrastructure planning</p> <p>F – Coordinate with water purveyors on water supply needs, to improve overall countywide infrastructure planning and Agency's actions</p> |
| 1d. Manage and leverage Sacramento Municipal Utility District storage agreement | X | | EDCWA | <p>L – Administrate and manage the El Dorado Sacramento Municipal Utility District Agreement for countywide benefits, and in coordination with water purveyors, lead the development of the plan and actions for full utilization</p> <p>L – Develop management strategies for strategic use in coordination with water purveyors and other potential water users</p> |
| 1e. Develop operational agreements as needed for flexible use of water supply entitlements | X | X | City of Placerville, EDCWA, EID, GDPUD, GFCSD, STPUD, TCPUD | <p>L – Develop additional agreements with water purveyors and regional partners for use of Fazio contract and EDCWA's water rights, when acquired</p> <p>F – Coordinate with water purveyors on compatible strategy for water use</p> |
| 1f. Determine water purveyors for OCA | X | X | County, EDCWA, El Dorado County LAFCO | <p>L – Develop work plan and actions for the determination in collaboration with County, and coordinate with El Dorado County LAFCO for approval process</p> |

RMS Example with Minimal Agency Role

RMS4 – Increase Water Reuse

| RMS Actions | West Slope | Tahoe Basin | Principal Implementing Agencies | Agency's Role(s) |
|---|------------|-------------|--|---|
| 4a. Explore potential for and implement potable reuse of treated wastewater | X | X | City of Placerville, County, EID, STPUD | S – Support communications, information sharing and advocacy efforts S – Support state and federal grant applications (where appropriate) |
| 4b. Increase non-potable reuse of treated wastewater onsite | X | | City of Placerville, County, EID | S – Support communications, information sharing and advocacy efforts S – Support state and federal grant applications (where appropriate) |
| 4c. Increase non-potable reuse of treated wastewater for instream flow augmentation | | X | STPUD | S – Support communications, information sharing and advocacy efforts S – Support state and federal grant applications (where appropriate) |
| 4d. Encourage greywater reuse and rainfall harvest practices on household and individual facility level | X | X | City of Placerville, County, EID, GDPUD, GFCSD, STPUD, TCPUD | S – Support communications, public information sharing and advocacy efforts S – Support state and federal grant applications (where appropriate) |

RMS Example with Mixed Agency Role

RMS6 – Manage Stormwater as a Resource

| RMS Actions | West Slope | Tahoe Basin | Principal Implementing Agencies | Agency's Role(s) |
|--|------------|-------------|---|--|
| 6a. Update Stormwater Resource Plans | X | X | City of Placerville, City of South Lake Tahoe, County, Tahoe Resource Conservation District | <p>L – Update West Slope Stormwater Resource Plan and provide program management support with implementing agencies</p> <p>F – Coordinate with implementing agencies on the update of the Tahoe-Sierra Region Stormwater Resource Plan</p> <p>S – Support communications, information sharing and advocacy efforts</p> <p>S – Support state and federal grant applications (where appropriate)</p> |
| 6b. Implement water quality control measures to address runoff from highways, streets, and other priority impervious areas | X | X | City of Placerville, City of South Lake Tahoe, County | S – Support communications, information sharing and advocacy efforts |
| 6c. Implement Stormwater Management Plan (now also as part of the stormwater resource plan), and implement California Municipal Separate Storm Sewer Systems Permits – Phase I (Tahoe Basin) and Phase II (West Slope) | X | X | City of Placerville, City of South Lake Tahoe, County | S – Support communications, information sharing and advocacy efforts |

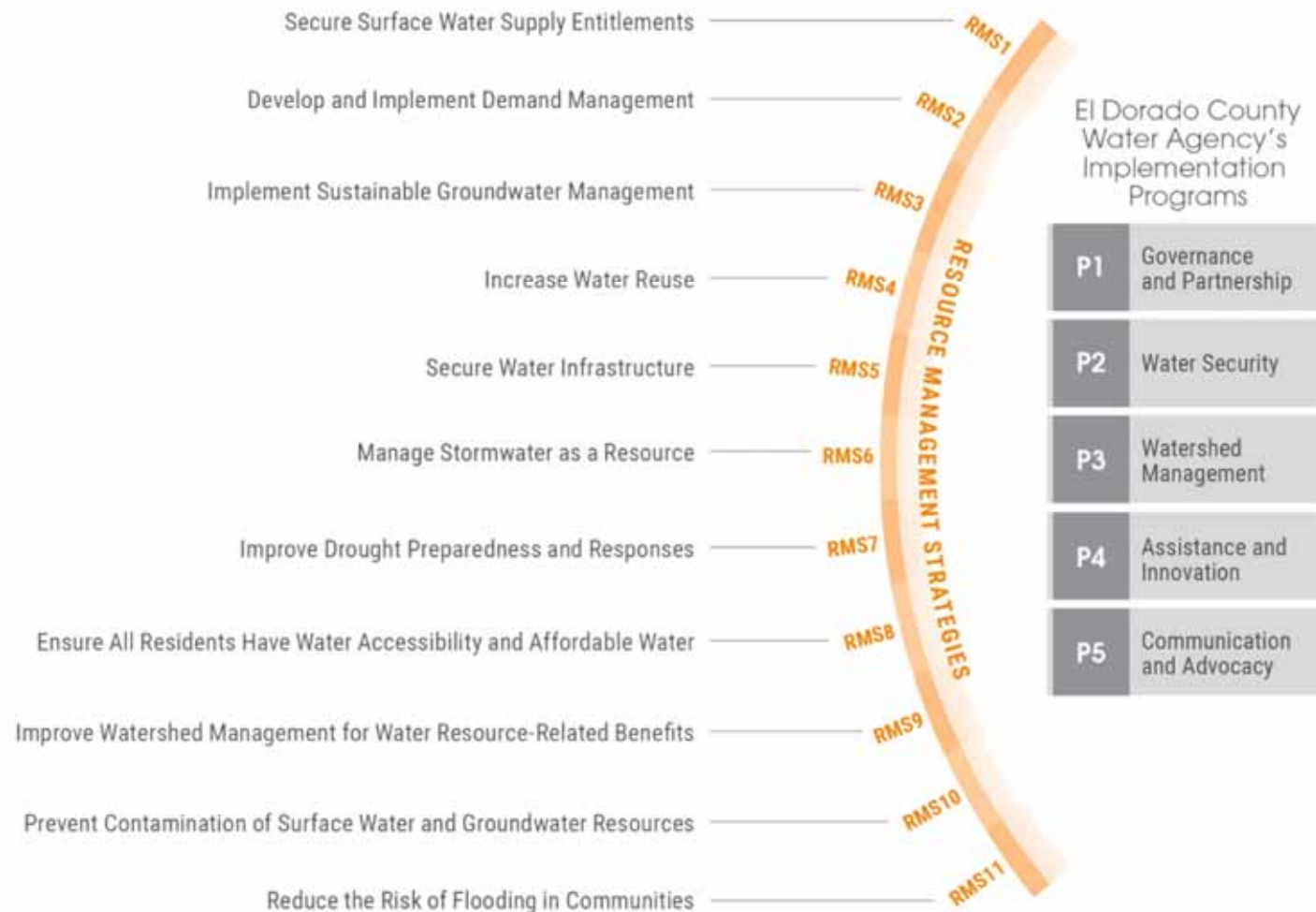
RMS Implementation is a Collective Responsibility

- Extend the principles of collaboration in the planning process to implementation
 - *Respect the roles and responsibilities of water purveyors and other local agencies*
 - *Promote dialogues among local agencies, economic interests, and stakeholders for mutual understanding*
- Develop implementation programs and associated policies and guidance
- Continue to promote transparency and mutual understanding of the Agency's investment priorities and corresponding role and responsibilities

Agenda Item 4

Implementation of the WRDMP

Implementation Programs Matching Agency's Roles and Commitments



Prudent Policies and Guidance

Well-defined policies and guidance formalize the direction of the Agency's long-term implementation and provide needed flexibility to adapt to change conditions.



Policies and Guidance

Policy WRDMP-01: The WRDMP shall be the countywide water plan to support the realization of the vision established in the County General Plan.

Policy WRDMP-02: The WRDMP shall include resource management strategies to improve water resources management in El Dorado County, with anticipated economic and public benefits accrued in all communities throughout El Dorado County.

Policy WRDMP-03: The WRDMP shall identify and prioritize the Agency's implementation actions and priorities consistent with the authority and roles provided by the 1959 El Dorado County Water Agency Act.

Policy WRDMP-04: The implementation of the WRDMP shall be based on collaborative principles for developing partnership with regional, state, and federal agencies who share resource management responsibilities and cooperate in creating mutual benefits.

Policy WRDMP-05: The WRDMP shall be updated every 5 years by June 30 in years ending in 4 and 9 to address changed conditions, assess progress, and realign priorities of the Agency's actions.

Policies and Guidance

Guidance WRDMP-01: The Agency shall convene a chartered Countywide Plenary for Water (Plenary) to foster collaboration on the water resources development and management in El Dorado County. The Agency shall convene the Plenary twice per year with representation from, at a minimum, the County's planning department, cities, water purveyors, and other water-resource related resource management entities.

Guidance WRDMP-02: The Agency shall develop alternative revenue sources to support incentives and innovations to improve countywide water management.

Guidance WRDMP-03: The Agency shall maximize available state and federal technical and financial assistances in implementation actions, where feasible.

Guidance WRDMP-04: The Agency shall allocate cost of project development and implementation fairly among beneficiaries.

Guidance WRDMP-05: The Agency shall leverage significant opportunities for hydropower generation in the county in its project development, where feasible, as a cost-offset mechanism.

Guidance WRDMP-06: The Agency shall consider regional and statewide water market transfers in its project development, where appropriate, as a cost-offset mechanism. No water market transfers can result in water supply impacts within El Dorado County.

Agenda Item 5

Next Steps

Next Steps

- Conclusion of 2019 WRDMP Update
 - *Board's consideration of adopting proposed policies and guidance*
 - *Agency staff to finalize the WRDMP per Board's direction for implementation*
- Agency staff to continue implementation of actions identified in the WRDMP based on the policies and guidance from the Board



El Dorado County
Water Agency

2019 Water Resources
Development and
Management Plan

Board Workshop

October 9, 2019



Adjourn