

COUNTY OF EL DORADO COMMUNITY DEVELOPMENT AGENCY DEVELOPMENT SERVICES DIVISION

2850 Fairlane Ct Placerville, CA 530-621-5315

March 18, 2015 Minutes

Building Industry Advisory Committee

Jeff Haberman, Chairman, Member at Large (Colleen Malone, Alt)
Jerry Homme, EDC Builders Exchange (Denny Kennedy, Alt)
Bill Carey, Member at Large (Virgil Toothaker, Alt)
Earl McGuire, SAGE (Charles Truax, Alt)
Scott Whyte, North State BIA (William Fisher, Alt)
Tom Burnette, Building Official (Technical Advisor)
Rob Combs, Fire Chief (Michael Lilienthal, Alt)

Wednesday, March 18, 2015

1:30 PM

TAC ROOM

The BIAC makes recommendations to the Board of Supervisors and Development Services Division regarding code interpretations, inspections, procedures, new construction techniques, product review, new codes, revised fees, and other items of industry concern (Resolution 164-2010)

Members Present: Jeff Haberman, Colleen Malone, Bill Carey, Earl McGuire, Jerry Homme, Scott Whyte

Members Absent: Denny Kennedy, Virgil Toothaker, Charles Truax, Rob Combs, William Fisher

Staff Present: Tom Burnette, Don Knight, Michael Elliott, Brendan Ferry, Amy Phillips, April Frace

1. CALL TO ORDER

The meeting was called to order by Jeff Haberman, Chairman, Member at Large at 1:32 pm

2. ADOPTION OF AGENDA

Bill Carey moved to adopt minutes, Scott Whyte seconded.

Ayes: Jeff Haberman, Coleen Malone, Bill Carey, Earl McGuire, Jerry Homme

Noes: None Abstain: None

Absent: Denny Kennedy, Virgil Toothaker, Charles Truax, Bill Fisher, Rob Combs

3. ADOPTION OF MINUTES JANUARY 14, 2015

Earl McGuire requested his comments at the January 14, 2015 Building Industry Advisory meeting be added regarding the County adopting the listing of Best Management Practices set forth by local agencies.

Earl McGuire moved to adopt minutes. Scott Whyte seconded.

Ayes: Jeff Haberman, Colleen Malone, Bill Carey, Earl McGuire, Jerry Homme,

Scott Whyte

Noes: None Abstain: None

Absent: Denny Kennedy, Virgil Toothaker, Charles Truax, William Fisher,

Rob Combs

4. EL DORADO COUNTY MS4 REQUIREMENTS FOR CONSTRUCTION MANAGEMENT PRESENTATION BY BRENDAN FERRY and AMY PHILLIPS CONTINUED FROM JANUARY 14, 2015 (HANDOUTS FROM MEETING ATTACHED)

Brendan Ferry, Principal Planner, and Amy Phillips, Storm Water Coordinator for West Slope explain the next steps in getting the approval for their ordinance.

Brendan explained how the ordinance language will be written to apply generally not specifically. On May 5, 2015, Brendan Ferry and Amy Phillips will be proposing to The Board of Supervisors the recommended amendment to the ordinance.

Brendan Ferry extended an invitation to Earl McGuire to attend the Board Meeting scheduled for May 5, 2015 to help support this amendment.

Brendan Ferry explained how eliminating excessive descriptions will simplify the requirements for the County of El Dorado. Brendan Ferry went over the exemptions, and changes from South Lake Tahoe to the county, in general. This ordinance speaks generally as opposed to specifics, county wide, explained Ferry.

Jeff Haberman inquired about the excessive standards South Lake Tahoe has over certain situations and that the ordinance should not reflect these standards. Brendan Ferry stated the ordinance is not excessive or overtly or excessively detailed, in any way.

Earl McGuire commented about the following:

- Hearing Officer needs to be clarified.
- Fees for hearing at the Board of Supervisors needs to be included.
- In the ordinance, under "Development", the man-made cover should be "man-made vegetative cover" to eliminate any confusion.
- Suggested that the 'Exemptions' be appropriately placed in the ordinance, not a few pages later.
- McGuire was particularly concerned with the wording in the ordinance. He voice his concern to Brendan Ferry and Amy Phillips.

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Earl McGuire motioned to provide a letter of support for Ferry and Phillips. Bill Carey seconded.

Tom Burnette opened discussion concerning unfunded mandates and impacts to the community with regards to this ordinance. Burnette asked that we consider the financial implication involved.

Earl McGuire revised his motion: "We prefer not to have the ordinance due to the increased burden on the citizens of the County and cost/staffing implications of enforcing the ordinance to the County and its taxpayers. If we have to have this ordinance, then this would be the best example of what we can do."

Scott Whyte seconded.

Ayes: Jeff Haberman, Colleen Malone, Bill Carey, Earl McGuire, Jerry Homme,

Scott Whyte

Noes: None Abstain: None

Absent: Denny Kennedy, Virgil Toothaker, Charles Truax, Rob Combs,

William Fisher

5. DEVELOPMENT SERVICES STAFFING ISSUES (ATTACHMENT)

Tom Burnette, Development Services Department, informed the Building Industry Advisory Committee of the concerns of the upcoming summer season, particularly June and July, with the forecast of permit intake versus the existing manpower on board.

Many projects have stopped because we do not have the staff to complete them. For example, Local Government Codes revisions for Building Services are not complete due to lack of personnel.

Tom Burnette introduced a graph (see attachment) showing Permit Applications Received and Full Time Employees for the past 10 years. The graph reflects permit activity and projection. The graph proposes staffing at 55 full time employees for the 2014-2015 year, the department is currently 7 full time employees short because of county freeze on hiring. Burnette says his current staff is working tirelessly to meet their performance goals and priorities. Staying on top of the workload, while understaffing can lead to errors. The department is looking at other ways to become more efficient.

6. PLAN CHECK SOFTWARE

Tom Burnette has been looking into electronic submissions for the past 3 years. The CDA put together a bid program to view various Plan Check Software Programs. The County received and are currently evaluating 4 bids. The four bids are from Accela, On Base, Bentley, and Avolve.

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Tom Burnette reported he has the four bids from the Plan Check companies, and their references. He will make recommendations to the Director of the Department.

Tom Burnette explained that our existing computer system is very archaic and costly to upkeep. To replace, it would cost a couple million dollars. Plan check software would cost \$260,000.00 to \$340,000.00. The cost of the software would pay for itself in 3 years. The benefit is for our customers. Some software programs have the provisions to take in paper documents and allow resizing of any distortion in scanning, to be perfectly scaled.

The software would impact other agencies as well. Universally accepted processes would work with EID, fire districts etc. The software would save customers time, and money, therefore accelerate projects.

Mike Elliott explained that the software allows everyone (customers, inspectors, agencies) to see the program at the same time, which speeds up the entire process.

Tom Burnette inventoried 10 national home builders twice a year. The last report predicts 600 new homes in the County of El Dorado. Our department has had very good success with master plan programs. The software would provide us benefits more direct than just the cost savings. Processing the plans alone would put us at the forefront in processing; less paper shuffling.

Tom Burnette is hopeful to get the system in front of the Board of Supervisors.

Jeff Haberman suggested outside Plan Checkers as an option during the busy periods. Haberman also suggested that we enforce a set of standards we want outside plan checkers to look at as opposed to standards they many bring with them from other jurisdictions.

Earl McGuire, voiced his concern of the Building Department fees for hiring personnel and was was allowed without the money going to the General Fund.

Jerry Homme complimented the Building Department knowing how hard the people in the department work. Jeff Haberman also complimented the Building Department compared to other jurisdictions.

Tom Burnette reported that the Federal, State, and Local Regulations regarding Solar and Green Code are coming soon.

Don Knight stated effective September of 2015, the State Legislation will dictate how the Building Department is to accept solar plans and the way we charge fees. We are setting up the program to be in place by September of this year.

Tom Burnette stated that roof mounted solar requires a mandated checklist, and fees will be based on kilowatt hour.

Don Knight explained that effective July 1, 2015, the Green Code is changing regarding electric vehicles.

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7. STATE ADDING MORE ITEMS TO GREEN CODES AND TITLE 24 THIS JULY?

Jeff Haberman stated that the Green Code will change in July and Title 24 is also changing effective July, 2015. Jeff stated his concern on why can't the State follow the same code breaks as the other code sections?

Scott Whyte reported that 2017 is when the next set of requirements are due to come out. Net Zero Homes is due out in 2020; a bigger jump in requirements.

Clerk note: Tom Burnette and Mike Elliott exit at 3:00pm

8. OPEN/PUBLIC FORUM

No discussion

9. NEXT MEETING

June 17, 2015 at 1:30 pm in TAC Room

10. ADJOURNMENT

3:02 pm

Field Code Changed

DAL:km, 8.79.ord | 01/09/13<u>03/12/15</u>



ORDINANCE NO	.
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THE BOARD OF SUPERVISORS OF THE COUNTY OF EL DORADO DOES ORDAIN AS FOLLOWS:

Section 1. Chapter 8.79 of Title 8 of the El Dorado County Ordinance Code is hereby added as follows:

Chapter 8.79 - Stormwater Quality Ordinance

8.79.010	Title.
8.79.020	Purpose and intent.
8.79.030	Findings.
8.79.040	Applicability
8.79.050	Definitions
8.79.060	Responsibility for Administration.
8.79.070	Conflicts with other laws.
8.79.080	Discharge Prohibitions.
8.79.090	Exemptions to Prohibited Discharges
8.79.100	Discharge in Violation of Existing NPDES Permit.
8.79.110	Discharge in Violation of County's NPDES Permit;
	Indemnification
8.79.120	Acts Potentially Resulting in Violation of Federal Clean Water
	Act and/or Porter-Cologne Act
8.79.130	Right of Entry; Inspections
8.79.140	Concealment and Abetting
8.79.150	Reduction of Pollutants in Stormwater; Best Management
	Practices
8.79.160	Containment and Notification of Illegal Discharges
8.79.170	Enforcement
8.79.180	Violation
8.79.190	Administrative Appeals
8.79.200	Nuisance Abatement; Summary Abatement
8.79.210	Civil Actions
8.79.220	Regulatory Fee Structure Authorized
8.79.230	Non-Exclusive Remedies
8.79.240	Severability

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8.79.010. Title.

This Ordinance shall be known as the "El Dorado County Stormwater Quality Ordinance," and may be so cited.

8.79.020. Purpose and intent.

A. The purpose of this Chapter is to ensure that El Dorado County is compliant with state and federal laws and fulfills its requirements to: (1) Protect the health, safety, and general welfare of the citizens of El Dorado County; (2) Enhance and protect the quality of Waters of the State in the Lake Tahoe Basin portion of El Dorado County by reducing pollutants in stormwater discharges to the maximum extent practicable and controlling non-stormwater discharges to a stormwater facility; and (3) To cause the use of Best Management Practices (section 8.79.050) by the County and its citizens that will reduce the adverse effects of polluted runoff discharges on Waters of the State.

B. This Chapter seeks to promote these purposes by: (1) Prohibiting illicit discharges to a stormwater facility; (2) Establishing authority to adopt requirements for stormwater management, including source control requirements, to reduce pollution to the Maximum Extent Practicable; (3) Establishing authority to adopt requirements for development projects to reduce stormwater pollution and erosion both during construction and after the project is complete; and (4) Establishing authority that will enable the County to implement and enforce any Stormwater Management Plan adopted by the County.

8.79.030. Findings.

The El Dorado County Board of Supervisors has determined that the health, safety, and general welfare of the citizens of El Dorado County is adversely affected by the discharge of pollution into stormwater facilities, surface waters and Waters of the State. The Board of Supervisors further finds that violation of this Ordinance may constitute a human and environmental health risk.

8.79.040. Applicability.

This Chapter applies to all unincorporated areas of the County.—El-Dorado County within the Lake Tahoe Basin under the jurisdiction of the California Regional Water Quality Control Board, Lahontan Region.

8.79.050. Definitions.

A. "Best Management Practices (BMPs)" — Methods that have been determined to be the most effective, practical means of preventing or reducing pollution from non-point sources, such as pollutants carried by storm water runoff. "BMP" is a broad term that refers to many of the actions that are required under or could be completed as part of the NPDES Permit, including behavioral BMPs such as education (e.g., placing inlet stencils and regularly educating municipal

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staff and others about measures to reduce pollution in stormwater) or discharging wash water to the sanitary sewer instead of the storm drain, structural BMPs such as source controls (e.g., double containment for hazardous materials) and treatment controls (e.g. vegetated swales and detention basins) to treat runoff before it is discharged to the storm drain or local waterway, and other practices that prevent or reduce pollutants from reaching the storm drain or other waters.

- B. "Clean Water Act (CWA)" The primary federal law in the United States governing water pollution. Formerly referred to as the Federal Water Pollution Control Act or Federal Water Pollution Control Act Amendments of 1972), is Public Law 92-500, as amended by Public Law 95-217, Public Law 95-576, Public Law 96-483 and Public Law 77-117, 33 U.S.C. 1251 et seq.
- C. "County" The unincorporated County of El Dorado. within the Lake Tahoe Basin under the jurisdiction of the California Regional Water Quality Control Board, Lahontan Region.
- D. "Consent" To permit, approve, or agree; comply or yield.
- E. "Development" Any activity that moves soils or substantially alters the pre-existing vegetated or man-made cover of any and all land. Development includes any activity that may be considered new development or re-development. This also includes, but is not limited to, grading, digging, cutting, scraping, stockpiling or excavating of soil, placement of fill materials, paving, pavement removal, exterior construction, substantial removal of vegetation where soils are disturbed including but not limited to removal by clearing or grubbing, or any activity which bares soil or rock or involves streambed alterations or the diversion or piping of any watercourse. Development does not include routine maintenance to maintain original line and grade, hydraulic capacity, or the original purpose of the facility, nor does it include emergency construction activities (i.e. land disturbances) required to protect public health and safety.
- F. "Discharge" The release or placement of any material into stormwater facilities within the County's jurisdiction, including but not limited to stormwater, wastewater, solid materials, liquids, hazardous waste, raw materials, debris, litter, or any other substance.
- G. "Enforcement Agency" El Dorado County Storm Water Management Plan's Lead Department is the primary Enforcement Agency for the purposes of this Chapter.
- H. "Enforcement Official" Any County employee or agent of the County with the authority to enforce any provision of the Chapter and the authority to make any decision on behalf of the director required or called for by this Chapter.
- I. "Illicit Connection" Any man-made conveyance that is connected to the storm drain system without a permit or through which prohibited non-storm water flows are discharged, excluding roof-drains and other similar connections. Examples include channels, pipelines, conduits, inlets, or outlets that are connected directly to the storm drain system.

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- J. "Illicit Discharge" Any discharge to a stormwater facility that is prohibited under local, state, or federal statutes, ordinances, codes, or regulations, as well as any direct or indirect non-stormwater discharge to the County's municipal stormwater facilities, except as otherwise exempted pursuant to state or federal laws, this Chapter, or a separate NPDES permit.
- K. "Incidental Runoff" Unintended amounts (volume) of runoff, such as unintended, minimal over-spray from sprinklers that escapes the area of intended use. Water leaving an intended use area is not considered incidental if it is part of the facility design, if it is due to excessive application, if it is due to intentional overflow or application, or if it is due to negligence.
- LK. "Industrial Activity" Activities subject to NPDES permits as defined in 40 Code of Federal Regulations 122.26 (b)(14).
 - ML. "Maximum Extent Practicable (MEP)" The minimum required performance standard for implementation of municipal storm water management programs to reduce pollutants in storm water. Clean Water Act § 402(p)(3)(B)(iii) requires that municipal permits "shall require controls to reduce the discharge of pollutants to the maximum extent practicable, including management practices, control techniques and system, design and engineering methods, and such other provisions as the Administrator or the State determines appropriate for the control of such pollutants." MEP is the cumulative effect of implementing, evaluating, and making corresponding changes to a variety of technically appropriate and economically feasible BMPs, ensuring that the most appropriate controls are implemented in the most effective manner. This process of implementing, evaluating, revising, or adding new BMPs is commonly referred to as the iterative process.
- NM. "Municipal Separate Storm Sewer System (MS4)" A conveyance or system of conveyances (including roads with drainage systems, municipal streets, municipal stormwater facilities, catch basins, curbs, gutters, ditches, manmade channels, or storm drains) owned or operated by a State, County, City, Town, or other public body, that is designed or used for collecting or conveying storm water, which is not a combined sewer, and which is not a part of a publicly owned treatment works.
- ON. "National Pollutant Discharge Elimination System (NPDES)" The primary permitting program under the Clean Water Act (33 U.S.C. § 1251 et seq.) which regulates most discharges to surface waters.
- PO. "Non-Stormwater Discharge" Any discharge to municipal stormwater collection systems that is not composed entirely of stormwater except discharges pursuant to an NPDES permit and discharges resulting from fire-fighting activities.

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- QP. "Pollutant" Anything which causes or contributes to pollution, as defined herein or in Chapter 15.14 of this Code. Pollutants include, but are not limited to: sediment, chlorine, paints, varnishes, solvents, fuel, oil, automotive fluids, yard wastes, refuse, rubbish, garbage, litter, food-related wastes, discarded or abandoned objects, floatable materials, pesticides, herbicides, fertilizers, detergents, soaps, hazardous substances, hazardous waste, sewage, fecal coliform and pathogens, dissolved and particulate metals, animal wastes, wastes and residues that result from constructing a building or structure or from grading (including but not limited to sediments, slurries, and concrete residue), and noxious or offensive matter of any kind.
- <u>RQ.</u> "Pollution" "The man-made or man-induced alteration of the chemical, physical, biological, and radiological integrity of water" (CWA Section 502 (19)). Pollution also means, "alteration of the quality of the Waters of the State by waste to a degree which unreasonably affects either the waters for beneficial uses of facilities which serve these beneficial uses" (California Water Code Section 13050 (1)).
- RS. "Porter-Cologne Act" The Porter-Cologne Water Quality Control Act, as amended (California Water Code section 13000 et seq.).
- TS. "Property Owner" Any person, entity, company, and/or authorized representative having title to real property within the geographic area affected by this Chapter.
- <u>U</u>T. "Regional Water Quality Control Board" The California Regional Water Quality Control Board, Lahontan Regionand Central Valley Regions.
- <u>VU.</u> "Stormwater" Storm water runoff, snowmelt runoff, and surface runoff and drainage [40 Code of Federal Regulations 122.26 (b)(13)]. As storm water flows over the land or impervious surfaces, it accumulates debris, chemicals, sediment or other pollutants that could adversely affect water quality if the storm water is discharged untreated.
- <u>VW</u>. "Stormwater Facility" Structures that are designed to capture, convey and treat stormwater runoff while removing pollutants and controlling flow rates. These facilities include pipes, ditches, swales, filters, ponds, basins, underground vaults and drop inlets. Facilities require maintenance in order to remain functional.
- XW. "Stormwater Pollution Prevention Plan (SWPPP)" The construction site water quality management plan required by the State's construction general stormwater permit.
- XY. "Surface Water" Includes, but is not limited to, perennial and ephemeral streams, lakes, wetlands, springs and similar waters which flow or reside in natural or artificial impoundments or drainage ways.
- 2Y. "Waters of the United States" Surface watercourses and water bodies as defined by 40 Code of Federal Regulations section 122.2, including all natural waterways and definite channels and depressions in the earth that may carry water, even though such waterways may

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only carry water during rains and storms and may not carry stormwater at and during all times and seasons.

AAZ. "Waters of the State" — All surface watercourses and water bodies, including lakes, bays, ponds, impounding reservoirs, springs, wells, rivers, streams, creeks, marshes, inlets, canals, and all other bodies of surface waters (Porter Cologne Section 13050 (e)), and which are within the unincorporated areas of County of El Dorado. This definition includes, but is broader than. Waters of the United States.

Any term(s) defined in the Federal Clean Water Act, as amended, and/or defined in the regulations for the stormwater discharge permitting program issued by the Environmental Protection Agency, as amended, and which are not specifically defined above, shall, when used in this Chapter, have the same meaning as set forth in said act or regulation.

8.79.060. Responsibility for Administration.

El Dorado County shall administer the provisions of this Chapter with all participating departments of the Storm Water Management Plans.

8.79.070. Conflicts with other laws.

In the event of any conflict between this Chapter and any federal or state law or regulation or County ordinance, that requirement which establishes the higher standard for public health shall govern. To the extent permitted by law, nothing in this Chapter shall preclude enforcement of any other applicable law, regulation, order, permit, or County ordinance.

8.79.080. Discharge Prohibitions.

Except as provided in Section 8.79.090, it is unlawful for any person to make or cause to be made any illicit connection to or illicit discharge into a stormwater facility.

Notwithstanding the exemptions provided by Section 8.79.090, if the Enforcement Agency determines any otherwise exempt discharge causes or significantly contributes to violations of any water quality standard, or conveys significant quantities of pollutants to stormwater facilities, surface water(s) or watercourse(s), or is a danger to public health or safety, then the Enforcement Agency may give written notice to the property owner or occupant that the otherwise applicable exemption will not apply to the subject discharge following expiration as noted by the applicable notice. Any such discharge shall thereafter be prohibited from entering the stormwater facility or surface water.

8.79.090. Exemptions to Prohibited Discharges.

Discharges from the following activities shall not be prohibited unless the Enforcement Agency determines that the discharge causes or significantly contributes to violations of any plan standard, or conveys significant quantities of pollutants to surface water or watercourses, or is a

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danger to public health or safety. The Enforcement Agency may give written notice to the property owner or occupant that the otherwise applicable exemption will not apply.

- A. Water line flushing and discharges from potable water sources.
- B. <u>Incidental runoff from Llandscape irrigation and lawn watering.</u>
- C. Diverted stream flows and irrigation water.
- D. Springs, rising groundwater, and flows from riparian habitat and wetlands.
- E. Uncontaminated groundwater infiltration (as defined at 40 Code of Federal Regulation Section 35.2005(b)(20)).
- F. Uncontaminated pumped groundwater, foundation drains, footing drains, fountain drains and water from crawl space pumps.
- G. Air conditioning condensation.
- H. Individual residential car washing.
- I. Dechlorinated, pollution-free swimming pool and spa water discharges from residential property.
- J. Fire-fighting flows.

8.79.100. Discharge in Violation of Existing NPDES Permit.

Any person subject to any individual and/or industrial NPDES stormwater discharge permit shall comply with all provisions of such permit, SWPPP, and any regulations or ordinances promulgated thereto, including provisions outlined in Chapter 15.14 of this Code. Proof of compliance with said permit may be required in a form acceptable to the Enforcement Agency (1) prior to or as a condition of a subdivision map, site plan, building permit, or development, redevelopment, or improvement plan; (2) upon inspection of the facility; (3) during any enforcement proceeding or action; or (4) for any other reasonable cause at any other time.

8.79.110. Discharge in Violation of County's NPDES Permit; Indemnification.

Any discharge that would result in or contribute to a violation of the County's NPDES permit issued by the Regional Water Quality Control Board and any amendment, revision or reissuance thereof, either separately considered or when combined with other discharges, is prohibited. Liability for any such discharge shall be the responsibility of the person(s) so causing or responsible for the discharge, and such persons shall defend, indemnify and hold harmless the County and it's officers, agents, employees, representatives, and volunteers from any and all claims in any administrative or judicial enforcement action relating to such discharge.

8.79.120. Acts Potentially Resulting in Violation of Federal Clean Water Act and/or Porter-Cologne Act.

The standards set forth herein and promulgated pursuant to this Chapter are minimum standards. This Chapter does not intend or imply that compliance with these minimum standards will ensure that there will be no contamination, pollution, or unauthorized discharge of pollutants into the Waters of the State. This Chapter shall not create liability on the part of the County, and its

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officers, agents, employees, representatives, and volunteers for any damage that results from any discharger's reliance upon this Chapter or any administrative decision made hereunder.

8.79.130. Right of Entry; Inspections.

- A. The Enforcement Official is authorized to enter any building or premises upon consent through existing permit or written/verbal consent in accordance with the provisions of this section for the purpose of making an inspection to enforce the provisions of this Chapter and to assure the proper implementation of BMPs. Inspections/investigations shall be based upon such reasonable selection processes as may be deemed necessary to carry out the objectives of the Chapter, including, but not limited to: visual evidence, complaints received, knowledge or physical evidence of industrial activities or other pollutant sources, random sampling, sampling in areas with evidence of stormwater contamination, illicit connections, illicit discharge, or similar factors.
- B. Right to inspect. Unless inspections are authorized pursuant to an existing permit issued to the property owner or occupant, prior to commencing any inspection as hereinabove authorized, the Enforcement Official shall obtain either the consent of the property owner or occupant or shall obtain an administrative inspection warrant or criminal search warrant.
- C. Compliance assessments. The Enforcement Official may inspect property for the purpose of verifying compliance with this Chapter, including but not limited to: (i) identifying products produced, processes conducted, chemicals used and materials stored on or contained within the property, (ii) identifying point(s) of discharge of all wastewater, process water systems and pollutants, (iii) investigating the natural slope, including drainage patterns and man-made conveyance systems, (iv) establishing the location of all points of discharge from the property, whether by surface runoff, snow melt, or through a stormwater facility, (v) locating any illicit connection or the source of any illicit discharge, and (vi) evaluating compliance with any stormwater discharge permit.
- D. Portable equipment. For purposes of verifying compliance with this Chapter, the Enforcement Official may inspect any vehicle, truck, trailer, tank truck or other mobile equipment that may pose a threat to surface waters, stormwater facilities or the MS4.
- E. Records review. The Enforcement Official may inspect all records of the property owner or occupant of property relating to State general permits, stormwater pollution prevention plans, monitoring program plans and any other record(s) relating to illicit connections, illicit discharges, or any other source of contribution or potential contribution of pollutants to a stormwater facility.
- F. Sample and test. The Enforcement Official may inspect, sample and test any runoff, soils area, process discharge, materials within any waste storage area (including any container contents), and/or treatment system discharge for the purpose of determining the potential for contribution of pollutants to a stormwater facility. The Enforcement Official may investigate the integrity of all stormwater facilities or other pipelines on the property using appropriate tests,

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including but not limited to smoke and dye tests or video surveys. The Enforcement Official may take photographs or video tape, make surveys, measurements or drawings, and create any other record reasonably necessary to document conditions on the property.

- G. Monitoring. The Enforcement Official may erect and maintain monitoring devices for the purpose of measuring any discharge or potential source of discharge to a stormwater facility.
- H. Test results. The property owner or occupant of property subject to inspection shall, on submission of a written request to the Enforcement Official, receive copies of all monitoring and test results conducted during the investigation.

8.79.140. Concealment and Abetting.

Causing, permitting, aiding, abetting, or concealing a violation of any provision of this Chapter shall constitute a violation.

8.79.150. Reduction of Pollutants in Stormwater; Best Management Practices.

A. General Requirements

Any person engaging in activities that may result in pollutants entering a stormwater facility shall implement Best Management Practices to the maximum extent practicable (MEP), or as determined by the Enforcement Agency, to prevent such pollutants.

B. Maintenance

All BMPs shall be protected and maintained to ensure continuous and fully effective performance as designed.

C. Illicit Connection

It is unlawful and a violation of this Chapter for any person to establish, use, or maintain any unauthorized connection to a stormwater facility or MS4.

D. Waste Disposal

No person shall throw, deposit, leave, maintain, keep, or permit to be thrown, in or upon any public or private property, driveway, parking area, street, alley, sidewalk, component of a stormwater facility or Waters of the State, any refuse, rubbish, garbage, litter, or other discarded or abandoned objects, articles, and accumulations, so that the same may cause or contribute to pollution, as further proscribed by Section 8.42.700 et seq. of this Code.

E. Construction Activities

Any person performing construction work within the County shall implement appropriate BMPs to prevent the discharge from the site of pollutants, soil, or construction wastes or debris, including contaminants from construction materials, tools, and equipment to a stormwater facility.

F. Watercourse Protection

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Every person owning property through which a watercourse passes, or such person's lessee, shall keep and maintain that part of the watercourse within the property reasonably free of trash, debris, and other obstacles that would pollute or contaminate the watercourse.

G. Development / Redevelopment

The County may require development and/or redevelopment projects to incorporate appropriate BMPs to control the volume, rate, and potential pollutant loading of stormwater runoff from such development / redevelopment. These required BMPs may be contained in any land use entitlement, conditions of approval, grading plans, improvement plans, or any construction or building-related permit to be issued relative to such development / redevelopment. The owner and developer shall comply with the terms, provisions, and conditions of such land use entitlements and building permits as required elsewhere in County Code and adopted Storm Water Management Plans. The County may withhold final approvals or other authorizations if the owner or developer is in violation of the provisions of this Chapter.

8.79.160. Containment and Notification of Illegal Discharges.

Any person owning or occupying premises who has knowledge of any illicit discharge from or across those premises which might enter a stormwater facility, except as provided in Section 8.79.090, shall:

- A. Immediately take all reasonable action to contain and abate the Illicit Discharge, and;
- B. Notify the Enforcement Agency or its designated contact person within twenty-four (24) hours of discovery of the illicit discharge. The Enforcement Agency may require the property owner and/or the responsible person to take corrective actions within a specified time pursuant to this Chapter.

8.79.170. Enforcement.

Any person who violates a provision of this Chapter may be subject to administrative, civil, or criminal liability as provided in this Chapter, Chapter 1.24, and/or Chapter 9.02 of this Code.

A. Primary Authority

The Enforcement Agency is empowered to use any of the provisions of Sections 8.79.170 through 8.79.220, and the provisions found in Chapters 1.24 or 9.02, where appropriate to correct violations of, and secure compliance with the provisions of this Chapter.

B. Warning Not Required

Issuance of a warning shall not be a requirement prior to using any enforcement provision of this Chapter.

8.79.180. Violation.

A. Informal Warning; Educational Materials

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and

Whenever the Enforcement Official determines that a violation of a provision of this Chapter has occurred or may occur, the Enforcement Official may provide a warning to any person and/or owner responsible for the condition giving rise to such violation or potential violation. Such warning may include the distribution of educational materials to assist in future compliance with this Chapter. This warning may be provided in person or in writing.

B. Notice of Noncompliance

Whenever the Enforcement Official determines that a violation has occurred, the Enforcement Official may serve a Notice of Noncompliance to any person and/or property owner responsible for the violation. Each Notice of Noncompliance shall contain the following information:

- 1. The date of the violation;
- 2. The address or a definite description of the location where the violation occurred;
- 3. The Chapter section violated and a description of the violation;
- 4. A description of how the violation can be corrected;
- 5. A time limit by which the violation shall be corrected, after which further enforcement and/or corrective actions may be taken by the County if the violation is not fully corrected:
 - 6. The name and signature of the individual preparing the Notice of Noncompliance;
 - 7. A statement outlining the procedure for appeal of the Notice of Noncompliance;
- 8. Notice of potential liability under the federal Clean Water Act or State Porter Cologne Water Quality Act.

C. Administrative Compliance Order

Whenever the Enforcement Official determines that a violation has occurred, the Enforcement Official may serve an Administrative Compliance Order to any person and/or property owner responsible for the violation. Each Administrative Compliance Order shall contain the following information:

- 1. The date of the violation;
- 2. The address or a definite description of the location where the violation occurred;
- 3. The Chapter section violated and a description of the violation;
- 4. An order to cease all activities which are believed to be causing the violation;
- 5. A time limit by which the violation shall be corrected, after which corrective actions will be taken by the County if the violation is not fully corrected;
- 6. A statement that the County will charge the person and/or owner for all administrative costs associated with enforcement actions;
 - 7. An order prohibiting the continuation or repeated occurrence of the violation;
 - 8. The name and signature of the individual preparing the citation;
 - 9. A statement outlining the procedure for appeal of the Order;
- 10. Notice to the violator of potential liability under the federal Clean Water Act or State Porter Cologne Water Quality Act; and

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11. Any other terms or requirements reasonably calculated to achieve full compliance with the terms, conditions, and requirements of any permit issued pursuant hereto.

D. Citation

The Enforcement Official is authorized to issue citations for infractions of this section using the provisions found in Chapters 1.24 or 9.02 of this Code.

E. Misdemeanor

Any violation of this Chapter may, at the discretion of the Enforcing Agency, be considered a misdemeanor and, as such, may be punished using the provisions of Chapter 1.24, including a fine of not more than \$500.00, imprisonment for a period not to exceed six (6) months, or both.

F. Cost Recovery

The Enforcement Official may deliver to the property owner or occupant, any permittee, or any other person who becomes subject to a Notice of Noncompliance or Administrative Compliance Order, an invoice for costs. An invoice for costs shall be immediately due and payable to the County for the actual costs incurred by the County in issuing and enforcing any notice or order.

If any owner or occupant, permittee, or any other person subject to an invoice for costs fails to either pay the invoice for costs or appeal successfully the invoice for costs or the underlying notice or order in accordance with this section, then the County may institute collection proceedings or resort to any collections methods authorized by Chapter 9.02 of this Code.

G. Service

The Enforcement Officer shall use the provisions of Section 9.02.120 of the County's Ordinance Code to serve a Notice of Noncompliance, Citation, Administrative Compliance Order, or Invoice for Costs to effectuate the provisions of this Chapter.

H. Separate Violation Intent

- 1. Each day in which a violation occurs and each separate failure to comply with any provision of this Chapter is a separate offense and punishable by penalties in accordance with this Chapter.
- 2. A violation of the provisions of this Chapter shall occur irrespective of the negligence or intent of the violator to construct, maintain, operate, or utilize an illicit connection, or to cause, allow or facilitate any illicit discharge or threatened illicit discharge.

8.79.190. Administrative Appeals.

A. Any person receiving a Notice of Noncompliance, Administrative Compliance Order, or Citation under Section 8.79.180, or any person required to perform monitoring, analysis, reporting or corrective activities by any Enforcement Official and who is aggrieved by such decision may appeal the Notice of Noncompliance, Administrative Compliance Order, Citation, or decision in writing to the Hearing Officer within ten days following the effective date of the

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subject action. Upon receipt of such appeal, the Hearing Officer shall request a report and recommendation from the authorized County employee and shall set the matter for hearing at the earliest practical date. At said hearing, the Hearing Officer may base his or her decision on additional evidence, and may reject, affirm or modify the Enforcement Official's decision.

B. The decision of the Hearing Officer may be appealed to the Board of Supervisors by filing a notice of appeal with the clerk of the Board of Supervisors within fifteen (15) days of receipt of the decision of the Hearing Officer. Such appeals shall be in writing and shall set forth fully the grounds for the appeal. The Board of Supervisors shall thereupon fix a time and place for a public hearing of such appeal. The clerk of the Board of Supervisors shall give notice to the appellant of the time and place of hearing by serving it personally or by depositing it in the U.S. Post Office, postage prepaid, addressed to the appellant at his last known address at least five days prior thereto.

At the hearing before the Board of Supervisors, the appellant may appear in person or by counsel and present any relevant evidence relating to the grievance; the Enforcement Agency may present evidence in rebuttal thereof. The hearing may be continued from time to time, not to exceed thirty (30) days in all. The Board of Supervisors shall conduct a hearing and make findings as appropriate. The decision of the Board of Supervisors shall be final.

C. Notwithstanding the foregoing, these administrative appeal procedures shall not apply to criminal proceedings initiated to enforce this Chapter.

8.79.200. Nuisance Abatement; Summary Abatement.

A. Nuisance Abatement

The Enforcement Official may, in addition to other authorized procedures set forth in this Chapter, take action to abate any nuisance in accordance with the procedures found in Chapter 9.02 of this Code. The costs of any such abatement undertaken by the County shall be borne jointly and severally by the property owner and the person creating, causing, committing, allowing, or maintaining the nuisance and shall be collectable in accordance with the provisions of Chapter 9.02 of this Code.

B. Summary Abatement

The Enforcement Official may, in addition to other authorized procedures, take immediate action to abate any illicit discharge or threatened illicit discharge from any source to a stormwater facility when, in the discretion of the Enforcement Agency, the illicit discharge or threatened illicit discharge causes or threatens to cause a condition which presents an imminent danger to the public health, safety, or welfare, or the environment, or a violation of a permit. The Enforcement Official must first make reasonable attempts to contact and compel the responsible person and/or property owner to abate the illicit discharge or threatened illicit discharge in a satisfactory manner. The costs of any such abatement shall be borne jointly and severally by the property owner and the person creating, causing, committing, allowing, or maintaining the nuisance and shall be collectable in accordance with the provisions of Chapter 9.02 of this Code.

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Following the summary abatement hearing, within 10 days of taking action in accordance with this Section, there shall be a post abatement hearing in accordance with Section 9.02.310.

8.79.210. Civil Actions.

In addition to any other remedies provided in this Section, any violation of this Chapter may be enforced by civil action brought by the County. In any such action, the County may seek, as appropriate and allowed by law, any or all of the following remedies:

- A. A temporary restraining order, preliminary and permanent injunction;
- B. Reimbursement for the costs of any investigation, inspection or monitoring survey which led to the establishment of the violation, and for the reasonable costs of preparing and bringing action under this division;
- C. Costs incurred in removing, correcting or terminating the adverse effect(s) resulting from the violation;
- D. Compensatory damages for loss or destruction of water quality, wildlife, fish and aquatic life. Costs and damages under this subsection shall be paid to the County and shall be used exclusively for costs associated with monitoring and establishing stormwater discharge pollution control system and/or implementing or enforcing the provisions of this division.

8.79.220. Regulatory Fee Structure Authorized.

The Enforcement Official shall collect such fees as may be authorized by the Board of Supervisors to establish and collect regulatory costs, which include routine inspections/investigations, and other regulatory functions associated with this Chapter. Any such fees shall be established by resolution of the Board of Supervisors.

8.79.230. Non-Exclusive Remedies.

Each and every remedy available for the enforcement of this Chapter shall be non-exclusive and it is within the discretion of the Enforcement Agency to seek cumulative remedies, including those specified in Chapter 9.02 of this Code, except that multiple monetary fines or penalties shall not be available for any single violation of this Chapter. Moreover, the remedies available to the County pursuant to this Chapter shall not limit the right of the County to seek any other remedy that may be available by law.

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	Ordinance No Page 15	
	8.79.240. Severability.	
	If any section, subsection, paragraph, sentence, or unconstitutional for any reason, that finding shall Chapter.	
	Section 2. This ordinance shall become e hereof.	effective thirty (30) days following adoption
1	PASSED AND ADOPTED by the Board of Supervis Board, held on theday of, 20132015,	ors of the County of El Dorado at a regular meeting of said by the following vote of said Board:
		Ayes:
	ATTEST JAMES S. MITRISIN Clerk of the Board of Supervisors	Noes: Absent:
	By Deputy Clerk	Chair, Board of Supervisors
ļ		APPROVED AS TO FORM EDWARD KNAPPROBYN DRIVON COUNTY COUNSEL
		By David A. Livingston Deputy County Counsel
	I CERTIFY THAT: THE FOREGOING INSTRUMENT IS A CORRECT COPY O	OF THE ORIGINAL ON FILE IN THIS OFFICE
	Date	risors
	By Deputy Clerk	

E.3. NON-TRADITIONAL SMALL MS4S PERMITTEES

- **E.3.a.** All Renewal Non-Traditional Small MS4 Permittees shall comply with Section F of this Order. Where the requirements of a certain subsection provide a compliance date that is past the effective date of this Order, the Renewal Non-Traditional Small MS4 shall implement its existing program until that date.
- **E.3.b.** New Non-Traditional Small MS4s Permittees shall comply with Section F of this Order.

E.4. SMALL MS4 ASBS PERMITTEES

Both Traditional and Non-traditional Small MS4s Permittees that discharge to ASBS as listed on Attachment D shall comply with Attachment C in addition to all other applicable provisions of this Order.

E.5. SEPARATE IMPLEMENTING ENTITY (SIE)

Permittees, both Traditional and Non-traditional Small MS4s, may rely on a SIE to satisfy one or more of the permit obligations, if the SIE can appropriately and adequately address the storm water issues of the Permittee. The SIE must agree to implement the BMPs, or components thereof, to achieve compliance with this Order. If the SIE fails to implement the BMPs, the Permittee remains responsible for compliance with this Order.

E.6. PROGRAM MANAGEMENT ELEMENT

To effectively implement a coordinated storm water program, the Permittee shall have an overarching Program Management element in its storm water management program. The Program Management element shall include the following:

E.6.a. Legal Authority

- (i) Task Description Within the second year of the effective date of the permit, the Permittee shall review and revise relevant ordinances or other regulatory mechanisms, or adopt any new ordinances or other regulatory mechanisms, to obtain adequate legal authority, to the extent allowable under state or local law, to control pollutant discharges into and from, as applicable, its MS4, and to meet the requirements of this Order.
- (ii) **Implementation Level** –At a minimum, the Permittee shall have adequate legal authority to:
 - (a) Effectively prohibit non-storm water discharges through the MS4. Exceptions to this prohibition are NPDES-permitted discharges of non-storm water and nonstorm water discharges in B.3 that are considered non-significant contributors of pollutants. Where the non-storm water discharge is to a segment of an MS4 that discharges directly to an ASBS, exceptions to the non-storm water prohibition are specified in Attachment C.

- (b) Detect and eliminate illicit discharges and illegal connections to the MS4. Illicit connections include pipes, drains, open channels, or other conveyances that have the potential to allow an illicit discharge to enter the MS4. Illicit discharges include all non-storm water discharges not otherwise authorized in this Order, including discharges from organized car washes, mobile cleaning and pressure wash operations,
- (c) Respond to the discharge of spills, and prohibit dumping or disposal of materials other than storm water into the MS4.
- (d) Require parties responsible for runoff in excess of incidental runoff to implement Discharge Prohibition B.4.a-e.
- (e) Require operators of construction sites, new or redeveloped land; and industrial and commercial facilities to minimize the discharge of pollutants to the MS4 through the installation, implementation, or maintenance of BMPs consistent with the California Storm Water Quality Association (CASQA) Best Management Practice Handbooks or equivalent.
- (f) Require information deemed necessary to assess compliance with this Order. The Permittee shall only require information in compliance with the Homeland Security Act or any other federal law that concerns security in the United States. The Permittee shall also have the authority to review designs and proposals for new development and redevelopment to determine whether adequate BMPs will be installed, implemented, and maintained during construction and after final stabilization (post-construction).
- (g) Enter private property for the purpose of inspecting, at reasonable times, any facilities, equipment, practices, or operations for active or potential storm water discharges, or non-compliance with local ordinances/standards or requirements in this Order, as consistent with any applicable state and federal laws.
- (h) Require that dischargers promptly cease and desist discharging and/or cleanup and abate a discharge, including the ability to:
 - 1) Effectively require the discharger to abate and clean up their discharge, spill, or pollutant release within 72 hours of notification; high risk spill should be cleaned up as soon as possible.
 - 2) Require abatement within 30 days of notification, for uncontrolled sources of pollutants that could pose an environmental threat;
 - Perform the clean-up and abatement work and bill the responsible party, if necessary;
 - 4) Provide the option to order the cessation of activities until such problems are adequately addressed if a situation persists where pollutant-causing sources or activities are not abated:
 - 5) Require a new timeframe and notify the appropriate Regional Water Board when all parties agree that clean-up activities cannot be completed within the original timeframe and notify the appropriate Regional Water Board in writing within five business days of the determination that the timeframe requires revision.
- (i) When warranted, have the ability to:
 - 1) Levy citations or administrative fines against responsible parties either immediately at the site, or within a few days.

- 2) Require recovery and remediation costs from responsible parties.
- (j) Impose more substantial civil or criminal sanctions (including referral to a city or district attorney) and escalate corrective response, consistent with its Enforcement Response Plan developed pursuant to Section E.6.c., for persistent non-compliance, repeat or escalating violations, or incidents of major environmental harm.

E.6.b. Certification

- (i) Task Description Within the second year of the effective date of the permit, the Permittee shall certify by its Principal Executive Officer, Ranking Elected Official, or Duly Authorized Representative as described in 40 Code of Federal Regulations section 122.22(b) that the Permittee has and will maintain full legal authority to implement and enforce each of the requirements contained in this Order.
- (ii) Implementation Level The Permittee's certification statement shall include the following:
 - (a) Identification of all departments within the Permittee's jurisdiction that conduct storm water-related activities and their roles and responsibilities under this Order.
 - (b) Citation of storm water runoff related ordinances, identification of the topics each ordinance addresses;
 - (c) Identification of the local administrative and legal procedures and ordinances available to mandate compliance with storm water-related ordinances and therefore with the conditions of this Order.
 - (d) A description of how storm water related-ordinances are reviewed and implemented.
 - (e) A statement that the municipality will implement enforcement actions consistent with its Enforcement Response Plan developed pursuant to Section E.6.c.
- (iii) **Reporting** All Permittees shall submit in the second year online Annual Report, a statement signed by an authorized signatory certifying the Permittee has adequate legal authority to comply with all Order requirements.

E.6.c. Enforcement Measures and Tracking

- (i) Task Description Within the third year of the effective date of the permit, the Permittee shall develop and implement an Enforcement Response Plan. The Enforcement Response Plan shall contain enforcement procedures and actions and identify the Permittee's responses to violations and describe how the Permittee will address repeat and continuing violations by implementing progressively stricter responses as needed to achieve compliance.
- (ii) Implementation Level The Enforcement Response Plan shall describe how the Permittee will use each of the following types of enforcement responses based on the type of violation:
 - (a) Verbal Warnings Verbal warnings are primarily consultative in nature. At a minimum, verbal warnings shall specify the nature of the violation and required corrective action.



COUNTY OF EL DORADO, CALIFORNIA BOARD OF SUPERVISORS POLICY

Subject:	Policy Number:	Page Number:
ORDINANCES – NEW OR AMENDED	A-3	1 of 3
	Date Adopted: 10/07/2014	Effective Date: 10/07/2014

I. PURPOSE

Ordinances are county regulations adopted by the Board of Supervisors which are enforceable by law. The purpose of this policy is to set forth a procedure for developing new ordinances or amending existing ordinances, and to provide for maintenance of the ordinance code.

II. POLICY

New ordinances and ordinance amendments shall be presented to the Board of Supervisors for conceptual review and authorization to prepare the draft ordinance or ordinance amendment with the following exceptions:

- A. Urgency ordinances governed by Government Code section 25120.
- B. Minor amendments to existing ordinances that are the result of changes in state or federal laws or regulations

The Clerk of the Board shall be responsible for noticing, publishing, and codification of all new or amended ordinances in accordance with the California Government Code.

The Clerk of the Board shall develop and implement a process to ensure regular review and maintenance of the code,

III. PROCEDURE

A. New ordinances:

- A department or a member of the Board of Supervisors seeking to develop an ordinance shall make a request to the Board of Supervisors explaining the need for the ordinance. The request shall provide sufficient information to support the development of the ordinance. Such information may include but not be limited to:
 - a. The need for the ordinance.
 - b. The potential costs associated with the development, implementation and enforcement of the ordinance.
 - The County department(s) responsible for developing, administering, and enforcing the ordinance.
 - d. The County departments, outside agencies and other stakeholders affected by the ordinance.
 - e. The anticipated environmental documents required by the California Environmental Quality Act (CEQA), if any.



COUNTY OF EL DORADO, CALIFORNIA BOARD OF SUPERVISORS POLICY

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ORDINANCES – NEW OR AMENDED	A-3	2 of 3
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2. If the Board of Supervisors authorizes preparation of the proposed new ordinance for consideration, the requestor shall work with all affected department(s) and County Counsel to prepare a draft ordinance, an ordinance summary, and any necessary environmental documents required by the California Environmental Quality Act (CEQA) for public hearing.

B. Amendments to existing ordinances:

- Minor amendments to existing ordinances that are the result of changes in state or federal laws or regulations shall be presented to the Chief Administrative Office for conceptual review and authorization prior to requesting the preparation of a draft ordinance by County Counsel. The requestor shall identify what, if any, environmental documentation is necessary.
- 2. All other amendments to existing ordinances, including amendments otherwise covered by B.1. (above) which require significant CEQA documentation, shall follow the procedure outlined in Section III, part A 1 of this policy.
- C. Urgency ordinances with any necessary environmental documents required by the California Environmental Quality Act shall be developed and presented to the Board of Supervisors in accordance with California Government Code 25120 et. seq.

D. Repeal of Ordinances:

- 1. Existing ordinances may be repealed by the same process used in the initial adoption or subsequent amendment of the ordinance.
- 2. The process for repealing ordinances shall be in accordance with State law.

IV. REFERENCES

California Constitution Article 2
California Government Code Title 3 and Title 5
El Dorado County Code Chapter 1.04 General Provisions

V. RESPONSIBLE DEPARTMENT

Clerk of the Board County Counsel Chief Administrative Office



COUNTY OF EL DORADO, CALIFORNIA BOARD OF SUPERVISORS POLICY

Subject:	Policy Number:	Page Number:
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VI. DATES ISSUED AND REVISED; SUNSET DATES:

Issue Date:	12/22/1987	Sunset Review Date:	N/A
Revision Date:	10/07/2014	Sunset Review Date:	10/07/2018



