

### RESOLUTION 079-2021

### OF THE BOARD OF SUPERVISORS OF THE COUNTY OF EL DORADO

# Adopting the El Dorado County General Plan Traffic Impact Fee (TIF) Program 2021 Annual TIF Schedule

WHEREAS, the County Board of Supervisors has long recognized the need for new development to help fund the roadway, bridge, and transit improvements necessary to serve that new development; and

WHEREAS, starting in 1984 and continuing until the present time, the Board of Supervisors has adopted and updated various fee resolutions to ensure that new development on the western slope pay its fair share of the costs of improving the County and state roadways necessary to serve that new development; and

WHEREAS, General Plan Measure TC-B requires the County to adopt a traffic impact fee program and to update the program annually for changes in project costs; and

WHEREAS, in accordance with those General Plan requirements and implementation measure, Ordinance No. 5045 (El Dorado County Code Chapter 12.28) require that said fees be adjusted annually by an increase or decrease in actual project costs (accomplished by updating cost estimates using actual construction costs of ongoing and completed projects and the most current cost estimates for those projects that are far enough along in the project development cycle to have project cost estimates) or pursuant to the Engineering News-Record Building Cost Index, as appropriate; and

WHEREAS, with the adoption of Board Resolution 196-2020, the Board adopted the now named Traffic Impact Fee (TIF) Program in lieu of the Traffic Impact Mitigation (TIM) Fee Program; and

WHEREAS, project costs have been updated as required by Ordinance No. 5045, resulting in revisions to the TIF schedule as shown on Exhibit A hereto; and

WHEREAS, the Board of Supervisors held a duly noticed public hearing during which updates to the fee schedule were studied and reviewed and the Board of Supervisors thereafter made the following findings in support of the updates to the fee schedule:

## Government Code Section 66001(a)(1): Identify the purpose of the fee.

The purpose of the TIF is to fund capital transportation/circulation improvements which are related directly to the incremental traffic/vehicle burden imposed upon the County's transportation/circulation system by new development in the unincorporated west slope of El Dorado County through 2040. The TIF and TIF program are an implementation measure, as required by Implementation Measure TC-B of the 2004 General Plan adopted by the County Board of Supervisors: "2004 El Dorado County General Plan: A Plan for Managed Growth and Open Road; A Plan for Quality Neighborhoods and Traffic Relief." The TIF program addresses the need to fund a road system capable of achieving the traffic level of service standards of the County's General Plan. Transportation improvements funded by the TIM Fees include future improvements as well as improvements already installed which are subject to reimbursement agreements. Improvements included in the TIM Fee program are necessary to accommodate new development; such improvements include, but are not limited to, new local roads, local road upgrades and widenings, signalization and intersection improvements, operational and safety improvements, Highway 50 improvements, and bridge replacement and rehabilitation. The TIM Fee advances a legitimate County interest by enabling the County to provide infrastructure to new development and to require new development to pay its fair share.

Government Code Section 66001(a)(2): Identify the use to which the fee is to be put. If the use is financing public facilities, the facilities shall be identified. That identification may, but need not, be made by reference to a capital improvement plan as specified in Section 65403 or 66002, may be made in applicable general or specific plan requirements, or may be made in other public documents that identify the public facilities for which the fee is charged.

The fee is to be used to fund transportation/circulation improvements necessary to accommodate new development in the unincorporated west slope of El Dorado County through 2040 as contemplated by the General Plan, including future improvements as well as improvements already installed which are subject to reimbursement agreements. The TIF will fund new local roads, local road upgrades and widenings, signalization and intersection improvements, operational and safety improvements, Highway 50 improvements, bridge replacement and rehabilitation, transit improvements in accordance with the El Dorado County Transit Authority's Capital Improvement Program (CIP), and costs associated with ongoing program staff and consultant costs for annual updates, major updates, and ongoing administration related to the TIF Program. The County's CIP, which is updated and adopted annually, identifies every project to be funded by the TIF and includes the following information for each project: detailed cash pro-formas which show all revenues by funding source and all expenditures per fiscal year; a current year work program; a future work program broken down into five year, ten year, and twenty year timeframes; and additional details for each capital project, including project description, a financing plan, and tentative schedule.

# Government Code Section 66001(a)(3): Determine how there is a reasonable relationship between the fee's use and the type of development project on which the fee is imposed.

There is a reasonable relationship between the fee's use and the type of development project on which the fee is imposed as set forth in the following documents, all of which are incorporated into this resolution as if fully set forth herein:

- The El Dorado County Traffic Impact Fee (TIF) Program Update Nexus & Funding Model (Nexus Study) prepared by Urban Economic, DKS Associates and Kimley-Horn, December 8, 2020. The cost estimates for projects underway in the Nexus Study were updated by County staff for the 2021 TIF Program Annual Update, dated June 8, 2021, and the updated project costs are attached as Exhibit C.
- The most currently adopted El Dorado County Capital Improvement Program.
- The 2016 Programmatic Environmental Impact Report for the Western Slope Roadway Capital Improvement Program and Traffic Impact Mitigation Fee Program for El Dorado County, certified on December 6, 2016.
- The Western Slope Roadway Capital Improvement Program and Traffic Impact Mitigation Fee Program for El Dorado County Addendum to the Environmental Impact Report, March 2018.

There is a reasonable relationship between the TIF's use and the type of development projects on which the fee is imposed because the transportation/circulation facilities funded by the TIF are needed to accommodate and mitigate the incremental new traffic/vehicle burdens generated by the development of new commercial, industrial, and residential uses upon which the fee is imposed. (See documents cited above.) There is a reasonable relationship between the need for the transportation/circulation facilities and the development of new commercial, industrial, and residential projects upon which the fee is imposed because the new development projects paying the fee will receive a direct benefit from the transportation/circulation facilities funded by the fee; the transportation/circulation facilities funded by the fee will increase traffic/vehicle circulation capacity on streets and highways directly burdened by the increase in traffic/vehicles generated by new development projects upon which the fee is charged.

# Government Code Section 66001(a)(4): Determine how there is a reasonable relationship between the need for the public facility and the type of development project on which the fee is imposed.

There is reasonable relationship between the need for the public facility and the type of development project on which the fee is imposed as set forth in the following documents, all of which are incorporated into this resolution as if fully set forth herein:

- The El Dorado County Traffic Impact Fee (TIF) Program Update Nexus & Funding Model (Nexus Study) prepared by Urban Economics, DKS Associates and Kimley-Horn, December 8, 2020. The cost estimates for projects underway in the Nexus Study were updated by County staff for the 2021 TIF Program Annual Update, dated June 8, 2021, and the updated project costs are attached as Exhibit C.
- The most currently adopted El Dorado County Capital Improvement Program.
- The 2016 Programmatic Environmental Impact Report for the Western Slope Roadway Capital Improvement Program and Traffic Impact Mitigation Fee Program for El Dorado County, certified on December 6, 2016.
- The Western Slope Roadway Capital Improvement Program and Traffic Impact Mitigation Fee Program for El Dorado County Addendum to the Environmental Impact Report, March 2018.

There is a reasonable relationship between the need for the public facility and the type of development projects on which the fee is imposed because the transportation/circulation facilities funded by the TIF Program are needed to accommodate and mitigate the incremental new traffic/vehicle burdens generated by the development including those from new commercial, industrial, and residential uses upon which the fee is imposed. (See documents cited above.) There is a reasonable relationship between the need for the transportation/circulation facilities and the development of projects including new commercial, industrial, and residential projects upon which the fee is imposed because the new development projects paying the fee will receive a direct benefit from the transportation/circulation facilities funded by the fee; the transportation/circulation facilities funded by the fee will increase traffic/vehicle circulation capacity on streets and highways directly burdened by the increase in traffic/vehicles generated by new development projects upon which the fee is charged.

The previously adopted Nexus Study provides a thorough analysis of the required transportation facilities to be improved as a result of development and provides information of the fair share analysis and fees required by TIF Zone that is further broken down by development type. The TIF Program Schedule Resolution, which may be amended from time to time, provides the most current TIF rates per development type by TIF Zone.

**WHEREAS**, the collection process for improvement of roadways and intersections is set forth in Ordinance No. 5045 and in the TIM Fee Administrative Manual, adopted on January 24, 2017 by Resolution 001-2017.

### THERFORE, BE IT HEREBY RESOLVED,

- A. The Board of Supervisors hereby adopts the updated General Plan TIF Program fee schedule as shown in the attached Exhibit A, which shall become effective sixty (60) days following adoption of this Resolution, and the updated project costs as shown in the attached Exhibit C; and
- B. A map of the TIF Zones is provided in Exhibit B; and
- C. Applicants shall pay the TIF rate in effect at the time of building permit issuance or at the time of approval of an application for a change in the use of a building or property as provided in County Code Chapter 12.28 and the TIM Fee Administration Manual.

**PASSED AND ADOPTED** by the Board of Supervisors of the County of El Dorado at a regular meeting of said Board, held the <u>13th</u> day of <u>July</u> 2021, by the following vote of said Board:

Attest: Kim Dawson

Clerk of the Board of Supervisors

Ayes: Hidahl, Turnboo, Thomas, Parlin, Novasel

Noes: None Absent: None

Chair, Board of Supervisors

Table 1: Hwy 50 TIF Schedule - 2021 Update

	EDU		Zone	Zone	Zone	
Land Use	Rate <sup>1</sup>	Fee Basis	Α	В	С	
		Original Zones >>	1,4,5,6,7	2.3	8	
Residential		Cost per EDU <sup>1</sup> >>	2,094	7,437	1,909	
SFD Not Age Restricted						
Less than 1,000 SqFt	0.82	Dwelling Unit	1,717	6,099	1,565	
1,000 to 1,499 SqFt	0.89	Dwelling Unit	1,864	6,619	1,699	
1,500 to 1,999 SqFt	0.95	Dwelling Unit	1,989	7,065	1,813	
2,000 to 2,999 SqFt	1.00	Dwelling Unit	2,094	7,437	1,909	
3,000 to 3,999 SqFt	1.06	Dwelling Unit	2,220	7,884	2,023	
4,000 SqFt or more	1.10	Dwelling Unit	2,303	8,181	2,100	
MFD Not Age Restricted	0.57	Dwelling Unit	1,194	4,239	1,088	
SFD Age Restricted	0.30	Dwelling Unit	NA	2,231	573	
MFD Age Restricted	0.26	Dwelling Unit	NA	1,934	496	
Nonresidential		Cost per EDU <sup>1</sup> >>	413	1,536	230	
General Commercial	1.55	Bldg. Sq. Ft.	0.64	2.38	0.36	
Hotel/Motel/B&B	0.28	Room	116	430	64	
Church	0.25	Bldg. Sq. Ft.	0.10	0.38	0.06	
Office/Medical	1.28	Bldg. Sq. Ft.	0.53	1.96	0.29	
Industrial/Warehouse	0.51	Bldg. Sq. Ft.	0.21	0.78	0.12	

<sup>&</sup>lt;sup>1</sup> "EDU" (equivalent dwelling unit) equals the demand placed on the transportation network relative to one single family detached dwelling unit. EDU factors are expressed per dwelling unit for residential development, per room for hotel/motel/B&B, and per 1,000 square feet for all other nonresidential development.

Table 2: Local Roads TIF Schedule - 2021 Update

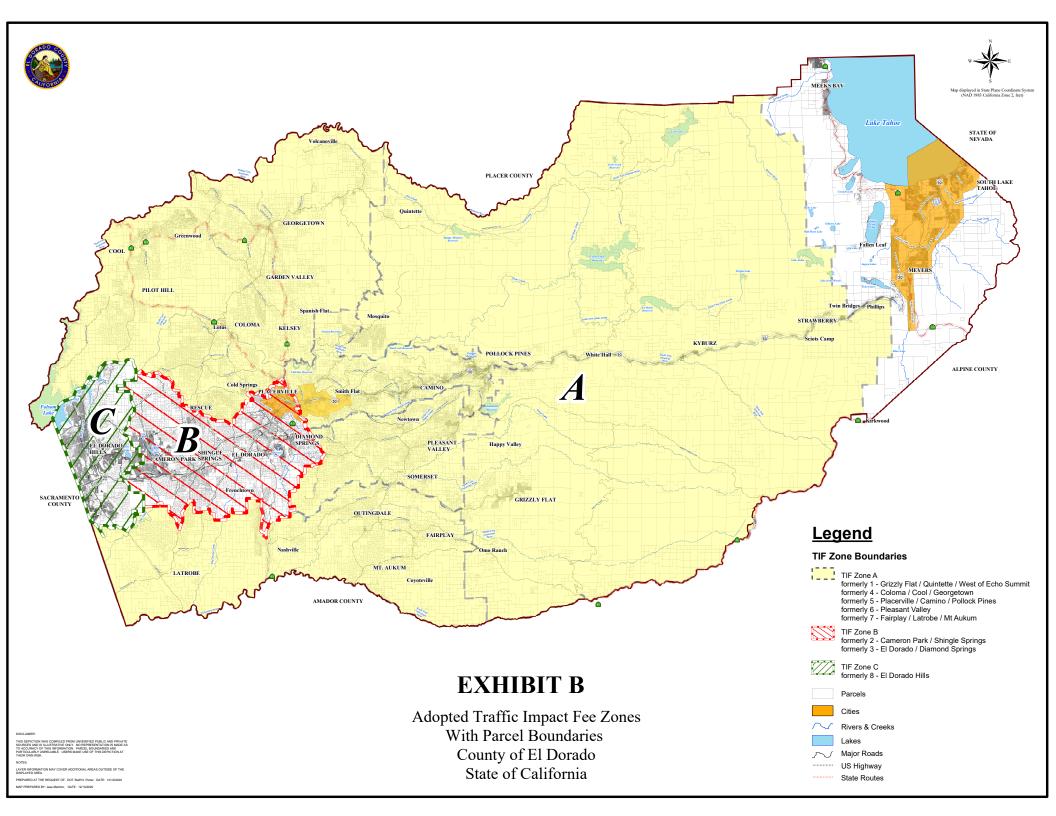
Land Use	EDU Rate <sup>1</sup>	Fee Basis	Zone A	Zone B	Zone C		
		Original Zones >>	1,4,5,6,7	2,3	8		
Residential		Cost per EDU <sup>1</sup> >>	7,603	16,906	28,424		
SFD Not Age Restricted							
Less than 1,000 SqFt	0.82	Dwelling Unit	6,235	13,863	23,307		
1,000 to 1,499 SqFt	0.89	Dwelling Unit	6,767	15,046	25,297		
1,500 to 1,999 SqFt	0.95	Dwelling Unit	7,223	16,061	27,002		
2,000 to 2,999 SqFt	1.00	Dwelling Unit	7,603	16,906	28,424		
3,000 to 3,999 SqFt	1.06	Dwelling Unit	8,059	17,920	30,129		
4,000 SqFt or more	1.10	Dwelling Unit	8,364	18,597	31,266		
MFD Not Age Restricted	0.57	Dwelling Unit	4,334	9,636	16,201		
SFD Age Restricted	0.30	Dwelling Unit	NA	5,072	8,527		
MFD Age Restricted	0.26	Dwelling Unit	NA	4,396	7,390		
Nonresidential		Cost per EDU <sup>1</sup> >>	675	3,201	6,484		
General Commercial	1.55	Bldg. Sq. Ft.	1.05	4.96	10.05		
Hotel/Motel/B&B	0.28	Room	189	896	1,816		
Church	0.25	Bldg. Sq. Ft.	0.17	0.80	1.62		
Office/Medical	1.28	Bldg. Sq. Ft.	0.86	4.09	8.29		
Industrial/Warehouse	0.51	Bldg. Sq. Ft.	0.34	1.63	3.31		
1							

<sup>&</sup>lt;sup>1</sup> "EDU" (equivalent dwelling unit) equals the demand placed on the transportation network relative to one single family detached dwelling unit. EDU factors are expressed per dwelling unit for residential development, per room for hotel/motel/B&B, and per 1,000 square feet for all other nonresidential development.

Table 3: Total TIF Schedule - 2021 Update

	EDU		Zone	Zone	Zone		
Land Use	Rate <sup>1</sup>	Fee Basis	Α	В	С		
		Original Zones >>	1,4,5,6,7	2,3	8		
Residential		Cost per EDU <sup>1</sup> >>	9,697	24,343	30,332		
SFD Not Age Restricted							
Less than 1,000 SqFt	0.82	Dwelling Unit	7,952	19,962	24,872		
1,000 to 1,499 SqFt	0.89	Dwelling Unit	8,631	21,665	26,996		
1,500 to 1,999 SqFt	0.95	Dwelling Unit	9,212	23,126	28,815		
2,000 to 2,999 SqFt	1.00	Dwelling Unit	9,697	24,343	30,333		
3,000 to 3,999 SqFt	1.06	Dwelling Unit	10,279	25,804	32,152		
4,000 SqFt or more	1.10	Dwelling Unit	10,667	26,778	33,366		
MFD Not Age Restricted	0.57	Dwelling Unit	5,528	13,875	17,289		
SFD Age Restricted	0.30	Dwelling Unit	NA	7,303	9,100		
MFD Age Restricted	0.26	Dwelling Unit	NA	6,330	7,886		
Nonresidential		Cost per EDU <sup>1</sup> >>	1,088	4,736	6,715		
General Commercial	1.55	Bldg. Sq. Ft.	1.69	7.34	10.41		
Hotel/Motel/B&B	0.28	Room	305	1,326	1,880		
Church	0.25	Bldg. Sq. Ft.	0.27	1.18	1.68		
Office/Medical	1.28	Bldg. Sq. Ft.	1.39	6.05	8.58		
Industrial/Warehouse	0.51	Bldg. Sq. Ft.	0.55	2.41	3.43		

<sup>&</sup>lt;sup>1</sup> "EDU" (equivalent dwelling unit) equals the demand placed on the transportation network relative to one single family detached dwelling unit. EDU factors are expressed per dwelling unit for residential development, per room for hotel/motel/B&B, and per 1,000 square feet for all other nonresidential development.



**Table 6: Bridge Replacement Projects** 

				Proposed				
		CIP		2021 CIP				
River	Crossing	Account	2020 Cost	Adjustment	Updated Cost			
Indian Creek	Green Valley Rd	Zones B	\$ 5,663,000	\$ -	\$ 5,663,000			
Mound Springs Creek	Green Valley Rd	Zones B	\$ 6,225,000	\$ -	\$ 6,225,000			
Weber Creek	Green Valley Rd	Zones B	\$11,999,000	\$ (56,673)	\$ 11,942,327			
South Fork American River	Salmon Falls Rd	Zone C	\$ 25,000,000	\$ -	\$ 25,000,000			
Weber Creek	Cedar Ravine Rd	Zones A	\$ 3,248,000	\$ -	\$ 3,248,000			
Carson Creek	White Rock Rd	Zone C	\$ 5,050,000	\$ -	\$ 5,050,000			
North Fork Cosumnes River	Mt. Aukum Rd	Zones A	\$ 5,050,000	\$ -	\$ 5,050,000			
North Fork Cosumnes River	Bucks Bar Rd	Zones A	\$ 8,658,000	\$ 507,472	\$ 9,165,472			
South Fork Weber Creek	Newtown Rd	Zones A	\$ 5,846,000	\$ -	\$ 5,846,000			
New York Creek	Malcolm Dixon Ro	Zone C	\$ 4,500,000	\$ -	\$ 4,500,000			
Total					\$ 81,689,799			
New Development Share <sup>1</sup>					11.47%			
TIF Program Share					\$ 9,370,000			

<sup>1</sup> Development share based on federal funding for 88.53 percent of total costs. Developer share is less than could be allocated based on growth as a share of total development at the planning horizon (see Table 5).

Sources: County of El Dorado.

**Table 10: TIF Program Costs** 

Map ID	CIP Acct.	Project No.	Project Name	Total Cost		Total Cost		Total Cost		I -				ture Local	2020 Net Cost	Proposed 2021 CIP Adjustment		20	21 Net Cost
Hwy	50 Auxiliary Lanes																		
A-1	Hwy 50 Blackstone	53115	Auxiliary Lane Westbound	\$	3,100,000	\$	10,000	\$	-				\$	3,090,000					
			Subtotal	\$	3,100,000	\$	10,000	\$	-		\$	-	\$	3,090,000					
Hwy	50 Interchanges Pro	ojects																	
I-1	Zone C	71323	El Dorado Hills Blvd	\$	9,517,000	\$	550,000	\$	-	\$ 8,967,000	\$	3,120,277	\$	12,087,000					
I-2	Silva Valley IC	71345/71368	Silva Valley Pkwy-Phases 1&2		10,793,000		250,000			10,543,000		33,224	\$	10,576,000					
I-3	Hwy 50 Zones A-C	71330	Bass Lake Rd		5,417,000		22,000		405,000				\$	4,990,000					
I-4	Hwy 50 Zones A-C	71332	Cambridge Rd		9,665,000		39,000		-				\$	9,626,000					
I-5	Hwy 50 Zones A-C	72361	Cameron Park Dr		22,837,000		1,416,000		-				\$	21,421,000					
I-6		71333/71338/71339	Ponderosa Rd/S Shingle Rd		21,900,000		1,456,000		-	20,444,000		355,823	\$	20,800,000					
I-7	Hwy 50 Zones A-C	71347	El Dorado Rd		5,782,000		181,000		-				\$	5,601,000					
			Subtotal	\$	85,911,000	\$	3,914,000	\$	405,000		\$	3,509,324	\$	85,101,000					
Road	lway Improvements																		
R-1	Zone B	72143	Cameron Park Dr Widening	\$	3,621,000	\$	146,000	\$	-	\$ 3,475,000	\$	489,000	\$	3,964,000					
R-2	Zone C	72376	Green Valley Rd Widening		Under Construction - See Table 14														
R-3	Zone C	GP178	Green Valley Rd Widening		14,498,000		-		-	14,498,000			\$	14,498,000					
R-4	Zone C	72374	White Rock Rd Widening		9,467,000		5,000		-				\$	9,462,000					
R-5	Zone B	72142	Missouri Flat Rd		7,629,000		-		-				\$	7,629,000					
R-6	Zone C	GP147	Saratoga Way Extension-Phs 2		13,290,000		-		-	13,290,000		(8,000)	\$	13,282,000					
R-7	Zone C	72377	Country Club Dr Extension		21,190,000		-		-				\$	21,190,000					
R-8	Zone C	71362	Country Club Dr Extension		11,703,000		-		-				\$	11,703,000					
R-9	Zone C	71361	Country Club Dr Extension		17,923,000		-		-				\$	17,923,000					
R-10	Zone B	71360	Country Club Dr Realignment			U	nder Constru	ıctior	n - See Reim	bursement Agn	nts 8	& Table 14							
R-11	Zone B	72334	Diamond Springs Pkwy-Phs 1B		28,293,000		5,633,000		17,281,243	7,921,000		2,440,342	\$	7,819,000					
R-12	Zone C	66116	Latrobe Connection		2,874,000		353,000		-				\$	2,521,000					
R-13	Zone B	71375	Headington Rd Extension		14,899,000		704,000		-	14,195,000		755,000	\$	14,950,000					
R-14	Zone C	72BASS	Bass Lake Rd		1,654,000		-		-				\$	1,654,000					
R-15		72LATROBE	Latrobe Rd Widening						Deleted - No	ot Deficient									
R-16	Zone C	72381	White Rock Rd Widening		11,765,000		317,000		-				\$	11,448,000					
R-17	Zone C	NA	Latrobe Rd Widening		5,865,000		-		-				\$	5,865,000					
R-18	Zone B	NA	Pleasant Valley Rd		409,000		-		-				\$	409,000					
			Subtotal	\$	165,080,000	\$	7,158,000	\$	17,281,243		\$	3,676,342	\$	144,317,000					

**Table 10: TIF Program Costs** 

Map ID	CIP Acct.	Project No.	Project Name	Total Cost	Prior Year Funding <sup>1</sup>	Future Local Funding <sup>2</sup>	2020 Net Cost	Proposed 2021 CIP djustment	20	21 Net Cost
Reim	bursement Agreem	ents								
R-6	Zone C	71324	Saratoga Way Extension-Phs	\$ 10,958,000	NA	NA			\$	10,958,000
R-10	Zone C	71360	Country Club Dr Realignment	4,381,000	NA	NA				4,381,000
R-10	ZoneB	71360	Country Club Dr Realignment	7,256,000	NA	NA				7,256,000
R-10	Hwy 50 Zones A-C	71360	Country Club Dr Realignment	148,000	NA	NA				148,000
R-12	Zone C	66116	Latrobe Connection	55,000	NA	NA				55,000
I-2	Silva Valley IC	71328	Silva Valley Interchange	193,000	NA	NA				193,000
I-2	Silva Valley IC	71328	Silva Valley Interchange- Design	5,602,000	NA	NA				5,602,000
NA	Zone C	71353	Bass Lake Rd (SIA)	1,477,000	NA	NA				1,477,000
NA	Zone B	76107	Silver Springs Pkwy	2,127,000	NA	NA				2,127,000
NA	Zone B	66108/76108	Silver Springs Pkwy	4,274,000	NA	NA				4,274,000
NA	Zone A & B	76114	Deer Valley Rd	70,000	NA	NA				70,000
			Subtotal	\$ 36,541,000	NA	NA			\$	36,541,000
Othe	r Programs									
NA	Zones A - C	NA	Bridge Replacement	\$ 9,370,000	NA	NA		\$ 52,000		9,370,000
NA	Zones A - C	NA	Intersection Improvements	38,959,000	NA	NA				38,959,000
NA	Zones A - C	53118	Transit	3,137,000	NA	NA				3,137,000
NA	Zones A - C	NA	Fee Program Admin	6,220,000	NA	NA				6,220,000
			Subtotal	\$ 57,686,000	NA	\$ -		\$ 52,000	\$	57,686,000
			Total	\$ 348,318,000	\$ 11,082,000	\$ 17,686,243		\$ 7,237,666	\$	326,735,000
				98%	3%	5%				92%

<sup>&</sup>lt;sup>1</sup> Amounts represents spending through June 30, 2020 based on EDC DOT June 2020 CIP Book (see sources).

Sources: Tables 6, 7, 8, and 9 of this study; Appendix B (attached to this model documentation); "TIM Fee Capital Improvement Costs Supporting Documentation" (for total project cost estimates), County of El Dorado, Department of Transportation (DOT); Adopted 2020 Capital Improvement Program, June 9, 2020 (for prior year funding and future local funding estimates).

<sup>&</sup>lt;sup>2</sup> Includes funding for Bass Lake Rd. Interchange (Map ID I-3) from the Bass Lake Hills Public Facilities Financing Plan (BLHPFFP), and funding for Diamond Springs Parkway (Map ID R-11) from Missouri Flats Master Circulation and Funding Plan (MC&FP) and State-Local Partnership Program (SLPP).