## **Attachment E:**

Revised Draft Oak Resources Management Plan, changes tracked

#### 1. Introduction

#### A. Purpose

## **The Purpose of this 1.0** Introduction

This Oak Resources Management Plan (ORMP) updates and revises the Oak Woodland Management Plan (OWMP)adopted by the El Dorado County Board of Supervisors on May 6, 2008 (El Dorado County 2008). It incorporates more recent oak resources mapping data for the County and reflects policy language changes made during the General Plan Biological Policy Review project conducted in 2015. This ORMP incorporates relevant information included in the 2008 Plan, where applicable, and was prepared in coordination with El Dorado County Community Development Agency staff. It also incorporates public input gathered during project-focused hearings and direction given by the El Dorado County Board of Supervisors.

#### 1.1 Purpose

The purpose of this ORMP is to define mitigation requirements for impacts to oak woodlands, individual native oak trees, and Heritage Trees and to outline the County's strategy for oak woodland conservation of its valuable oak woodland resources. Through the OWMP, the County. This ORMP functions as the oak resources component of the County's biological resources mitigation program, identified in General Plan Policy 7.4.2.8. This ORMP identifies areas where standards for oak woodland and native oak tree impact determination, mechanisms to mitigate oak woodland and native oak tree impacts, technical report submittal requirements, minimum qualifications for technical report preparation, mitigation monitoring and reporting requirements, and projects or actions that are exempt from mitigation requirements. This ORMP also establishes an in-lieu fee payment option for impacts to oak woodlands and native oak trees, identifies Priority Conservation Areas (PCAs) where oak woodland conservation easementsefforts may be acquired from willing sellers as a means to offset and mitigate the loss or fragmentation of oak woodlands in other focused, and outlines minimum standards for identification of oak woodland conservation areas outside the PCAs. Requirements for monitoring and maintenance of conserved oak woodland areas as a result of implementation of the 2004 El Dorado County General Plan (General Plan). Additionally, the OWMPand identification of allowable uses within conserved oak woodland areas are also included in this ORMP. Lastly, this ORMP provides guidance for voluntary oak woodland and oak tree conservation and management efforts by landowners and land managers. Lastly, the OWMP sets forth further guidance on General Plan Policy 7.4.4.4 Option A, which includes measures designed to encourage retention of existing oak canopy in areas planned for development.

Loss and fragmentation of wildlife habitat, including oaks and oak woodlands, was identified in the 2004 General Plan Environmental Impact Report (EIR) as a significant impact that would result from development under the General Plan. –The County identified several mitigation measures which would reduce the severity of these impacts, although not to below-a less than significant level-of significance... These mitigation measures included Policies 7.4.4.4, 7.4.4.5 and 7.4.5.2, and the related implementation Implementation Measure CO-P. During the General Plan Biological Policy Review project conducted in 2015, these policies were edited and consolidated into one single policy (Policy 7.4.4.4). Implementation Measure CO-P was also

modified during this process. The revised language in Policy 7.4.4.4 states that mitigation requirements for impacts to oak resources (oak woodlands, individual native oak trees, and Heritage Trees) shall be outlined in this ORMP. Revised Implementation Measure CO-P directs the County to develop and adopt an ORMP that addresses the following:

Measure CO-P directs the County to develop and adopt an Oak Resources Management Plan that addresses the following:

- Mitigation standards outlined in Policy 7.4.4.4;
  - Thresholds of significance for the loss of oak woodlandsresources impacts;
  - Requirements for tree surveys and Definitions of exempt projects and actions;
  - Technical report requirements;

Oak resources mitigation plans for discretionary projects;

- Replanting options and replacement standards;
- Heritage/Landmark Tree protection mitigation standards; and
- An Oak Tree Preservation ordinance as outlined in Policy 7.4.5.2.
  - Oak resources mitigation monitoring and reporting requirements.

An Oak <u>Tree PreservationResources Conservation</u> ordinance that incorporates the standards outlined in <u>Policy 7.4.5.2 and Heritage and Landmark Tree protection standardsthis ORMP</u> will be developed <u>after their conjunction with</u> adoption of the <u>OWMPORMP</u>.

At the state level, the Oak Woodlands Conservation Act of 2001 recognizes the importance of private land stewardship in conserving oak woodlands. -The legislation established the California Oak Woodlands Conservation Program (COWCP), the mission of which is to "conserve the integrity and diversity of oak woodlands across California's working landscapes through incentives and education." -The COWCP provides technical and financial incentives to private landowners to protect and promote biologically functional oak woodlands.

The OWMPThis ORMP serves multiple purposes. It defines the County's conservation strategy for oak woodland-resources and implements Option B of Policy 7.4.4.4. provides a framework for mitigating impacts to oak resources. It also partially complies with Implementation Measure CO-P, and constitutes the oak portion of the County's Integrated Natural Resources Management biological resources mitigation program (General Plan (INRMP). Policy 7.4.2.8). Finally, it will establishes a plan for voluntary conservation that landowners, the County, and others can use to seek grants and cost-sharing from Statestate and Federal federal programs for oak woodland conservation in El Dorado County.

## **B.** 1.2 Goals and Objectives of Plan

The OWMPORMP goals are guided by two General Plan Objectives:— Objective 7.4.2 and Objective 7.4.4. General Plan Objective 7.4.2 states: *Identify and Protect Resources*: "Identification and protection, where feasible, of critical fish and wildlife habitat including deer

General Plan Objective 7.4.4 states: *Forest-and*, *Oak Woodland*, *and Tree Resources*: "Protect and conserve forest-and, oak woodland, and tree resources for their wildlife habitat, recreation, water production, domestic livestock grazing, production of a sustainable flow of wood products, and aesthetic values.".

The following goals are set forth by the OWMPGeneral Plan are met in this ORMP:

- Mitigate oak canopy removal by providing flexibility through a range of on site and offsite mitigation alternatives;
- Establish a Conservation Fund In-Lieu Fee that is sufficient to fully fund the mitigation program;
- Identify standards for determining oak woodland and native oak tree impacts,
   outline impact mitigation requirements and options, identify technical report submittal requirements, and outline impact mitigation monitoring and reporting requirements;
- Define Heritage Trees and identify impact mitigation requirements;
- Provide mitigation alternatives for impacts to oak resources consistent with state-level requirements;
- Provide a flexible framework for oak resources mitigation via on-site and off-site mechanisms, including an in-lieu fee payment program;
- Develop an oak woodland in-lieu fee and an individual native oak tree-based in-lieu fee;
- Identify Priority Conservation Areas (PCAs) within large expanses of contiguous oak woodland habitat where <u>land or conservation</u> easements may be acquired from willing sellers to offset the effects of increased habitat loss and fragmentation elsewhere;
- Focus conservation easement acquisition efforts within areas not currently fragmented and which are unlikely to become fragmented through implementation of the General Plan;
- When weighing acquisition opportunities for conservation easements, generally maintain the relative acreages of all five oak woodland California Wildlife Habitat Relationship (CWHR) types (Valley Oak Woodland, Blue Oak Woodland, Blue Oak Foothill Pine, Montane Hardwood Woodland, and Montane Hardwood-Conifer Woodland), but emphasize conservation of Valley Oak Woodlands, considered a "sensitive habitat" due to its relative rarity in the county;
- Encourage voluntary conservation and management of oak woodlands, including sustainable ranching and farming operations within working landscapes;
- Provide incentives (e.g., grants or cost-sharing for fuels/fire risk management) for the voluntary protection of oak woodlands providing superior wildlife values on private land (COWCP legislative goal);

- Provide oak woodland conservation guidance to private landowners and County planners through education and outreach (COWCP goals);
- Identify minimum standards under which oak woodland conservation may occur outside of identified PCAs;
- Enhance oak woodland conservation by connecting acquisitions from willing sellers with existing open space, including publicly-owned lands that are managed for oak woodland habitat values (e.g., ecological preserves, recreation lands, rangelands, or natural resource areas) consistent with the County's open space conservation goals (Goal 7.6; Policy 7.6.1.1); and
- Establish a database inventory of interested buyers and willing landowners wishing to participate in oak woodland acquisition and management mitigation options (Policy 7.4.2.8).

#### <u>C. 1.3</u> Oak <u>Woodland HabitatResources</u> in El Dorado County

#### 1.3.1 Oak Woodlands

The term "oak woodland" is defined in the Oak Woodlands Conservation Act (Article 3.5 (commencing with Section 1360) of Chapter 4 of Division 2 of the Fish and Game Code—§1361) as "an oak stand with a greater than ten percent canopy cover or that may have historically supported greater than ten percent canopy cover—." For the purposes of this OWMPORMP, the conservation focus is on existing oak woodlands. The General Plan uses the term "oak woodland" interchangeably and in the same context as "oak canopy." For the purposes of mitigation, measurement of oak canopy shall apply.

The OWMPThis ORMP addresses the same study area (below 4,000 feet elevation) and same categories of oak woodlands (California Fire and Resource Assessment Program, or (FRAP))) as were addressed in the 2008 Oak Woodland Management Plan. These categories of oak woodland were also addressed in the 2004 General Plan. The General Plan EIRusing FRAP data from 2002. More recent oak woodland distribution data for El Dorado County available via FRAP (2006) identifies fivesix oak woodland types, which are listed in Table 1 below, along with the acreage of each category found within the OWMP study area. A sixth woodland type is Valley-Foothill Riparian which may include Fremont cottonwood, willow and valley oak. Valley Foothill Riparian habitats in which valley oaks are the dominant tree species are considered oak woodlands under the OWMP. Both Valley Oak Woodland and Valley-Foothill Riparian are designated as "sensitive habitats" in the General Plan EIR. Less than 3,500 acres of Valley Oak Woodland and none of the Valley Foothill Riparian appears on the FRAP mapping for El Dorado County. ORMP study area. Less than 3,500 acres of valley oak woodland is mapped for El Dorado County, which is designated as a "sensitive habitat" in the General Plan EIR. Finally, while coastal oak woodland is identified in the 2006 FRAP vegetation data set for the ORMP planning area, its presence is unlikely given the range of its dominant tree species (coast live oak (Quercus agrifolia)). This classification may be the result of an image processing error during creation of the 2006 FRAP data set and the area is likely another oak woodland type.

Table 1:

<u>Acreage of Oak Woodlands Woodland Types</u> in <u>OWMP Studythe ORMP Planning</u> Area
(2006 FRAP Data)

Oak Woodland <del>Category</del> Type	Abbreviation CWHR Code	Acreage	<del>% of</del> <del>Total</del> Percent
Blue Oak Woodlandoak woodland	BOW	42, <del>400</del> <u>616</u>	<del>(</del> 17 <del>)</del> .0%
Blue Oak-Foothill Pineoak-foothill pine	ВОР	12, <del>900</del> 915	<del>(</del> 5 <del>)</del> .2%
Coastal oak woodland	COW	13	<0.1%
Montane Hardwood Woodlandhardwood	MHW	155,900 <u>157,45</u> <u>5</u>	<del>(63)</del> 62.8%
Montane Hardwood-Conifer  Woodland hardwood-conifer	MHC	34, <del>200</del> <u>322</u>	<del>(14)</del> 13.7%
Valley Oak Woodlandoak woodland	VOW	3, <del>400</del> <u>434</u>	<del>(</del> 1 <del>)</del> .4%
Total-Oak Woodland	l in Study Area <u>:</u>	248,800 <u>250,75</u> <u>5</u>	<del>(</del> 100 <del>)</del> %

A thorough discussion of oak woodland habitat identification and values is contained presented in Appendix A.

#### D. 1.3.2 Oak Trees

There are six primary native oak tree species in El Dorado County, including blue oak (*Quercus douglasii*), valley oak (*Quercus lobata*), California black oak (*Quercus kelloggii*), interior live oak (*Quercus wislizeni*), canyon live oak (*Quercus chrysolepis*), and Oregon oak (*Quercus garryana*). Additionally, one native hybrid between California black oak and interior live oak exists, known as oracle oak (*Quercus x morehus*). These oak species comprise the County's oak woodlands and also occur outside of oak woodlands as isolated individuals or small groups.

# <u>1.4</u> Economic Activity, Land, and Ecosystem Values of Oak <u>Woodlands</u>Resources

Agriculture and recreation-based tourism are important economic generators in El Dorado County. -Oak <u>woodlandsresources</u> provide value for these activities. Oak <u>woodlands provide</u>, including forage value for ranching, <u>and soil retention and watershed function benefits that</u> contribute to <u>the agricultural activities</u>, <u>and aesthetic qualities of value for agri-tourism</u>. -Oak <u>woodlandsresources</u> contribute to soil retention and provide watershed benefits, which have benefits to the agricultural community. -Deer and other game species are dependent on oak woodland habitat and provide recreational hunting opportunities, which can generate revenues for ranching land owners through hunting leases. -Oak <u>woodlandsresources</u> contribute to a high-quality visit for recreation tourists, whose activities <u>among oak woodlands couldmay</u> include camping, fishing, hiking, bird-watching, and equestrian trail riding.

Studies have <u>also</u> concluded that the presence of oak <u>woodlands on properties enhanceresources</u> <u>enhances</u> property value by providing shade, wind breaks, sound absorption, land use buffers, erosion control, and aesthetic beauty.

Oak woodlandsresources also contribute to healthy lands and watersheds.— They do this by providing habitat for animals, maintaining water quality, and improving soil characteristics. Oak woodlands have been acknowledged in studies to contributing to the control of climate effectsOak resources have also been identified as a valuable component in greenhouse gas reduction, trapping and storing atmospheric carbon dioxide.

More information regarding economic activities, land values, and ecosystem values are available presented in Appendix A.

#### E. 1.5 State-level Regulations

California Oak Woodlands Conservation Act

In September, 2004, the state—Public Resources Code was amended to require(PRC) Section 21083.4 requires a county to determine (as part of its CEQAproject review required under the California Environmental Quality Act) whether a project may result in conversion of oak woodlands that will have a significant effect on the environment—(PRC 21083.4). If it determines that a project may have a significant effect, a county shall require one or more oak woodland mitigation alternatives "to mitigate the significant effect of the conversion of oak woodlands." Alternatives include: 1) conserve oak woodlands, 2) plant an appropriate number of replacement trees and maintain those trees for seven years, 3) contribute to the Oak Woodlands Conservation Fund, or 4) other mitigation measures developed by the County. Plantings shall not fulfill more than one half of the mitigation requirements for a project. Where a county adopts, and a project incorporates, one or more of these mitigation measures, the project is deemed to be in compliance with CEQA as it relates to effects on oaks and oak woodlands. –This planORMP incorporates a range of mitigation alternatives whichthat conform to these requirements.

## 2. Policy 7.4.4.4

A. No state-level regulations exist that require mitigation for impacts to individual oak trees that occur outside of oak woodlands; however, this ORMP identifies mitigation requirements for individual native oaks trees and Heritage Trees to meet the goals and objectives of the General Plan.

## 2.0 Oak Resources Impact Mitigation Requirements

The following sections outline mitigation requirements for impacts to oak resources. These mitigation requirements meet the goals and objectives of the General Plan and fulfill the requirements of General Plan Policy 7.4.4.4.

#### <u>2.1</u> Applicability and Exemptions

Policy 7.4.4.4 of the 2004 General Plan applies The oak resources impact mitigation requirements outlined in this section apply to all new development projects or actions that would result in soil disturbance (see Appendix C for complete policy) on parcels that meet one of the following criteria:

- Less than or equal to one acre with at least 10% total impacts to oak woodlands and/or individual native oak trees, including Heritage Trees. Specifically, oak woodland canopy cover: or
- Greater than one acre with at least 1% oak woodland canopy cover.

Development, as affected by this Plan (OWMP); impact mitigation is required for any structure action requiring discretionary development entitlements or approvals from El Dorado County. Individual native oak tree and Heritage Tree impact mitigation is required for any action requiring a building permit or grading activity requiring a grading-permit; issued by El Dorado County and/or any action requiring discretionary development entitlements or approvals from El Dorado County. Activities that do not require one of these two permit types, such as agricultural grading requiring an agricultural grading permit, tree removal for safety reasons, or the clearing of land for purposes other than construction or grading, or discretionary approvals do not trigger the provisions of this plan. The following activities are specifically impact mitigation requirements included in this ORMP for oak woodlands or for individual native oak trees. However, all impacts to Heritage Trees are subject to the mitigation requirements contained herein. Oak woodland impacts or removal of individual native oak trees (excluding Heritage Trees) associated with the following projects or actions are exempted from Policy 7.4.4.4the mitigation requirements included in this ORMP:

- agricultural cultivation; and
- Projects or actions occurring on single-family residential lots of 1 acre or less that cannot be further subdivided;
- Actions taken pursuant to a County an approved Fire Safe Plan necessary to protect for existing structures—or in accordance with defensible space maintenance requirements for existing structures in state responsibility areas (SRA) as identified in California Public Resources Code (PRC) Section 4291 (actions associated with Fire Safe Plans or defensible space areas for new or proposed development are not exempt);

These exemptions are detailed below:

- Actions taken to maintain safe operation of existing utility facilities in compliance with state regulations (PRC 4292-4293 and California Public Utilities Commission (CPUC)
   General Order 95) (actions associated with development of new utility facilities, including transmission or utility lines, are not exempt);
- Road widening and realignment projects necessary to increase capacity, protect public health, and improve safe movement of people and goods in existing public rights-of-way (as well as acquired rights-of-way necessary to complete the project) where the new alignment is dependent on an existing alignment (new proposed roads within the County Circulation Element and internal circulation roads within new or proposed development are not exempt);
- Affordable housing projects for lower income households, as defined pursuant to Section 50079.5 of the California Health and Safety Code, that are located within an urbanized area, or within a sphere of influence as defined pursuant to California Government Code §56076;
- Agricultural <u>Cultivation</u> The removal of native vegetation, including oaks, activities conducted for the purposes of producing or processing plant and animal products or the preparation of land for this purpose is exempt. This is consistent with State PRC 21083.4.;

Existing Structure Defensible Space/Fire Safe Measures — The intent of this exemption is to exempt oak tree removal from mitigation in the 100 foot defensible space zone around an existing building or structure. Defensible space, for the purposes of this plan, is the 100 foot area around an existing structure, or to the property line, whichever is closer. Defensible space is required pursuant to Public Resources Code (PRC) 4291 and Title 14 California Code of Regulations (CCR) 1299.

Fuel modification actions, inside and outside of the 100 foot defensible space zone, are also exempt from Policy 7.4.4.4 mitigation. Examples are actions to ensure the safety of emergency fire equipment and personnel; to allow evacuation of civilians; to provide a point of attack or defense for firefighters during a wildland fire; to prevent the movement of a wildfire from a structure to the vegetated landscape; and/or the maintenance or creation of fuel breaks for fire safety, where no grading permit or building permit is applicable.

The County encourages the creation of defensible space around existing structures and the provisions of the OWMP are by no means intended to impede the fuels reduction required by law to protect existing structures. However, oak tree removal in the 100-foot defensible space zone, pursuant to PRC 4290 and Title 14 CCR 1270-1276 of the Fire Safe Regulations, and fuel modification actions pursuant to a Fire Safe Plan, inside and outside of the 100-foot defensible space zone for all new development projects, is not exempt from Policy 7.4.4.4 mitigation. The 100-foot defensible space zone, and fuels modification necessary for a Fire Safe Plan, is part of the project footprint and oak canopy removed shall be counted in the project total oak canopy removal. Any oak trees that can be safely retained, even if separated from the oak woodland, will count as oak canopy retained.

The County further encourages developers and landowners to review the 100-foot defensible space information available from CAL FIRE; specimens of oak trees and native habitat can be retained in the 100-foot defensible space by keeping lower branches of oak trees pruned, removing surface litter, separating trees and shrubs (horizontally), and reducing ladder fuels

(vertically separating trees and shrubs). See CAL FIRE's website or brochures for detailed information.

Because of the ability to safely retain some of the oak canopy within the defensible space, when calculating oak tree canopy loss with new subdivisions and parcel maps, an applicant may assume 80% retention of the oak tree canopy within the defensible space area around building pads or sites.

- Agricultural cultivation/operations, whether for personal or commercial purposes (excluding commercial firewood operations);
- Activities occurring on lands in Williamson Act Contracts or under Farmland Security
   Zone Programs;
- Actions taken during emergency firefighting operations and associated post-fire activities;
- Tree removal permitted under a Timber Harvest Plan approved by CAL FIRE;
- Native oak tree removal when a tree exhibits high failure potential with the potential to injure persons or damage property, as documented in writing by a Certified Arborist or Registered Professional Forester; or
- When a native oak tree, other than a Heritage Tree, is cut down on the owner's property for the owner's personal use.

Additionally, the OWMPthis ORMP provides for reductions to oak canopywoodland mitigation for affordable housing projects as described below and provides for an exemption for public road safety projects and public utility projects.

Affordable Housing — Development that are not exempted as defined above. Specifically, development projects that propose a minimum of 10 percent of the dwelling units as income restricted affordable units, as defined by California Health and Safety Code §50052.5, 50053, and 50093, shall be granted a reduction in the amount of oak eanopywoodland that is required to be protected under Option A, or the amount of fee to be paid under Option Bmitigated, as set forth in Table 2. The reduction is to be applied to the mitigation ratio presented in Table 3 and shall only be applied to the residential portion(s) of the proposed project. This reduction for affordable housing projects applies to oak woodland and individual native oak tree impacts and but not to Heritage Tree impacts. In no case shall the mitigation requirement be less than zero.

# Table 2: Affordable Housing Reduction Table 2 Affordable Housing Mitigation Reduction

	Affordable Housing Type (Household Income Level)	% Reduction of Percent Oak Canopy Woodland Mitigation Reduction (for portion of project that is income restricted)
II	Very Low	200%
	Lower	100%

Table 2
Affordable Housing Mitigation Reduction

Affordable Housing Type (Household Income Level)	% Reduction of Percent Oak Canopy Woodland Mitigation Reduction (for portion of project that is income restricted)
Moderate	50%

Example: -A project proposes 25% of the units to be affordable in the lowerLower income category. -The amount of on site retention or Conservation Fund In Lieu Fee oak woodland mitigation ratio may be reduced by 25%. -A moderate Moderate income project that provides all units at that income level may reduce the retention and/or fee oak woodland mitigation ratio by 50%. -A project with 20% very low Very Low income units would receive a 40% reduction. (Note: PRC §21083.4(d) provides exemptions for affordable housing projects in urbanized areas for lower income households.)

Public Road and Public Utility Projects Exempt from Policy 7.4.4.4 — Oak canopy removal necessary to complete County capital improvement projects are exempt from the canopy retention and replacement standards, when the new alignment is dependent on the existing alignment. This exemption applies to road widening and realignments which are necessary to increase capacity, to protect the public's health, and to improve the safe movement of people and goods in existing public road rights of way, as well as acquired rights of way necessary to complete the project. This exemption shall also apply to removal of oak canopy necessary to comply with the safety regulations of the Public Utilities Commission and necessary to maintain a safe operation of utility facilities. The County shall minimize, where feasible, the impacts to oaks through the design process and right of way acquisition for such projects.

This exemption to the oak canopy retention and replacement standards does not apply to new roads or utility installation, or to internal circulation roads within new development.

#### **B.** Replacement Objectives

When determining the amount of oak canopy replacement on a parcel, consistency can be achieved by a combination of Policy 7.4.4.4 Options A and B. These replacement objectives may be achieved, subject to County approval, by:woodland mitigation ratio.

- 1. Replacement planting on-site at a 1:1 canopy surface area ratio; or
- 2. Contributing to the County's INRMP/Conservation fund at a 2:1 ratio; or
- 3. Acquiring an off-site conservation easement on oak woodlands at a 2:1 ratio; or
- 4. A combination of 1, 2, or 3 above.

#### C. Mitigation Option A

Option A sets forth limitations on the amount of oak canopy that may be removed with each project, based on calculations of the percent of oak canopy existing on the subject parcel. Oak

10

canopy must be retained in the amount established in the Table of Policy 7.4.4.4, provided below as Table 3.

#### Table 3: Canopy Retention Requirements from Policy 7.4.4.4

#### 2.2 Oak Woodland Permits and Mitigation

The policy of the County is to preserve oak woodlands when feasible, through the review of all proposed development activities where woodlands are present on either public or private property, while at the same time recognizing individual rights to develop private property in a reasonable manner. As such, the County shall require mitigation for impacts to oak woodlands. The following sections outline oak woodland permit and mitigation requirements and Figure 1 outlines the permit and mitigation process.

#### 2.2.1 Oak Woodland Removal Permits

An oak woodland removal permit shall be required for a discretionary project to authorize removal of any trees that are a component of an oak woodland. An oak resources technical report shall accompany any oak woodland removal permit application submitted to the County. The County may impose such reasonable conditions of approval as are necessary to protect the health of existing oak woodlands, the public, and the surrounding property. Oak woodland removal permit review will occur concurrently with the environmental review process for discretionary projects. If In addition to findings of consistency with the requirements and standards of this ORMP, the County shall make the following findings before approving an oak woodland removal permit application: is denied, the County shall provide written notification, including the reasons for denial, to the applicant.

- The proposed action is consistent with the General Plan; and
- The proposed action would not be detrimental to the public health, safety and welfare, or injurious to the neighborhood; and
- The proposed action is specifically allowed by an oak woodland removal permit pursuant to this ORMP.

An appeal to the fees established through this ORMP shall be in accordance with the appeal procedure set forth in Section 130.22.220 of the County Code.

Commercial firewood cutting operations in oak woodlands shall also require an oak woodland removal permit. In reviewing an oak woodland removal permit application for firewood cutting operations, the County shall consider the following:

- Whether the removal of the tree(s) would have a significant negative environmental impact;
- Whether the proposed removal would not result in clear-cutting, but would result in thinning or stand improvement;
- Whether replanting would be necessary to ensure adequate regeneration;
- Whether the removal would create the potential for soil erosion;

- Whether any other limitations or conditions should be imposed in accordance with sound tree management practices; and
- What the extent of the resulting oak woodland coverage would be.

Fines shall be issued to any person, firm, or corporation that is not exempt from the standards included in this ORMP who removes oak trees within impacts an oak woodland without first obtaining an oak woodland removal permit. Fines may be as high as three times the current oak woodland in-lieu fee amount. If an oak woodland is impacted without an oak woodland removal permit, in addition to issuing a fine, the County may choose to deny or defer approval of any applications for development of that property for a period of up to 5 years. All shall be subject to the penalties identified in El Dorado County Code Section 13.12.030. Any monies received as fines for illegal oak tree and woodland tree removal shall be deposited in the County's Oak Woodland Conservation Fund.

#### 2.2.2 Oak Woodland Mitigation

In order to incentivize on-site retention of oak woodlands, mitigation for impacts to oak woodlands shall be based on the ratios presented in Table 3.

Table 3
Oak Woodland Mitigation Ratios

Percent Existing Canopy Coverof Oak Woodland Impact	Canopy Cover to be RetainedOak Woodland Mitigation Ratio
<del>80 100</del> <u>0-50%</u>	60% of existing canopy cover 1:1
60 79	70% of existing canopy cover
40 69	80% of existing canopy cover
20-39	85% of existing canopy cover
10-19	90% of existing canopy cover
1 9 for parcels > 1 acre50.1-75%	90% of existing canopy cover 1.5:1
<u>75.1-100%</u>	<u>2:1</u>

Oak woodland impacts and mitigation shall be addressed in an oak resources technical report. In addition to retention, Option A requires that removed spresented in Table 3, all of a project's oak canopy woodland impacts shall be replaced mitigated at a 1:1 ratio. The size of the designated where 50 percent or less of on-site oak woodlands are impacted, all of a project's oak woodland impacts shall be mitigated at a 1.5:1 ratio where 50.1 to 75 percent of on-site oak woodlands are impacted, and all of a project's oak woodland impacts shall be mitigated at a 2:1 ratio where greater than 75 percent of on-site oak woodlands are impacted. Non-exempt County road projects shall provide oak woodland mitigation at a ratio of 1:1 regardless of the amount of onsite retention. Mitigation for oak woodland impacts shall be addressed in an oak resources technical report. Options for oak woodland impact mitigation requirements include A deed restriction or conservation easement shall be placed over retained on-site woodlands and those woodlands retained on site shall not be counted towards the impacted amount or towards the

required mitigation. Mitigation for the impacted oak woodlands shall occur at the ratio required under Table 3 using one or more of the following options:

- 1. Deed restriction (on-site), conservation easement dedication (on-site), and/or conservation easement acquisition (off-site), and/or acquisition in fee title by a land conservation organization (on-site and/or-off-site);
- 2. In-lieu fee payment;
- 3. Replacement planting on-site within an area subject to a deed restriction or conservation easement;
- 4. Replacement planting off-site within an area subject to a conservation easement of acquisition in fee title by a land conservation organization; or
- 5. A combination of numbers 1 through 4 above.

<u>Consistent with California PRC 21083.4</u>, replacement <u>areaplanting</u> shall <u>equal</u>not account for more than 50 percent of the total area oak woodland mitigation requirement.

Figure 1. Oak Resources Permitting and Mitigation Process Oak Resources Process Flow Chart (Must Answer Questions 1, 2, and 3) No Action Question 1: Oak Trees on Property? Required Yes Question 2: Oak Woodlands on Property? Oak Trees on Parcel 6" or Question 3: Is Project Discretionary? Greater and Outside of Woodlands? No No No Action No Action Yes Yes Required Required Yes Yes Do Qualifying Exemptions Do Qualifying Exemptions Apply? Apply? No No Oak Resources Technical Oak Resources Technical Report Report Determine Impact and Determine Impact and Mitigation Ratio Mitigation Requirement Mitigate for Oak Woodland Mitigate for Non-Woodland Oak Tree Impacts as outlined in Impacts as outlined in ORMP: ORMP: - Conservation - Tree Planting - Tree Planting

- In-lieu Fee

- In-lieu Fee

#### Individual Native Oak Tree and Heritage Tree Permits and Mitigation

The policy of the oak canopy cover-County is to preserve native oak trees when feasible, through the review of all proposed to be removed. For example, development activities where such trees are present on either public or private property, while at the same time recognizing individual rights to develop private property in a reasonable manner. As such, the County shall require mitigation for impacts to individual native oak trees and Heritage Trees.

#### **Oak Tree Removal Permits** 2.3.1

A tree removal of 2 acres of oak canopy requires permit shall be required by the County for removal of any individual native oak tree not located within an oak woodland and/or for removal of any Heritage Tree. An oak resources technical report shall accompany any tree removal permit application submitted to the County. The County may impose such reasonable conditions of approval as are necessary to protect the health of existing oak trees, the public, and the surrounding property. Oak tree removal permit review will occur concurrent with the environmental review process for discretionary projects or concurrently with other permit review and processing for ministerial projects (e.g., building permits). If a The County will prepare a permit application for ministerial review. In addition to findings of consistency with the requirements and standards of this ORMP, the County shall make the following findings before approving an oak tree removal permit application: is denied, the County shall provide written notification, including the reasons for denial, to the applicant.

- The proposed action is consistent with the General Plan; and
- The proposed action would not be detrimental to the public health, safety and welfare, or injurious to the neighborhood; and
- The proposed action is specifically allowed by an oak woodland removal permit pursuant to this ORMP.

An appeal to the fees established through this ORMP shall be in accordance with the appeal procedure set forth in Section 130.22.220 of the County Code.

Commercial firewood cutting operations shall also require a tree removal permit if not approved under an oak woodland removal permit. In reviewing a tree removal permit application for commercial firewood cutting operations, the County shall consider the following:

- Whether the removal of the tree(s) would have a significant negative environmental impact;
- Whether the tree proposed for removal is a Heritage Tree;
- Whether replanting would be necessary to ensure adequate regeneration;
- Whether the removal would create the potential for soil erosion; and
- Whether any other limitations or conditions should be imposed in accordance with sound tree management practices.

• Any person, firm, or corporation that is not exempt from the standards included in this ORMP who removes.

Fines shall be issued to any person, firm, or corporation that is not exempt from the standards included in this ORMP who removes an oak tree without first obtaining an oak tree removal permit shall be subject to the penalties identified in El Dorado County Code Section 13.12.030. Fines may be as high as three times the current market value of replacement trees, as well as the cost of replacement, and/or the cost of replacement of up to three times the number of required replacement trees. In the case of unpermitted Heritage Tree removal, fines may be as high as 9 times the current market value of replacement trees, as well as the cost of replacement, and/or the cost of replacement of up to 9 times the number of required replacement trees. If individual native oak trees or Heritage Trees are removed without an oak tree removal permit, in addition to issuing a fine, the County may choose to deny or defer approval of any applications for development of that property for a period of up to 5 years. All shall be subject to the penalties identified in El Dorado County Code Section 13.12.030. Any monies received as fines for illegal oak tree and woodland tree removal shall be deposited in the County's Oak Woodland Conservation Fund.

#### 2.3.2 Oak Tree Mitigation

Mitigation for removal of individual native oak trees shall be based on an inch-for-inch replacement of 2 acres of oak canopy; removal of 5,000 square feet of oak canopy requires standard (defined in Section 2.4) and shall be quantified and outlined in an oak resources technical report (defined in Section 6.0). Mitigation for removal of Heritage Trees shall be based on an inch-for-inch replacement of 5,000 square feet of oak canopy.standard at a 3:1 ratio and shall also be quantified and outlined in an oak resources technical report.

- <u>D. On-Site Mitigation Replanting</u>Options for individual native oak tree and <u>Heritage Tree</u> impact mitigation requirements include:
  - 1. Replacement (Option A) planting on-site within an area subject to a deed restriction or conservation easement;

As provided under Option A, Policy 7.4.4.4, all oak canopy removed for development must be replaced at a 1:1 ratio. In lieu of on site replacement, where such replacement is not feasible due to soil/habitat considerations and/or land use constraints or not desirable by the applicant, off site mitigation may be substituted for replacement plantings by payment of the Conservation Fund In-Lieu Fee at a 1:1 canopy surface area ratio or dedication of an off-site conservation easement as described in Section 4.C, also at a 1:1 ratio. Off-site replacement at a 1:1 ratio is offered to avoid circumstances that would result in replacement plantings occurring in marginal habitat or at the expense of other existing habitat. The following provisions apply to on site and off-site replacement:

- 2. Replacement planting off-site within an area subject to a conservation easement or acquisition in fee title by a land conservation organization;
- 3. In-lieu fee payment; or
- 4. A combination of numbers 1 through 3 above.

Mitigation for individual native oak tree and/or Heritage Tree impacts shall be addressed in an oak resources technical report.

## 2.4 Replacement Planting Guidelines

This section provides guidelines for projects that elect to mitigate via replacement planting. Replacement plantings may be accepted if adequate openings exist on site and the replanting area likely wouldcan support oak woodlandresources (e.g., proper soil type and general environment). The intent is not to remove existing natural habitats for replacement plantings or to create a continuous canopy that would reduce wildlife value or contribute to increased fire hazard. Replacement plantings shall meet the County's replanting and replacement standards and isare subject to County approval—and shall be completed as follows:

- Oak canopy replacement plans shall be prepared by a qualified professional (such as a certified arborist, registered professional forester, certified rangeland manager, or biologist, as described in Section 8.A, Appendix A). Replacement plans shall address the following: (For more detailed criteria, please see Appendix E.)
- An oak planting mitigation plan consistent with the standards established in the 2004 University of California publication, Oak Woodland Impacts: For impacts to oak woodlands, planting density shall be based on recommendations made by a qualified professional and presented in an oak resources technical report. Planting density shall be based on the density of impacted oak woodlands, which shall be documented in the oak resources technical report. Replacement trees shall be regularly monitored and maintained and shall survive for a period of 7 years, calculated from the day of planting. Acorns may be used instead of saplings or one gallon container trees. If acorns are used, they shall be planted at a 3:1 ratio as determined by the tree replacement formula. The replacement is as follows:

Replacement planting from saplings or with container trees (one-gallon or DeePot 40-sized container trees, that are locally sourced, shall follow this formula for ratios:

(Impacted Oak Woodland Area in acres) x (Impacted Oak Woodland Density in trees/acre) = the total number of replacement trees to be replanted

Replacement replanting by acorn shall be from locally-sourced acorns (acorns gathered locally). The replacement ratio by acorn replanting shall be obtained by the following formula

(Impacted Oak Woodland Area in acres) x (Impacted Oak Woodland Density in trees/acre) x (3 acorns per tree) = the total number of acorns to be replanted

This ORMP does not preclude over-planting so that the 90-percent survival rate identified woodland density may be accomplished at the end of the 7-year maintenance and monitoring period. Replacement planting may use a combination of replacement tree sizes (saplings, one-gallon, DeePot 40, acorns) if consistency with these ratios is maintained and documented in an oak resources technical report. Monitoring reports shall be submitted to the County at least annually during the 7-year maintenance and monitoring period and documentation of replacement planting success shall be provided to the County at the end of the 7-year monitoring and maintenance period (final monitoring report).

• Individual Native Oak Tree and Heritage Tree Impacts: For impacts to individual native oak trees that are not otherwise mitigated, replacement planting shall be calculated based upon an inch-for-inch replacement of removed individual native oak trees. The total of replacement trees shall have a combined diameter of the tree(s) removed. Replacement tree species shall be the same proportion as those removed. For the purposes of this requirement, a 15-gallon replacement tree is assumed to represent 1-inch of trunk diameter. Replacement trees shall be planted on-site and monitored and maintained for a period of 7 years, calculated from the day of planting. Documentation of replacement planting success shall be provided to the County at the end of the 7-year monitoring and maintenance period. Any trees that do not survive the 7-year monitoring and maintenance period shall be replaced by the property owner responsible party listed on the Oak Tree Removal Permit and shall be monitored and maintained for 7 years. Replacement tree sizes may vary and may include acorn plantings, based on documentation of inch-forinch replacement consistency included in an oak resources technical report. If acorns are used, they shall be planted at a 3:1 ratio (3 acorns for every 1-inch of trunk diameter removed) under the direction of a qualified professional. The replacement planting area shall be suitable for tree planting, shall not conflict with current or planned land uses, and shall be large enough to accommodate replacement plantings at a density no greater than 200 trees per acre. This ORMP does not preclude over-planting so that the minimum survival rate may be accomplished at the end of the 7-year maintenance and monitoring period. Monitoring reports shall be submitted to the County at least annually during the 7-year maintenance and monitoring period and documentation of replacement planting success shall be provided to the County at the end of the 7-year monitoring and maintenance period (final monitoring report).

For impacts to Heritage Trees, replacement planting shall adhere to the standards identified for individual native oak trees; however, replacement totals shall be calculated based upon an inch-for-inch replacement at a 3:1 ratio.

- On-Site Replacement Planting: On-site replacement trees are to be planted to the satisfaction of the Development Services Director. The replacement planting area shall be suitable for tree planting, shall not conflict with current or planned land uses, and shall be large enough to accommodate replacement plantings at a density equal to the density of oak woodlands impacted. A deed restriction or conservation easement to the satisfaction of County Counsel and the Director shall be required to ensure the long term conservation of any on-site replacement trees planted. The Conservation Easement shall be in favor of the County or a County-approved conservation organization. Maintenance and monitoring shall be required for a minimum of 7 years after planting. Any trees that do not survive during this period of time shall be replaced by the property owner responsible party listed on the Oak Tree Removal Permit and monitored to ensure survival for a period of 7 years from the date of planting.
- Off-Site Replacement Planting: The applicant may be permitted to procure an off-site planting area for replacement planting, preferably in proximity and/or in connection with oak woodlands contiguous to the project site or within or adjacent to a PCA or an Important Biological Corridor as designated in the General Plan or important ecological area as identified in the Initial Inventory and Mapping (June 2010). The replacement planting area shall be suitable for tree planting, shall not conflict with current or planned

land uses, and shall be large enough to accommodate replacement plantings at a density no greater than 200 trees per acre. A conservation easement to the satisfaction of County Counsel and the Development Services Director shall be required to ensure the long term maintenance and preservation of any on-site replacement trees planted. The Conservation Easement shall be in favor of the County or a County approved conservation organization. Maintenance and monitoring shall be required for a minimum of 7 years after planting. Any trees that do not survive during this period of time shall be replaced by the property owner responsible party listed on the Oak Tree Removal Permit and monitored to ensure survival for a period of 7 years from the date of planting.

- Replacement Planting Plans: Oak resources replacement planting plans shall be prepared for all replacement planting efforts (on- and off-site) by a qualified professional and may be prepared in conjunction with oak resources technical report. Replacement planting plans shall address the following:
  - Oconsistency with the accepted native oak tree planting standards, including those outlined in Regenerating Rangeland Oaks in California, (McCreary 2009), How to Grow California Oaks, (McCreary 1995), How to Collect, Store and Plant Acorns, (McCreary undated), and other publications and protocols that may be established by the University of California Integrated Hardwood Range Management Program, Division of Agriculture and Natural Resources.
  - o The suitability of the site for oak woodlands—shall be demonstrated with soil information, aerial photography, or other resources. The qualified professional shall demonstrate that the replanting plan does not remove existing non-oak woodland and enhances existing oak woodland habitat.
  - o The density of replanting shall be determined by the qualified professional, based on accepted practice and current research, but shall not exceed 200 trees per acre.
  - The intent of the replacement <u>planting</u> plan is to provide replacement oak trees or acorns with a similar mix of species as those removed, however, the species may vary based on site specific conditions, as determined by the qualified professional.
  - o Acorns or saplings container trees for replanting shall be from local sources, when available, to maintain local genetic strains.
  - o Replacement planting shouldshall not be located within the 0-100'100-foot defensible space zone from an existing or proposed structure unless otherwise consistent with CAL FIRE's defensible space guidelines and fuels reduction requirements mandated under California Public Resources Code (PRC) §PRC 4291.
  - O Replacement plantings shall be maintained in a manner determined by the qualified professional, based on the site-specific conditions, which may include weed control, irrigation (if appropriate), herbivory/grazing, tree protection, pest management, and/or fertilization, and planting methods.
  - o The replacement <u>planting</u> plan shall identify the frequency and methods of maintenance and monitoring, as well as contingencies or alternatives if the success criteria are not met <u>annually or</u> at the end of the monitoring term along

- with a means to ensure compliance with the replacement <u>planting</u> plan. The monitoring term shall be <u>seven7</u> years (PRC 21083.4).
- o Best Management Practices (BMPs) for protection of retained oaks during and after construction (refer to Appendix D).
- o An estimate of the total costs associated with implementation of the replacement plan.
- An oak tree easement shall be recorded on each property by the County, project applicant, or landowner for all replanting areas approved by the County as mitigation, prior to issuance of a permit.

#### E. Mitigation Option B

Option B does not require the retention of a minimum percentage of oak canopy on site. This mitigation alternative is intended to preserve existing oak woodland canopy of equal or greater biological value as those lost. To compensate for both habitat loss and fragmentation, the preservation mitigation ratio was set at 2:1 based on the acreage of oak canopy affected. For purposes of the fee program, the standard for off-site mitigation under Option B is payment of the Conservation Fund In-Lieu fee at a ratio of 2:1. In other words, for each acre of oak canopy that is lost, the payment is the fee per acre multiplied by two. The Conservation In Lieu Fee Mitigation Method is described in detail in Appendix B.

Alternatives to the Conservation Fund In-Lieu Fee, including dedication of off-site conservation easements by a landowner/developer as direct mitigation at a 2:1 ratio are considered the functional equivalent of the Option B in lieu fee, and will be permitted, subject to County approval. While landowners/developers will not have to pay the Acquisition Component of the fee as they are themselves acquiring a conservation easement, they are still required to pay the Management Component and Monitoring Component of the Conservation Fund In-Lieu Fee to provide for the ongoing endowment for management and monitoring.

## F. 2.5 Oak Resources Technical Reports

This section provides guidelines for projects that require preparation of an oak resources technical report. An oak resources technical report is a stand-alone report prepared by a qualified professional that includes the following:

• Identification, location, and quantification of all oak resources on the property:

20

- Oak woodlands shall be mapped and assessed in accordance with the CDFG 2009 Protocols for Surveying and Evaluating Impacts to Special Status Native Plant Populations and Natural Communities and subsequent updates, and the List of Vegetation Alliances and Associations (CDFG 2010) and subsequent updates;
- Data collected for individual native oak trees and Heritage Trees shall include: location, species, trunk diameter (dbh), height, canopy radius, and general health and structural condition;

- Identification and quantification of project-related impacts to oak resources;
- Measures identifying how specific trees and woodlands (or retained portions thereof) shall be protected during development and related work;
- Proposed actions to mitigate impacts to oak resources, consistent with the requirements included in this ORMP:
  - For replacement planting, the report shall provide detail regarding the quantity, location, planting density, and acorn/seedling source consistent with the definition of Replacement Planting included in this ORMP;
  - <u>o</u> For conservation easement placement/acquisition and/or land acquisition in fee title, the report shall provide documentation of easement placement on-site and/or documentation of easement or land acquisition off-site to the satisfaction of the County;
  - o For in-lieu fee payment, the report shall document the quantity of impacts (acreage of oak woodlands and/or total diameter inches of individual native oak trees/Heritage Trees) and the total in-lieu fee payment necessary (presented separately for oak woodlands, individual native oak trees, and Heritage Trees, where applicable);
- Identification of responsible parties;
- Identification of maintenance, monitoring, and reporting requirements;
- Analysis of non-PCA conservation easement areas, where applicable;
- A site map(s) depicting the location of all oak woodlands, individual native oak trees, and Heritage Trees and the location of all proposed project-related improvements (including, but not limited to, the limits of grading, fuel modification/defensible space areas, and above- and below-ground infrastructure). The site map(s) shall also clearly identify impacted oak resources.

## 2.6 Mitigation Program Flexibility

The OWMPThis ORMP provides for flexibility in meeting the oak eanopyresources mitigation requirements. An applicant for a development project may comply with the provisions of Policy 7.4.4.4 by meeting the retention and 1:1 replacement requirements of Option A, providing off-site mitigation through the payment of the OWMP fee as established by the OWMP and the implementing fee ordinance, or a combination of the two provisions. Additionally, offthis ORMP by combining mitigation options, except as specified for replacement planting to mitigate oak woodland impacts. Off-site mitigation may be accomplished through private agreements between the applicant and another private party consistent with the 2:1 replacement provisions of Option Bstandards included in this ORMP and subject to approval by the County—of the suitability of the oak woodland to be protected. When dedication of off-site conservation easements outside of the PCAs is proposed by a developer, a biological study shall be required for the off-site mitigation location to demonstrate that the site is of equal or greater biological value as the oak woodland proposed to be removed. The biological study shall evaluate and demonstrate parity of habitat elements such as snags, large woody debris, and the diversity and

structure of the understory between the oak woodlands lost and those being protected. If the off-site conservation easement is to mitigate for Valley Oak Woodland removed, then the easement must be within Valley Oak Woodland of equal or greater biological value. the proposed site shall be prioritized based on the standards set forth in this ORMP (Section 4.0). A developer that dedicates a County-approved conservation easement is not subject to the Acquisition Component acquisition component of the Conservation Fund In-Lieu Feein-lieu fee, but is subject to the Management Component management component and Monitoring Component monitoring component of the fee.

## 3. Conservation Fund In-Lieu Fee Methodology

**The Conservation Fund** 

#### 3.0 In-Lieu Fee

The methodology for determining the in-lieu fee for impacts to individual native oak trees and oak woodlands is provided in detail in Appendix B. In general, the in-lieu fee for oak woodlands is based on the costs of acquisition of <u>land and conservation</u> easements, along with management, monitoring, and administrative costs. <u>-For individual native oak trees, the in-lieu fee is based on an inch-for-inch replacement approach that accounts for costs associated with purchasing and planting 1-inch of trunk diameter.</u>

#### 3.1 Oak Woodlands

As noted, the in-lieu fee for impacts to oak woodlands is based on the costs of acquisition of land and conservation easements, along with management, monitoring, and administrative costs. A breakdown of costs per acre is provided in Table 4. Details of the analysis to establish the fee is contained in Appendix B.

Table 4: Conservation Fund In-Lieu Fee

Table 4
Oak Woodland In-Lieu Fee

Activity	Cost <del>Per</del> per Acre
Acquisition- <sup>4</sup>	\$ 2,300 <del>To be provided</del> \$4,400
<u>Initial</u> Management <u>and Monitoring</u> - <sup>2</sup>	\$1,200 <u>Te be previded</u> \$2,300
<u>Long-Term Management and Monitoring-</u> <sup>3</sup>	\$ 1,200 <u>To be provided</u> \$875
<u>Administration</u>	<u>\$379</u>
Total Cost/ <del>Fee Per</del> <u>per</u> Acre	\$4,700 <u>To be provided</u> \$7,954

Source: New Economics & Advisory Draft Oak Resource In-Lieu Fee Nexus Study (June 2015)

As provided The in Option B of Policy 7.4.4.4, off site mitigation in the form of lieu fee payment of the fee option for impacts to oak woodlands shall be made at a 2:1 canopy surface area the ratio, requiring the payment of \$9,400 outlined in Table 3, which provides for every acre of oak canopy removed in excess of the amount provided in the table of Option A. To meet the Option A 1:1 replacement standard, an applicant may opt to pay the Conservation Fund In-Lieu Fee at the 1:1 rate for that portiona variable mitigation ratio depending on the percentage of oak canopy removed consistent with the table. If payment into the Conservation Fund is utilized for the replacement portion of Option A, then on site retention requirements would still apply.

woodland impacted on a project site. The County shall deposit all Conservation Fund In-Lieuoak woodland in-lieu fees into anits Oak Woodland Conservation Fund, which shall be used to acquire-fund the acquisition of land and/or conservation easements from willing sellers in the PCAs-as described below-in Section 4.- This fund shall also be used for ongoing monitoring and

<sup>(1)</sup> Conservation easement on rural land acquisition of 125 acres, which is the average parcel size within the PCAs. Acquisition costs include the easement land value (approximately \$1,800, or 40% discount value) and conveyance costs.

<sup>(2)</sup> Includes biological survey/baseline documentation, weed control and fuels treatment.

<sup>(3)</sup> Includes endowment for on-going monitoring.

management activities, including but not limited to fuels treatment, weed control, periodic surveys, and reporting. The County may provide It is anticipated that conservation easements and mitigation lands would be held by a land conservation organization; therefore, ongoing monitoring and management services by employees or contract management and monitoring activities with a qualified firm, individual, outside agency, or non-profit organization. would be conducted by such organizations. Funding to support the identification of willing sellers, negotiation of the purchase price, and oversight of the land transaction is included in the management component of the Conservation Fund In Lieu Feeoak woodland in-lieu fee.

As costs for off site mitigation change over time, there will be a need to adjust the fee to closely match future cost increases or decreases. Appendix B details the fee adjustment approach. –A report regarding fee adjustments will be included in an annuala report to be submitted to the Planning Commission and Board of Supervisors eachevery other March, as described in Appendix A.—. The first fee adjustment study would occur at least 12 months after adoption of the OWMP.this ORMP.

## 4. Priority Conservation Areas

A. Identification of Priority Conservation Areas

#### 3.2 Oak Trees

For individual native oak trees, the in-lieu fee is based on an inch-for-inch replacement approach that accounts for costs associated with purchasing and planting 1-inch of trunk diameter and maintaining those trees for a period of seven years. Specifically, a 15-gallon size native oak tree is assumed to represent one inch of trunk diameter. The acquisition and planting component of <u>t</u>∓he per-inch mitigation fee is then based on the costs to purchase and plant one 15-gallon native oak tree. To determine the per-inch fee, the median price of 15-gallon oak trees was calculated from a survey of eight nurseries in El Dorado County and the surrounding region. This price was then doubled to account for costs associated with planting. Doubling the per-tree cost to account for purchasing and planting a tree (inclusive of labor and materials) is a standard approach in the landscape/habitat restoration industry. The management and monitoring component of the perinch mitigation fee is based on annual costs associated with maintaining planted trees for a period of seven years. Data for this fee was derived from cost estimates provided by a habitat restoration contracting firm, Habitat Restoration Sciences, Inc. Based on this analysis, the perinch individual native oak tree mitigation fee was calculated to be \$186120.00. In the case of Heritage Trees, the per-inch mitigation fee shall be \$558360.00 (3:1 ratio). Table 5 summarizes the cost breakdown associated with the in-lieu fee for individual native oak trees.

<u>Table 5</u> <u>Individual Oak Tree In-Lieu Fee</u>

<u>Activity</u>	Cost per Inch
Acquisition and Planting	<u>\$120</u>

<u>Table 5</u> <u>Individual Oak Tree In-Lieu Fee</u>

<u>Activity</u>	Cost per Inch
Initial Management & Monitoring (Years 1-7)	<u>\$56.70</u>
Administration (5%)	<u>\$8.84</u>
Total Cost per Inch	<u>\$186</u>
(rounded to nearest whole dollar)	_

Source: New Economics & Advisory Draft Oak Resource In-Lieu Fee Nexus Study (June 2015)

As described in this ORMP, this per-inch mitigation fee may be paid as mitigation for impacts to individual native oak trees or Heritage Trees. The per-inch fee shall be multiplied by the total number of trunk diameter inches removed (dbh). The County shall deposit all oak tree in-lieu fees into its Oak Woodland Conservation Fund and shall use collected per-inch mitigation fees for native oak tree planting projects or may use such funds to acquire oak woodland conservation easements, with documentation that the number of diameter inches meets those for which mitigation fees have been paid.

As costs change over time, there will be a need to adjust the fee to closely match future cost increases or decreases. Appendix B details the fee adjustment approach. A report regarding fee adjustments will be included in a report to be submitted to the Planning Commission and Board of Supervisors every other March, as described in Appendix A. The first fee adjustment study would occur at least 12 months after adoption of this ORMP.

#### 4.0 Priority Conservation Areas

### 4.1 Identification of Priority Conservation Areas

Figure \$\frac{1}{2}\$ identifies the areas in which acquisition of land or conservation easements—shall be acquired from willing sellers shall be prioritized using the Oak Woodland Conservation Fund generated by the payment of the Conservation Fund In Lieu Feein-lieu fees described above. These areas were identified using the FRAP classification of the five oak woodland habitat—types in the county.—After those areas were mapped, the areas were narrowed down to large expanses consisting of 500 acres or more.—Those large expanses were further narrowed to lands where oak woodland habitat would not likely undergo substantial fragmentation and oak woodland conservation would be consistent with the 2004 General Plan land use designations.—Areas specifically excluded were lands within Community Regions and Rural Centers and lands designated Low Density Residential.—These resulting areas are classified as Priority Conservation Areas (PCAs).

The 500-acre PCAs are generally made up of 40-acre and larger privately owned parcels. –A breakdown of parcel sizes within the large expanses is shown in Table  $\underline{\underline{56}}$ . – A more detailed description of the mapping process and data used to identify PCAs is provided in Appendix  $\underline{\underline{6}}$ . Figure  $\underline{\underline{12}}$  also shows existing public lands with high-value oak woodlands contiguous to the PCAs.

Table <u>56</u> PCA Parcel Statistics

Parcel size (Acres)	# <u>Number</u> of <del>parcels</del> Parcels	Acres
40-60	170	<del>7</del> ,666.3
60.1-120	155	13,176.7
120.1-340	175	<del>3</del> 1,674.3
340.1+	29	<del></del> 13,535.5
Total	529	66,052.8
	Avg. Size	124.9
	Median Size	84.3

\*Data produced using parcel data from El Dorado County and the PCA shapefile for the Draft Plan

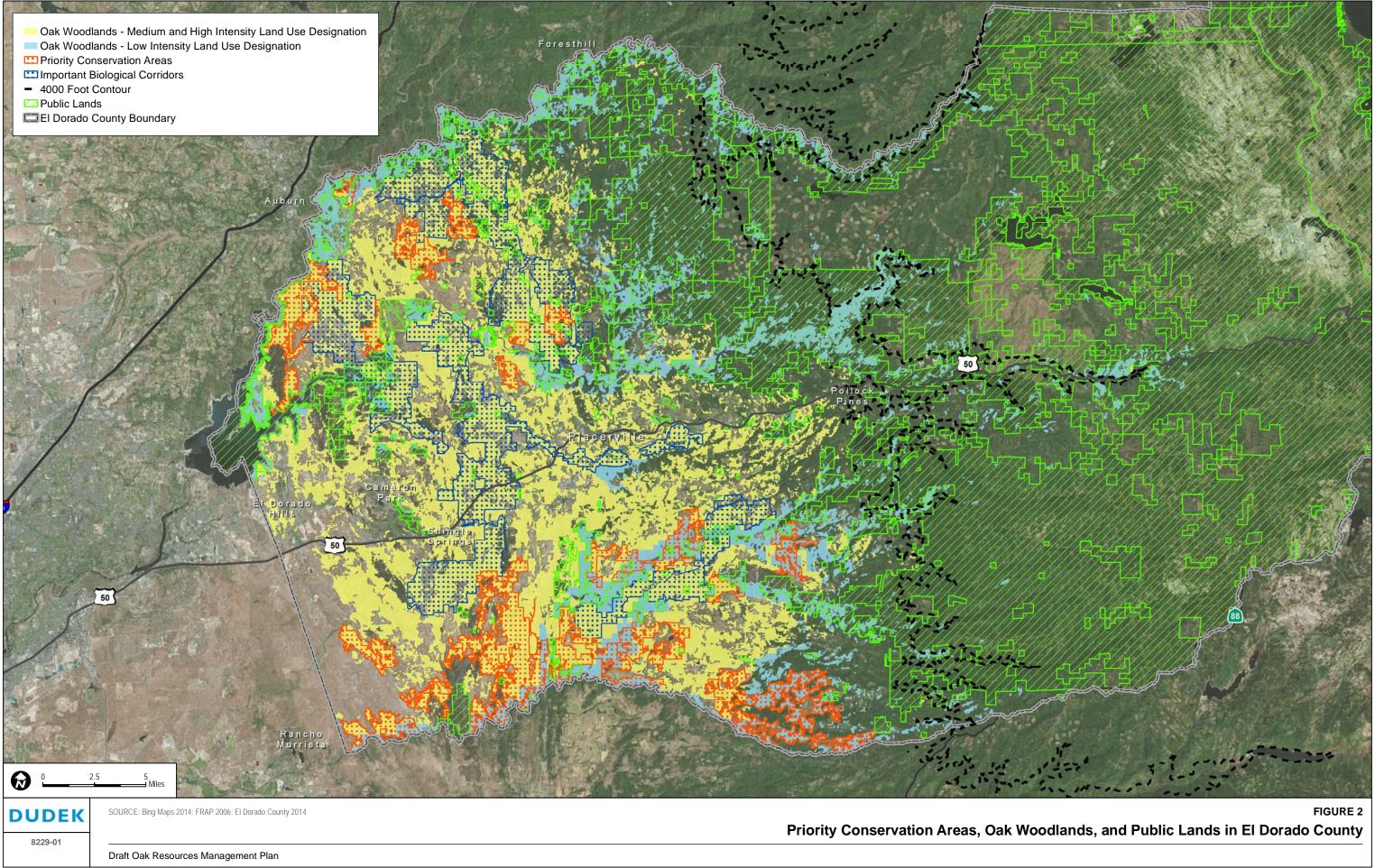
Oak woodland offered as mitigation must be configured in such a manner as to best preserve the integrity of the oak woodland ecosystem. -Priority should be given to conserving oak woodland habitat within PCAs, particularly areas that are adjacent to existing woodlands under or subject to anlying west of the National Forest within the Important Biological Corridor, overlay, under a conservation easement, on public lands, in open space lands, in riparian corridors, or ecological preserves-or other PCAs lying west of the National Forest.

Valley Oak Woodlands within the PCAs will be specifically acquired to mitigate for losses of Valley Oak Woodland oak woodlands. Prioritization will be given to areas that provide a diversity of oak woodland types. The acreage of oak woodlands conserved shall be based on the quantity of those impacted as a result of new development. Only Valley

<u>Figure 2. Priority Conservation Areas, Oak Woodlands-will be targeted this way, and Public Lands</u> in order to provide a method ensuring that this General Plan-designated "sensitive habitat" is adequately preserved. If the Valley Oak Woodland habitat within currently designated PCAs becomes insufficient, then additional acreage of this habitat type will be added to the PCAs as necessary upon annual review of the OWMP.<u>El Dorado County</u>

The OWMP establishes an oak woodlands resource base that, when managed for conservation and preservation purposes, conserves a substantial portion of oak woodland habitat to offset the effects of increased habitat loss and fragmentation elsewhere in the county. This approach is considered superior to one that attempts to conserve oak woodlands in areas designated for development. Such areas are less desirable for mitigation lands because they are more expensive, have reduced habitat values, and would conflict with approved General Plan land use designations. Subsequent adoption and implementation of the INRMP, and incorporation of this plan into that document, will ensure connectivity between the PCAs. The INRMP will also address north south connectivity across Highway 50 and the potential role of oak woodlands less than 40 acres in maintaining connectivity between larger expanses of oak woodlands. Existing public lands, Important Biological Corridors as identified on the 2004 General Plan land use diagram, and stream setback requirements provided under Policy 7.3.3.4 provide sufficient interim connectivity to provide wildlife movement between the PCAs (See Figure 2).

<del>B.</del>



This ORMP establishes a strategy for conserving oak woodland habitat to offset the effects of increased habitat loss and fragmentation elsewhere in the county. Identification of PCAs and standards for prioritizing conservation of oak woodlands outside of PCAs (Section 4.3) fulfills the oak woodlands portion of the conservation requirements outlined in General Plan Policy 7.4.2.8.

#### 4.2 Management of PCAs

Existing native—oak woodlands within the PCAs identified as mitigation for project impacts, whether on or off thea project site, will be protected from further development through a conservation easement granted to the County or a land conservation group approved by the County—or by acquisition in fee title by a land conservation group. Management activities would be conducted by land conservation organizations and may include, but are not limited to, one or more of the following activities, as determined appropriate and/or necessary through monitoring of the sites:—inspections, biological surveys, fuels treatment to reduce risk of wildfire and to improve habitat, weed control, database management, and mapping. Agricultural use (i.e., grazing) shall be allowed in conserved oak woodlands as long as the activity occurred prior to the establishment of the conservation easement, the spatial extent of the agricultural use is not expanded on conserved lands, and the agricultural use does not involve active tree harvest or removal (e.g., fuelwood operations, land clearing for crop planting, etc.).

#### C. Conservation Easements

# Conservation easements for oak woodlands shall be granted to the County in perpetuity. 4.3 Conservation Outside of PCAs

The PCAs have been delineated to prioritize the acquisition of land or oak woodland conservation easements either by the County (using the funds collected in the County's Oak Woodland Conservation Fund) or privately by developers. However, acquisition of land or oak woodland conservation easements outside of the PCAs may also occur. The following criteria shall be used for selecting potential oak woodlands conservation lands or easements outside of PCAs, consistent with General Plan Policy 7.4.2.8 (D):

- Location within IBCs;
- Location within other important ecological areas as identified in the Initial Inventory and Mapping (June 2010);
- Woodlands with diverse age structure;
- Woodlands with large trees and dense canopies;
- Opportunities for active land management to be used to enhance or restore natural ecosystem processes;
- Potential to support special-status species;
- Connectivity with adjacent protected lands;
- Parcels that achieve multiple agency and community benefits:

- Parcels that are located generally to the west of the Eldorado National Forest; and
- Parcels that would preserve natural wildlife movement corridors such as crossings under major roadways (e.g., U.S. Highway 50 and across canyons).

Land or Conservation easement acquisition as mitigation of oak woodland impacts that occurs outside of PCAs shall occur on minimum contiguous habitat blocks of 5 acres. For transactions where (the acquired land or conservation easement shall be contiguous to or shall create a contiguous area of no less than 5 acres of oak woodland in conserved or open space status (e.g., parks, national forest, other conserved oak woodlands on private property). For transactions where land is acquired or a conservation easement outside of the PCAs is negotiated between a developer and a private seller, an analysis of the proposed oak woodland conservation area shall be performed by a qualified professional to demonstrate that the proposed conservation area is of equal or greater biological value as the oak woodland proposed to be removed. The analysis of conservation areas shall be included as a component of an oak resources technical report.

Should the County elect to purchase <u>land or oak woodlands</u> conservation easements outside of PCAs using funds from its Oak Woodland Conservation Fund, an analysis of the proposed oak woodland conservation area shall be performed by a qualified professional to determine its <u>suitability in meeting the criteria listed above.</u>

#### 4.4 Conservation Easements

Where the mitigation requirements of this ORMP are met through conservation easements for oak woodlands, whether within or outside of PCAs, the conservation easement shall be granted in perpetuity to the County or a land conservation group approved by the County. The easement shall be provided on a form approved by the County and shall be recorded with the County Clerk/Recorder\_prior to issuance of a grading or building permit, filing of a parcel or final map, or otherwise commencing with the project.

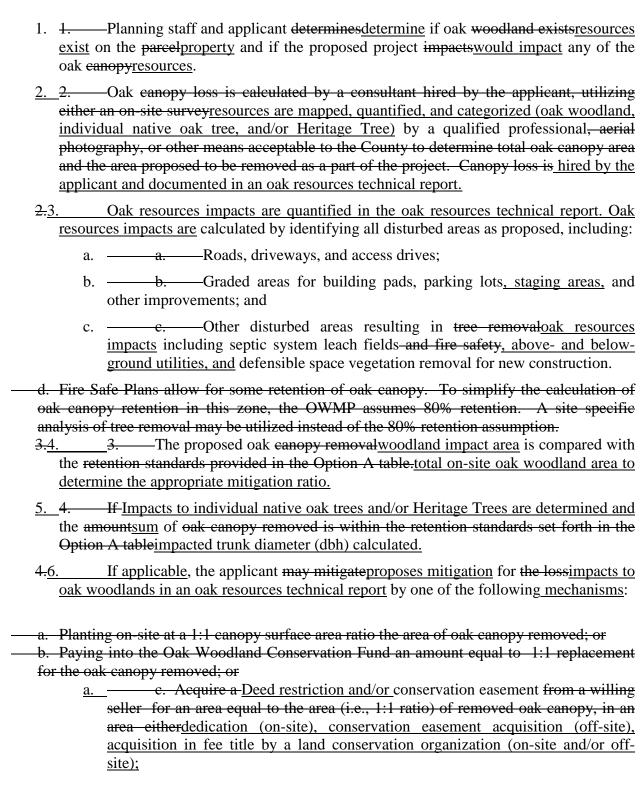
## 5. Application of OWMP to Development Review Process

#### 4.5 Deed Restrictions

Where the mitigation requirements of this ORMP are met through deed restrictions for oak woodlands, whether within or outside of PCAs, the deed restriction shall commit the property to oak woodland conservation use in perpetuity. The deed restriction shall be recorded with the County Clerk/Recorder prior to issuance of a grading or building permit, filing of a parcel or final map, or otherwise commencing with the project.

## **5.0** Application of ORMP to Development Review Process

Determination of the applicability of the <u>OWMPORMP</u> to a development project shall be made as follows:



- b. In-lieu fee payment at the ratio determined by percentage of on-site oak woodland impact and based on the currently-adopted per-acre fee amount;
- <u>c.</u> Replacement planting on-site within the PCA or otheran area acceptable subject to a deed restriction or conservation easement;
- a.d.Replacement planting off-site within an area subject to a conservation easement or acquisition in fee title by the County or a County-approved land conservation organization; or
- b.e. d. A combination of two or more of the above provisions.
- 5. If the amountIn no case shall replacement planting exceed 50 percent of oak woodland eanopy removed exceeds the amount permitted under the Option A retention table, in addition to the provisions of steps 1 through 3, above mitigation requirement.
- 7. If applicable, the applicant shall doproposes mitigation for impacts to individual native oak trees and/or Heritage Trees in an oak resources technical report by one of the following mechanisms:
  - a. Replacement planting on-site within an area subject to a deed restriction or conservation easement;
  - b. Replacement planting off-site within an area subject to a conservation easement or acquisition in fee title by the County or a County-approved land conservation organization;
  - c. <u>In-lieu fee payment for oak canopyall diameter inches removed (dbh), or 3 times the total diameter inches</u> removed in excess of that permitted under Option A:<u>for Heritage Trees</u>, and based on the currently-adopted per-inch fee amount; or
- a. Pay into the County's Oak Woodland Conservation Fund the fee amount based on a 2:1 replacement ratio; or
- b. Acquire a conservation easement from a willing seller for two times the area of oak canopy removed in excess of that permitted under the Option A table, in an area either within the PCA or other area acceptable to the County, along with fees for management and monitoring; or
  - d. e. A combination of two or more of the above provisions.
- 5.8. —Payment of applicable fees and in-lieu fees and establishment of any required deed restrictions and/or granting of any required conservation easements and/or land acquisition in fee title shall be required as a condition of approval of all discretionary permits for which these provisions apply, and shall be completed prior to issuance of a grading or building permit, filing of a parcel or final map, or otherwise commencing with the project. The payment of the feein-lieu fees may be phased to reflect the timing of the tree canopyoak resources removal/impact. For phasing, permits issued for oak resources removal shall only be for the area covered by the fee payment.
- 6.9. Payment of applicable in-lieu fees and establishment of any required deed restrictions and/or granting of any required conservation easements and/or land acquisition in fee title, if necessary, shall be completed prior to issuance of a building or grading permit for ministerial projects.

#### **6.0 Definitions**

For the purposes of this ORMP, the following terms and phrases shall have the meanings respectively ascribed to them by this section:

Agricultural Conversion: As defined by General Plan Policy 7.1.2.7.

Agricultural Cultivation/Operations: As defined by General Plan Policy 8.2.2.1.

Agricultural Lands: As defined by General Plan Policies 2.2.1.2 and 8.1.1.8, and further, Policy 8.2.2.1.

Arborist: A person certified by the International Society of Arboriculture (ISA) that provides professional advice regarding trees in the County.

CAL FIRE: California Department of Forestry and Fire Protection.

Commercial Firewood Cutting: Fuel wood production where a party cuts firewood for sale or profit.

Conservation Easement: An easement granting a right or interest in real property that is appropriate to retaining land or water areas predominately in their natural, scenic, open, or wooded condition; retaining such areas as suitable habitat for fish, plants, or wildlife; or maintaining existing land uses.

For conservation easement dedication (on-site) or acquisition (off-site) as mitigation for oak woodland impacts, a conservation easement to the satisfaction of County Counsel and the Development Services Director shall be required to ensure the long term maintenance and preservation of oak woodlands. The conservation easement shall provide for the preservation of the designated area in perpetuity and shall include such terms, conditions, and financial endowments for monitoring and management deemed necessary by the County to ensure the long term preservation of the oak woodland within the easement area. The conservation easement shall be in favor of the County or a County-approved conservation organization.

Construction/Disturbance Area: Any area in which movement of earth, alteration in topography, soil compaction, disruption of vegetation, change in soil chemistry, and any other change in the natural character of the land occurs as a result of site preparation, grading, building construction or any other construction activity.

Deed Restriction: Private agreements that restrict the use of the real estate and are listed in the deed. Restrictions travel with the deed, and cannot generally be removed by new owners.

<u>Defensible Space:</u> The area within the perimeter of a parcel, development, neighborhood or community where basic wildland fire protection practices and measures are implemented, in order to defend against encroaching wildfires or provide for people to escape structure fires.

Defensible space is required by any person who owns, leases, controls, operates or maintains a building or structure in or adjoining any mountainous area, forest-covered lands, brush-covered

lands, grass-covered lands or any land that is covered with flammable material and is within the State Responsibility Area. PRC 4291 requires 100 feet of Defensible Space (or to the property line if less than 100 feet) from every building or structure that is used for support or shelter of any use or occupancy.

Diameter at Breast Height (dbh): The measurement of the diameter of a tree in inches, specifically four (4) feet six (6) inches above natural grade on the uphill side of the tree. In the case of trees with multiple trunks, the diameter of all stems (trunks) at breast height shall be combined to calculate the diameter at breast height of the tree.

Fire Safe Plan: Defined in the El Dorado County General Plan (Policy 6.2.2.2) as a plan prepared by a Registered Professional Forester (RPF) and approved by the local Fire Protection District and/or California Department of Forestry and Fire Protection. The plan is prepared to demonstrate that development can be adequately protected from wildland fire hazard in areas of high and very high wildland fire hazard or in areas identified as "urban wildland interface communities within the vicinity of Federal lands that are a high risk for wildfire," as listed in the Federal Register of August 17, 2001.

Habitat: The physical location or type of environment in which an organism or biological population lives or can be found.

Heritage Trees: Any live native oak tree of the genus *Quercus* (including blue oak (*Quercus douglasii*), valley oak (*Quercus lobata*), California black oak (*Quercus kelloggii*), interior live oak (*Quercus wislizeni*), canyon live oak (*Quercus chrysolepis*), Oregon oak (*Quercus garryana*), oracle oak (*Quercus x morehus*), or hybrids thereof) with a single main trunk measuring 36 inches dbh or greater, or with a multiple trunk with an aggregate trunk diameter measuring 36 inches or greater.

Impact: For individual native oak trees, the physical destruction, displacement or removal of a tree or portions of a tree caused by poisoning, cutting, burning, relocation for transplanting, bulldozing or other mechanical, chemical, or physical means. For ask woodlands, tree and land clearing associated with land development, including, but not limited to, grading, clearing, or otherwise modifying land for roads, driveways, building pads, landscaping, utility easements, fire-safe clearance and other development activities.

In-lieu Fee: Cash payments that may be paid into the County's Oak Woodland Conservation Fund by an owner or developer as a substitute for oak woodland deed restriction or conservation easement placement or acquisition or replacement planting. In-lieu fee amounts for individual native oak trees, Heritage Trees, and oak woodlands are presented in this ORMP and may be adjusted by the County over time to reflect changes in land values, labor costs, and nursery stock costs.

Individual Native Oak Trees: Any live native oak tree of the genus Quercus (including blue oak (Quercus douglasii), valley oak (Quercus lobata), California black oak (Quercus kelloggii), interior live oak (Quercus wislizeni), canyon live oak (Quercus chrysolepis), Oregon oak (Quercus garryana), oracle oak (Quercus x morehus), or hybrids thereof) with a single main

trunk measuring greater than 6 but less than 36 inches dbh, or with a multiple trunk with an aggregate trunk diameter measuring greater than 10 but less than 36 inches dbh.

Monitoring Report: A report prepared by a qualified professional documenting site observations and replacement planting survival totals for oak resources mitigation efforts. A Final Monitoring Report is one prepared at the end of the 7-year maintenance and monitoring period that summarizes replacement planting survival totals. A copy of the Final Monitoring Report shall be submitted to the County.

Oak Resources: Collectively, oak woodlands, individual native oak trees, and Heritage Trees.

Oak Resources Impacts: For individual native oak trees and Heritage Trees, removal or actions that cause the death of the tree shall constitute an impact. For oak woodlands, the oak woodland acreage that occurs within project-related disturbance areas shall be considered impacted.

Oak Tree Removal Permit: A permit issued by the County allowing removal of individual native oak trees not located within an oak woodland. An oak resources technical report shall accompany any tree removal permit application submitted to the County. Conditions of approval may be imposed on the permit. If a tree removal permit application is denied, the County shall provide written notification, including the reasons for denial, to the applicant. Oak tree removal permit processing and approval will be conducted concurrently with the environmental review process for discretionary projects or concurrent with other permit review and processing for ministerial projects (e.g., building permits).

Oak Woodlands: An oak stand with a greater than 10 percent canopy cover or that may have historically supported greater than 10 percent canopy cover (California Fish and Game Code Section 1361).

Oak Woodland Removal Permit: A permit issued by the County allowing removal of oak trees that are a component of an oak woodland. An oak resources technical report shall accompany any oak woodland removal permit application submitted to the County. Conditions of approval may be imposed on the permit. If an oak woodland removal permit application is denied, the County shall provide written notification, including the reasons for denial, to the applicant. Oak woodland removal permit processing and approval will be conducted concurrently with the environmental review process for discretionary projects.

Qualified Professional: An arborist certified by the International Society of Arboriculture (ISA), a qualified wildlife biologist, or a registered professional forester (RPF).

Qualified Wildlife Biologist: A professional with a BA or BS or advanced degree in biological sciences or other degree specializing in the natural sciences; professional or academic experience as a biological field investigator, with a background in field sampling design and field methods; taxonomic experience and knowledge of plant and animal ecology; familiarity with plants and animals of the area, including the species of concern; and familiarity with the appropriate county, state, and federal policies and protocols related to special status species and biological surveys.

Registered Professional Forester (RPF): A Registered Professional Forester (RPF) is a person licensed by the State of California to perform professional services that require the application of

forestry principles and techniques to the management of forested landscapes. RPFs have an understanding of forest growth, development, and regeneration; soils, geology, and hydrology; wildlife and fisheries biology and other forest resources. RPFs are also trained in fire management and, if involved in timber harvesting operations, have expertise in both forest road design and application of the various methods used to harvest.

Removal: The physical destruction, displacement or removal of a tree, or portions of a tree caused by poisoning, cutting, burning, relocation for transplanting, bulldozing or other mechanical, chemical, or physical means.

Replacement Tree: A tree planted as mitigation for oak resources impacts. Replacement trees include container tree stock (one-gallon or DeePot 40 size) and acorns. If acorns are used, the planting ratio shall be 3:1 as compared with container tree stock. Acorns and container stock shall be locally-sourced (from within El Dorado County).

Sensitive Habitat: In El Dorado County, this includes the following habitat types: montane riparian, valley-foothill riparian, aspen, valley oak woodland, wet meadow, and vernal pools, as defined in the 2004 El Dorado County General Plan EIR.

Woodland Habitats: Biological communities that range in structure from open savannah to dense forest. In El Dorado County, major woodland habitats include blue oak-foothill pine, blue oak woodland, montane hardwood, montane hardwood-conifer, and valley oak woodland.