

# 12-YEAR BUDGET ANALYSIS

Fiscal Year 2008-09 – Fiscal Year 2019-20

El Dorado County's budget has seen significant change in the past 12 years. In Fiscal Year 2008-09 the economy was just beginning to slow down. Starting in Fiscal Year 2009-10 El Dorado County saw a significant drop in revenue. The County was strategic in recovery from this recession by building efficiencies and investing in our infrastructure to mitigate the impact of any future economic downturns. This analysis was conducted to highlight how El Dorado County has recovered and where funding has been allocated. The analysis shows all governmental funds for El Dorado County from Fiscal Year 2008-09 through Fiscal Year 2019-20. All data from FY 2008-09 through FY 2018-19 is from Schedule 7 of the Adopted Budget. The data for Fiscal Year 2019-20 is comparable data from the Recommended Budget. The Schedule 7 functions and funds are defined by the California State Controller, and more information can be found at <a href="https://sco.ca.gov/">https://sco.ca.gov/</a>

#### The total budget has increased 19% from 2009 to 2019.

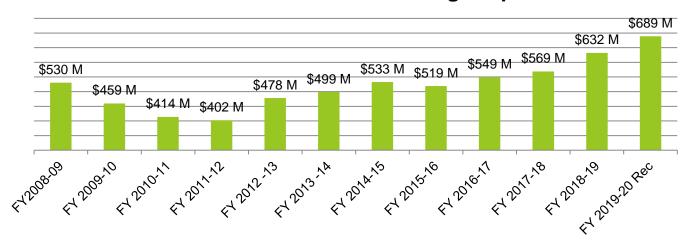
General Fund financing has increased by almost \$100 million over 11 years (2009-2020).

The Accumulative Capital Outlay Fund budget has increased by \$50 million over 11 years (2009-2020).

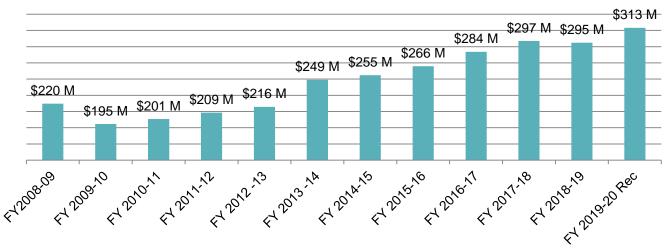
The Public Ways and Facilities function has decreased 44% over 10 years (2009-2019).

# Overview of Financing Requirements

#### **Total Governmental Funds Financing Requirements**

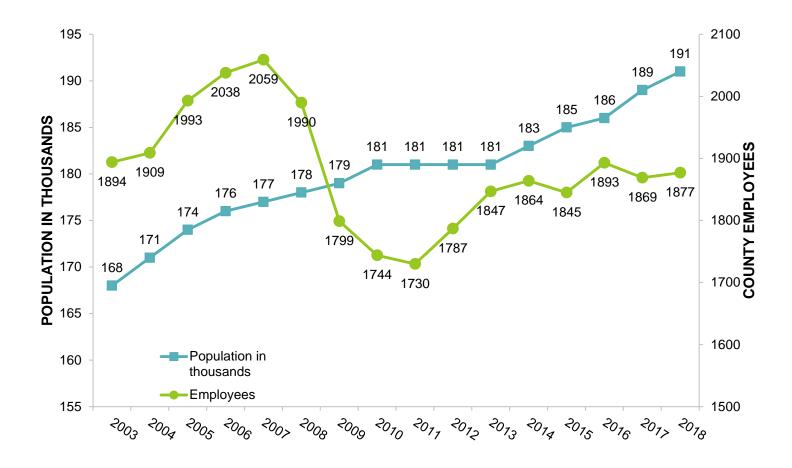


#### **General Fund Financing Requirements**



| Total Financing Requirements Year to Year Percent Change |               |               |     |    |    |     |    |    |     |    |
|--|---------------|---------------|-----|----|----|-----|----|----|-----|----|
| 2009-<br>2010  | 2010-<br>2011 | 2011-<br>2012 |     |    |    |     |    |    |     |    |
| -13%   | -10%          | -3%           | 19% | 4% | 7% | -3% | 6% | 4% | 11% | 9% |

#### Overview of Financing Requirements



The table above contrasts the total population of El Dorado County and the total allocated personnel for El Dorado County. Population data can be found at census.gov.

7.3% increase in El Dorado County population with a 5.7% decrease in allocated personnel from 2008 – 2018.

## Financing Uses by Governmental Function

The seven function tables show the percentage of financing uses each department is allocated within the functions for the Fiscal Year 2019-20 Recommended Budget. They provide context to how the functions are allocated across county departments.

The Central Services Department includes the Accumulative Capital Outlay (ACO) Fund. 40% of General function financing uses is from the ACO fund.

The Central Services Department includes the Parks, River, and Trails Division that is 92% of the Recreation and Cultural Services function.

| General                          |     |
|----------------------------------|-----|
| 01 - BOARD OF SUPERVISORS        | 1%  |
| 02 - CHIEF ADMINISTRATIVE OFFICE | 1%  |
| 03 - AUDITOR-CONTROLLER          | 3%  |
| 04 - TREASURER / TAX COLLECTOR   | 2%  |
| 05 - ASSESSOR                    | 3%  |
| 06 - CENTRAL SERVICES            | 64% |
| 07 - COUNTY COUNSEL              | 2%  |
| 08 - HUMAN RESOURCES             | 1%  |
| 10 - INFORMATION TECHNOLOGIES    | 6%  |
| 15 - NON-DEPARTMENTAL            | 7%  |
| 19 - ELECTIONS                   | 2%  |
| 30 - SURVEYOR                    | 1%  |
| 35 - CDA ADMINISTRATION          | 1%  |
| 36 - TRANSPORTATION              | 1%  |
| 37 - PLANNING AND BUILDING       | 1%  |
| 50 - HHSA ADMINISTRATION         | 2%  |

| Public Ways & Facilities |      |
|--------------------------|------|
| 36 - TRANSPORTATION      | 100% |

| Health & Sanitation             |     |
|---------------------------------|-----|
| 12 - EMS PREPAREDNESS           | 2%  |
| 38 - ENVIRONMENTAL<br>MANAGEMNT | 3%  |
| 53 - BEHAVIORAL HEALTH          | 60% |
| 54 - PUBLIC HEALTH              | 35% |

| Public Protection                 |     |
|-----------------------------------|-----|
| 01 - BOARD OF SUPERVISORS         | 5%  |
| 18 - RECORDER / CLERK             | 1%  |
| 20 - SUPERIOR COURT               | 1%  |
| 22 - DISTRICT ATTORNEY            | 7%  |
| 23 - PUBLIC DEFENDER              | 2%  |
| 24 - SHERIFF                      | 54% |
| 25 - PROBATION                    | 11% |
| 31 - AGRICULTURAL<br>COMMISSIONER | 1%  |
| 35 - CDA ADMINISTRATION           | 1%  |
| 36 - TRANSPORTATION               | 2%  |
| 37 - PLANNING AND BUILDING        | 8%  |
| 40 - CHILD SUPPORT SERVICES       | 3%  |
| 55 - ANIMAL SERVICES              | 2%  |
| 56 - PUBLIC GUARDIAN              | 1%  |

| Public Assistance          |     |
|----------------------------|-----|
| 37 - PLANNING AND BUILDING | 1%  |
| 42 - VETERAN AFFAIRS       | 1%  |
| 51 - SOCIAL SERVICES       | 89% |
| 52 - COMMUNITY SERVICES    | 10% |

|              | Education |
|--------------|-----------|
| 43 - LIBRARY | 100%      |

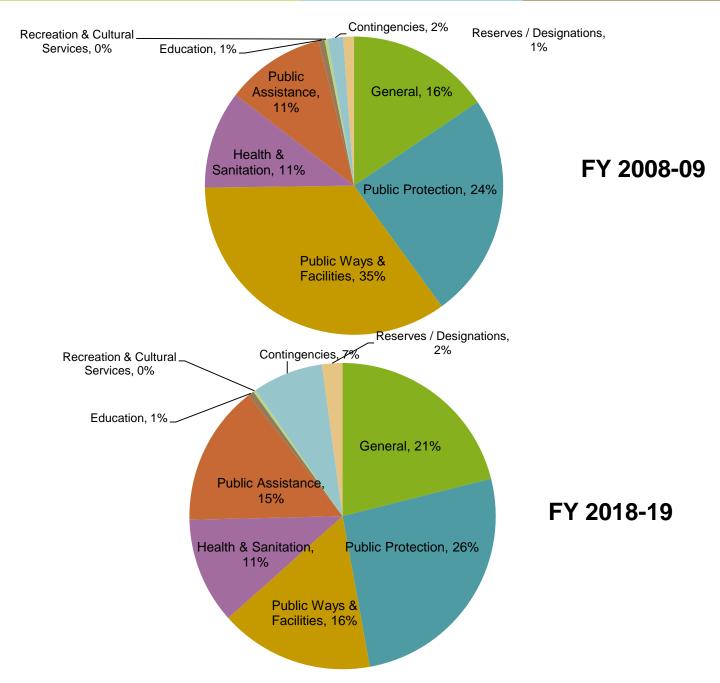
| Recreation & Cultural Services | i   |
|--------------------------------|-----|
| 06 - CENTRAL SERVICES          | 92% |
| 43 - LIBRARY                   | 8%  |

## Financing Uses by Governmental Function

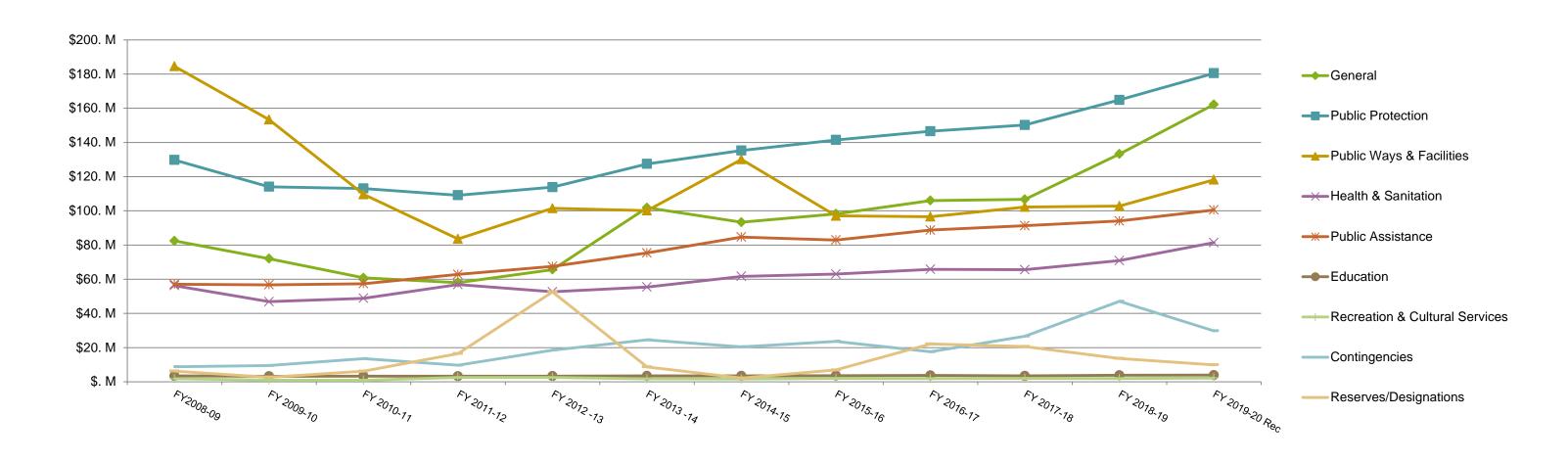
From 2009 to 2019 General and Public Assistance have seen the most growth, whereas Public Ways and Facilities has decreased by 44%.

Public Ways & Facilities
has decreased as a
percentage of total
financing by 19
percentage points from
2019 to 2009

Overall there was a 4% decrease in financing across all functions in 2016



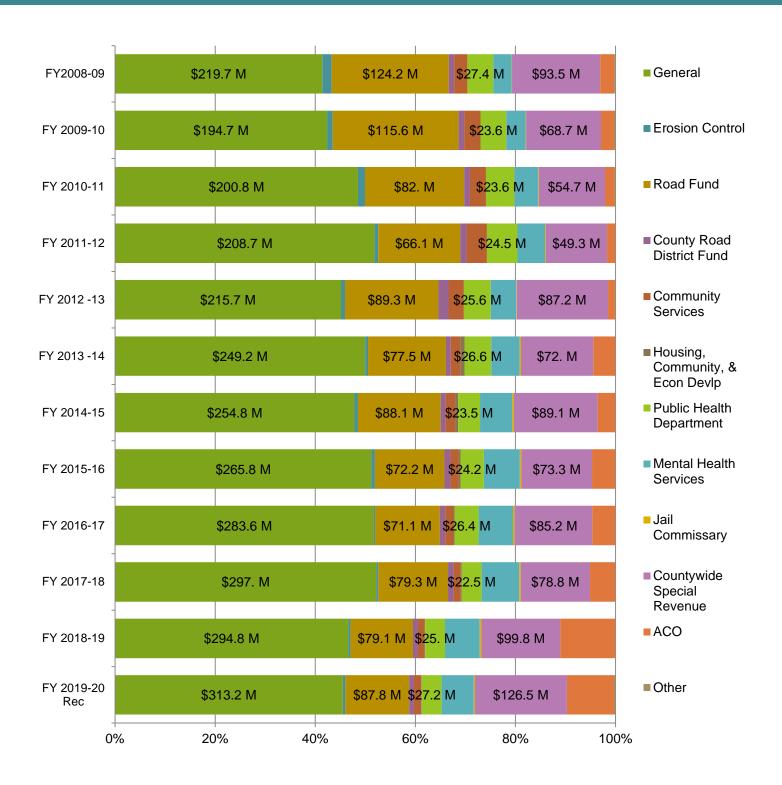
# Financing Sources by Function



| Schedule 7 Adopted Budget Data   | FY2008-09 | FY 2009-10 | FY 2010-11 | FY 2011-12 | FY 2012 -13 | FY 2013 -14 | FY 2014-15 | FY 2015-16 | FY 2016-17 | FY 2017-18 | FY 2018-19 | FY 2019-20 Rec |
|----------------------------------|-----------|------------|------------|------------|-------------|-------------|------------|------------|------------|------------|------------|----------------|
| General                          | \$82.4 M  | \$72. M    | \$60.8 M   | \$58. M    | \$65.6 M    | \$101.8 M   | \$93.3 M   | \$98.2 M   | \$106. M   | \$106.7 M  | \$133.2 M  | \$162.2 M      |
| Public Protection                | \$129.7 M | \$114.1 M  | \$113.1 M  | \$109.1 M  | \$113.8 M   | \$127.5 M   | \$135.3 M  | \$141.5 M  | \$146.5 M  | \$150.2 M  | \$164.9 M  | \$180.5 M      |
| Public Ways & Facilities         | \$184.5 M | \$153.4 M  | \$109.6 M  | \$83.6 M   | \$101.5 M   | \$100.2 M   | \$130.1 M  | \$97.1 M   | \$96.6 M   | \$102.2 M  | \$102.8 M  | \$118.2 M      |
| Health & Sanitation              | \$56.3 M  | \$46.9 M   | \$48.9 M   | \$56.9 M   | \$52.6 M    | \$55.4 M    | \$61.7 M   | \$63. M    | \$65.8 M   | \$65.6 M   | \$70.9 M   | \$81.4 M       |
| Public Assistance                | \$57.1 M  | \$56.7 M   | \$57.4 M   | \$62.8 M   | \$67.5 M    | \$75.4 M    | \$84.7 M   | \$82.9 M   | \$88.7 M   | \$91.3 M   | \$94. M    | \$100.5 M      |
| Education                        | \$3.5 M   | \$3.2 M    | \$3.3 M    | \$3.3 M    | \$3.3 M     | \$3.4 M     | \$3.5 M    | \$3.6 M    | \$3.7 M    | \$3.5 M    | \$3.8 M    | \$3.9 M        |
| Recreation & Cultural Services   | \$1.8 M   | \$1. M     | \$.9 M     | \$2.6 M    | \$2.6 M     | \$1.7 M     | \$1.6 M    | \$2. M     | \$1.9 M    | \$2. M     | \$1.9 M    | \$2.2 M        |
| Appropriations for Contingencies | \$8.8 M   | \$9.5 M    | \$13.5 M   | \$9.7 M    | \$18.5 M    | \$24.5 M    | \$20.4 M   | \$23.6 M   | \$17.6 M   | \$26.7 M   | \$47. M    | \$29.8 M       |
| Reserves/Designations            | \$6.2 M   | \$2.7 M    | \$6.2 M    | \$16.5 M   | \$52.6 M    | \$8.7 M     | \$2.2 M    | \$6.9 M    | \$22.2 M   | \$20.6 M   | \$13.7 M   | \$9.9 M        |
| Total Financing Requirements     | \$530.4 M | \$459.5 M  | \$413.7 M  | \$402.5 M  | \$478. M    | \$498.7 M   | \$532.8 M  | \$518.9 M  | \$549. M   | \$568.9 M  | \$632.2 M  | \$688.7 M      |

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# Financing Sources by Function



# Financing Sources by Function

| Schedule 7 Adopted Budget Data   | FY2008-<br>09 | FY 2009-<br>10 | FY 2010-<br>11 | FY 2011-<br>12 | FY 2012 -<br>13 | FY 2013 -<br>14 |
|----------------------------------|---------------|----------------|----------------|----------------|-----------------|-----------------|
| General                          | \$219.7 M     | \$194.7 M      | \$200.8 M      | \$208.7 M      | \$215.7 M       | \$249.2 M       |
| Erosion Control                  | \$10. M       | \$5.2 M        | \$5.8 M        | \$2.9 M        | \$3.9 M         | \$3. M          |
| Road Fund                        | \$124.2 M     | \$115.6 M      | \$82. M        | \$66.1 M       | \$89.3 M        | \$77.5 M        |
| County Road District Fund        | \$5.5 M       | \$5.3 M        | \$4.8 M        | \$4.8 M        | \$9.5 M         | \$4.8 M         |
| Community Services               | \$14.2 M      | \$14.8 M       | \$13.2 M       | \$16.5 M       | \$14.8 M        | \$9.7 M         |
| Housing, Community, & Econ Devlp |               |                |                |                |                 | \$4.1 M         |
| Public Health Department         | \$27.4 M      | \$23.6 M       | \$23.6 M       | \$24.5 M       | \$25.6 M        | \$26.6 M        |
| Mental Health Services           | \$19.7 M      | \$17.9 M       | \$19.6 M       | \$22.2 M       | \$24.3 M        | \$28.4 M        |
| Jail Commissary                  | \$.2 M        | \$.4 M         | \$.5 M         | \$.6 M         | \$.4 M          | \$1.3 M         |
| Countywide Special Revenue       | \$93.5 M      | \$68.7 M       | \$54.7 M       | \$49.3 M       | \$87.2 M        | \$72. M         |
| ACO                              | \$14.8 M      | \$12. M        | \$7.8 M        | \$6.5 M        | \$6.7 M         | \$21.9 M        |
| Other                            | \$1.5 M       | \$1.4 M        | \$.9 M         | \$.3 M         | \$.5 M          | \$.2 M          |
| Total Financing Requirements     | \$530.7 M     | \$459.5 M      | \$413.8 M      | \$402.5 M      | \$478. M        | \$498.7 M       |

| Schedule 7 Adopted Budget Data   | FY 2014-<br>15 | FY 2015-<br>16 | FY 2016-<br>17 | FY 2017-<br>18 | FY 2018-<br>19 | FY 2019-<br>20 Rec |
|----------------------------------|----------------|----------------|----------------|----------------|----------------|--------------------|
| General                          | \$254.8 M      | \$265.8 M      | \$283.6 M      | \$297. M       | \$294.8 M      | \$313.2 M          |
| Erosion Control                  | \$3.7 M        | \$3.6 M        | \$1.7 M        | \$2.2 M        | \$2.5 M        | \$3.7 M            |
| Road Fund                        | \$88.1 M       | \$72.2 M       | \$71.1 M       | \$79.3 M       | \$79.1 M       | \$87.8 M           |
| County Road District Fund        | \$5.3 M        | \$6.2 M        | \$5.8 M        | \$6.4 M        | \$6.3 M        | \$6.7 M            |
| Community Services               | \$10. M        | \$8.3 M        | \$9. M         | \$8.1 M        | \$8.1 M        | \$9.9 M            |
| Housing, Community, & Econ Devlp | \$3.2 M        | \$2.1 M        | \$1.2 M        | \$1.1 M        | \$1.1 M        | \$.9 M             |
| Public Health Department         | \$23.5 M       | \$24.2 M       | \$26.4 M       | \$22.5 M       | \$25. M        | \$27.2 M           |
| Mental Health Services           | \$34.3 M       | \$37.3 M       | \$37.7 M       | \$42.9 M       | \$44. M        | \$44.2 M           |
| Jail Commissary                  | \$1.8 M        | \$1.6 M        | \$1.7 M        | \$1.6 M        | \$2. M         | \$1.6 M            |
| Countywide Special Revenue       | \$89.1 M       | \$73.3 M       | \$85.2 M       | \$78.8 M       | \$99.8 M       | \$126.5 M          |
| ACO                              | \$18.7 M       | \$24. M        | \$25.3 M       | \$28.6 M       | \$69.4 M       | \$64.9 M           |
| Other                            | \$.3 M         | \$.3 M         | \$.3 M         | \$.4 M         | \$.3 M         | \$2.1 M            |
| Total Financing Requirements     | \$532.8 M      | \$518.9 M      | \$548.9 M      | \$568.9 M      | \$632.2 M      | \$688.7 M          |

## Financing Sources by Function

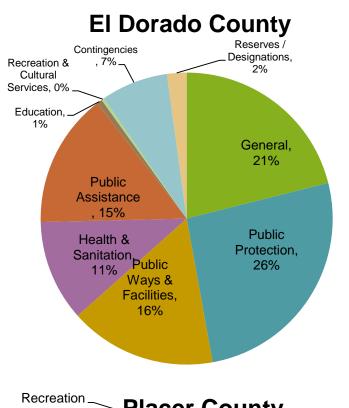
| FY 2019-20<br>Recommended Budget | General | Public<br>Protection | Public<br>Ways &<br>Facilities | Health &<br>Sanitation | Public<br>Assistance | Education | Recreation<br>& Cultural<br>Services |
|----------------------------------|---------|----------------------|--------------------------------|------------------------|----------------------|-----------|--------------------------------------|
| 01 - Taxes                       | 65%     | 0%                   | 8%                             | 2%                     | 0%                   | 0%        | 0%                                   |
| 02 - License, Pmt, Fran          | 1%      | 10%                  | 1%                             | 1%                     | 0%                   | 0%        | 18%                                  |
| 03 - Fines & Penalties           | 0%      | 1%                   | 0%                             | 0%                     | 0%                   | 0%        | 0%                                   |
| 04 - Rev Use<br>Money/Prop       | 1%      | 0%                   | 0%                             | 34%                    | 0%                   | 0%        | 1%                                   |
| 05 - IG Rev - State              | 2%      | 68%                  | 19%                            | 25%                    | 53%                  | 51%       | 25%                                  |
| 10 - IG Rev - Federal            | 0%      | 8%                   | 36%                            | 1%                     | 44%                  | 0%        | 49%                                  |
| 12 - Other Gov Agency            | 4%      | 2%                   | 3%                             | 3%                     | 0%                   | 0%        | 0%                                   |
| 13 - Service Charges             | 9%      | 9%                   | 20%                            | 1%                     | 1%                   | 26%       | 6%                                   |
| 19 - Miscellaneous Rev           | 0%      | 2%                   | 4%                             | 33%                    | 1%                   | 23%       | 0%                                   |
| 20 - Other Fin Sources           | 16%     | 0%                   | 8%                             | 0%                     | 0%                   | 0%        | 0%                                   |
| 21 - Residual Equity             | 0%      | 0%                   | 0%                             | 0%                     | 0%                   | 0%        | 0%                                   |

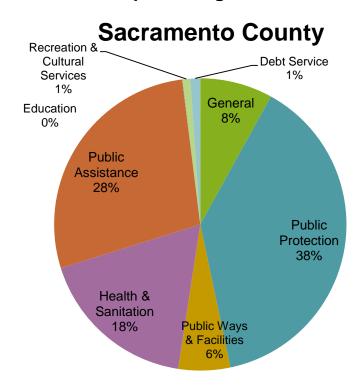
The above chart shows the financing sources by function from the Fiscal Year 2019 – 20 Recommended Budget excluding Operating Transfers. If a portion of Property Taxes generated in the General Function were transferred into the Public Protection Function through an Operating Transfer this funding would be represented twice; so operating transfers were removed from the data above to reduce replication. The table above shows where revenue is generated and not where it is expended.

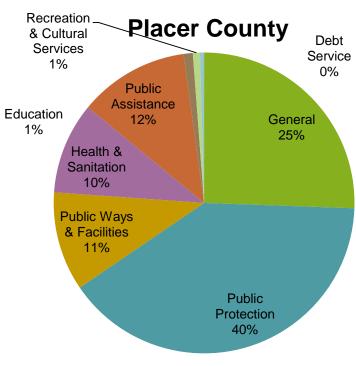
97% of revenue from the Public Assistance function is from earmarked State and Federal Revenue

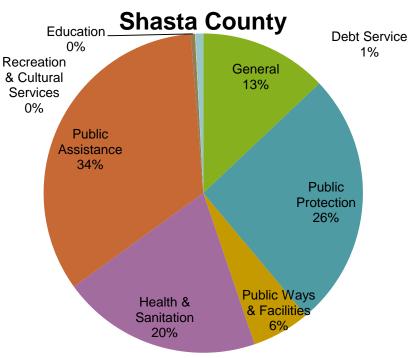
# Benchmarking Financing Uses by Function

#### Fiscal Year 2018-19 Schedule 7 Adopted Budget











# Prepared by the Chief Administrative Office

El Dorado County Source Data can be found at edcgov.us/Government/Auditor-Controller

Contact the CAO's Office at: (530) 621-5567